



## **MOVING TO WORK ANNUAL PLAN 2020 Amendment #1**

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## **I. INTRODUCTION**

In 2001, the Elm City Communities/Housing Authority of the City of New Haven (ECC/HANH) was awarded Moving to Work (MTW) status as part of the federal MTW Demonstration Program. ECC/HANH is one of thirty-nine housing authorities nationwide selected for participation in the MTW Demonstration Program. During ECC/HANH's MTW term, in lieu of the standard PHA Annual Plan and Five-Year Plan documents, ECC/HANH is required to develop and submit to HUD MTW annual plans and reports that articulate ECC/HANH's key policies, objectives, strategies, impact and outcomes for administration of its federal housing programs to most effectively address local needs, in accordance with the terms of ECC/HANH's MTW Agreement.

### **What Is Moving to Work?**

Congress established the MTW Demonstration Program in 1996. The MTW Demonstration Program is a pilot project that provides greater flexibility to HUD and to MTW PHAs to design and test innovative local approaches for housing assistance programs that more effectively address the housing needs of low-income families in our local communities. The purpose of the MTW program, as established by Congress, is to identify innovative local approaches for providing and administering housing assistance that accomplish 3 primary goals:

1. To reduce costs and achieve greater cost effectiveness in federal expenditures.
2. To give incentives to families with children where the head of household is working, is seeking to work, or is preparing to work by participating in job training, educational programs, or programs that assist people to obtain employment and become economically self-sufficient.
3. To increase housing choice for low income families.

Through the MTW program, MTW agencies may request exemptions or waivers from existing regulations to pursue strategies that may result in more effective operations and services to low-income families, according to local needs and conditions. The MTW program also provides greater budget flexibility, as MTW agencies may pool funding from several HUD programs to allocate resources according to local determinations of the most effective use of funds to address local needs.

The MTW program also provides greater flexibility in planning and reporting. MTW agencies may be exempted from routine program measures, such as HUD's Public Housing Assessment System (PHAS) and Section Eight Management Assessment Program (SEMAP) if these measures do not accurately reflect the agency's performance. ECC/HANH has elected exemption from PHAS and SEMAP reporting.

### **ECC/HANH Participation in MTW**

ECC/HANH's MTW program and flexibility includes, and is limited to, the following HUD programs:

- Public Housing Operating Fund
- Public Housing Capital Fund
- Section 8 (HCV) Program

According to the MTW Agreement, ECC/HANH's MTW program does not include HUD grant funds committed to specific grant purposes, namely:

- ECC/HANH's HOPE VI grants for Monterey Place
- ECC/HANH's HOPE VI grants for Quinnipiac Terrace/Riverview
- Rental Assistance Demonstration (RAD) Grants
- Any future HOPE VI Revitalization grants
- Other competitive grant funds awarded for specific purposes

These grant funded programs committed to specific purposes require ECC/HANH to provide periodic reports to HUD. Although these grant funded programs are not included in ECC/HANH's MTW program, ECC/HANH has included information, where relevant, regarding these grant funded programs in this MTW Annual Report for FY18.

ECC/HANH's original MTW Agreement with HUD became effective retroactively on October 1, 2000. The initial seven-year term of ECC/HANH's MTW status expired on September 30, 2008. HUD proposed a new, revised MTW Agreement that would provide MTW status for 10 years. ECC/HANH executed the Amended and Restated Moving to Work Agreement on May 2, 2008. The Amended and Restated MTW Agreement governs ECC/HANH's MTW status through 2018. ECC/HANH made the agreement available for public review and comment for a 30-day period and conducted a public hearing at the end of the review period. The public hearing was conducted on February 25, 2008. The ECC/HANH Board of Commissioners approved the Amended and Restated MTW Agreement through Resolution No. 02-22/08-R on February 26, 2008.

ECC/HANH's redevelopment plans require flexible use of Section 8 and 9 funds to develop affordable housing for families at or below 80% of area median income (AMI); therefore, ECC/HANH has executed the Second Amendment to its Restated and Amended Moving to Work Agreement with HUD that clarifies such authority.

On April 15, 2016 HUD communicated its intention to extend MTW agreements for an additional 10 years beyond the current extension date or until 2028.

ECC/HANH's MTW program is the product of an extensive planning process, conducted initially from 1998-2000, to establish long-term plans for improving our agency's operations and for transforming our public housing stock. During 2006-2007, ECC/HANH engaged in a planning process to update and reinvigorate our agency's plans. ECC/HANH developed a Three-Year Strategic Plan from FY07 to FY09. During 2009-2010, ECC/HANH again engaged in a planning process to re-evaluate and provide continuity to the original Three-Year Strategic plan. In 2015 ECC/HANH updated its strategic plan and issued the Strategic Plan for 2015-2018. ECC/HANH developed its updated strategic playbook in 2018 and updates it regularly.

### **DELIVER COST EFFECTIVE SOLUTIONS**

1. Expand the rent simplification model
2. Invest in technology to add additional functionality – e.g., online housing applications; self-service access for applicants, residents and landlords; web-based payments to vendors and landlords
3. Provide services to local public housing agencies
4. Invest in energy efficiency through an energy service company
5. Complete RAD conversion opportunities within housing portfolio

### **EXPAND HOUSING CHOICE**

1. Complete revitalization of West Rock community through Rockview and Ribicoff Cottages redevelopment
2. Increase market-rate homeownership opportunities in West Rock
3. Partner with local government and non-profit entities to increase the supply of affordable housing
4. Complete planning and redevelopment of Farnam Court/Fair Haven and Westville Manor
5. Continue modernization and capital investment in current housing portfolio
6. Continue progress toward meeting goal of 10% Uniform Federal Accessibility Standards (UFAS) compliant units agency-wide

### **HELP FAMILIES REACH SELF-SUFFICIENCY**

1. Fully implement MTW CARES initiative to move families toward self-sufficiency with program evaluation and documentation of impact findings
2. Support residents' entrepreneurial endeavors
3. Offer cost-effective training programs with increasing resident participation
4. Partner with local school system to support student academic progress and attainment

**DELIVER COST EFFECTIVE SOLUTIONS**

1. Streamline administrative functions in public housing and HCV program operations through transition to a paperless documentation system and electronic files
2. Continue progress of streamlined administration of HCV program with a Housing Quality Standards (HQS) self-certification program for model landlords
3. Explore regional provision of housing authority services on a fee-for-service basis
4. Complete disposition and/or conversion of remaining non-performing assets
5. Continue investment in technology to reduce administrative burden and create model wired and wireless communities
6. Continue investment in energy efficiency initiatives

**EXPAND HOUSING CHOICE**

1. Complete final revitalization effort of ECC/HANH's public housing stock through revitalization/redevelopment or disposition of remaining poor-performing assets
2. Address housing crisis experienced by population of formerly incarcerated individuals by assisting with housing choices for individuals who engage in a comprehensive service approach to re-entry
4. Promote housing opportunities in the public housing and HCV program for income-eligible work-able families
5. Use housing choice vouchers to promote development of mixed-income, mixed-finance housing opportunities in non-HANH developments

**HELP FAMILIES REACH SELF-SUFFICIENCY**

1. Develop transitional models of assistance that move families toward self-sufficiency and away from subsidized housing in progressive steps
2. Expand resident-owned business initiative to increase the number of ECC/HANH contracts executed with business enterprises and support these businesses to successfully compete for other external contracts
3. Expand cost-effective training programs and increase resident participation
4. Expand supportive services program – especially critical for effective management of Elderly/Disabled developments – to support families as they move toward self-sufficiency
5. Partner with local school system to support student academic progress and attainment



**OVERVIEW OF MTW INITIATIVES**

<b>Label</b>	<b>Description</b>	<b>Cost Effective</b>	<b>Expand Housing Choice</b>	<b>Increase Self-Sufficiency</b>	<b>FY Approved</b>	<b>Status</b>
1.1	Development of Mixed-Use Development of 122 Wilmot Road		✓		2009	Closed <sup>1</sup>
1.2	Local Total Development Cost (TDC) Limits	✓	✓		2009	Ongoing
1.3	Fungibility of MTW Funds	✓			2012	Ongoing
1.4 & 1.10	Defining Income Eligibility for the Project-Based Voucher Programs	✓	✓		2012	Ongoing
1.5	HCV Preference and Set-Aside for Victims of Foreclosures		✓		2009	Ongoing
1.6	Deconcentration of Poverty (Promote Expanded Housing Opportunities for HCV and PBV Programs)		✓		2008	Ongoing
1.7	Tenant-Based Vouchers for Supportive Housing for the Homeless		✓	✓	2010	Ongoing
1.8	Farnam Court Transformation Plan		✓		2011	Ongoing
1.9	Increase the Allowed Percentage of Project Based Voucher (PBV) Units from 75 Percent to 100 Percent in a Mixed-Finance Development	✓	✓		2012	Moved <sup>2</sup>
1.10	Income Skewing for PBVs in Mixed Finance	✓			2012	Moved <sup>3</sup>
1.11	Increase the Percentage of Housing Choice Voucher Budget Authority for the Agency that is Permitted to Project-Base from 20 Percent up to 25 Percent		✓		2013	Ongoing
1.12	Development of Replacement Public Housing Units with MTW Block Grant Funds		✓		2013	Ongoing
1.13	Creation of a Commercial Business Venture at 122 Wilmot Road	✓			2013	Closed <sup>4</sup>
1.14	Redevelopment of 99 Edgewood Avenue (Dwight Gardens)		✓		2013	Closed <sup>5</sup>

<sup>1</sup> Project completed

<sup>2</sup> Moved to "MTW Initiatives Requiring Funding Flexibility Only"

<sup>3</sup> Moved to join Initiative 1.4

<sup>4</sup> Project completed

<sup>5</sup> Project not being pursued

**OVERVIEW OF MTW INITIATIVES (continued)**

<b>Label</b>	<b>Description</b>	<b>Cost Effective</b>	<b>Expand Housing Choice</b>	<b>Increase Self-Sufficiency</b>	<b>FY Approved</b>	<b>Status</b>
<b>1.15-1.17</b>	RAD Finance Development for Rockview Phase II Rental & Westville Manor Transformation Plan		✓		2014	Ongoing
<b>1.16</b>	Crawford Manor Transformation Plan		✓		2014	On Hold
<b>2.1</b>	Family Self-Sufficiency Program			✓	2007	Ongoing
<b>2.2</b>	Incremental Earned Income Exclusion			✓	2008	Ongoing
<b>2.3</b>	CARES (Caring About Resident Economic Self-Sufficiency)			✓	2012	Ongoing
<b>2.4</b>	Teacher in Residence			✓	2015	Ongoing
<b>3.1</b>	Rent Simplification	✓			2007	Ongoing
<b>3.2</b>	UPCS Inspections	✓			2008	Closed <sup>6</sup>
<b>3.3</b>	Revised HQS Inspection Protocol	✓			2011	Closed <sup>7</sup>
<b>3.4</b>	Mandatory Direct Deposit for Housing Choice Voucher Landlords	✓			FY10	Closed <sup>8</sup>
<b>3.5</b>	HCV Rent Simplification/Cost Stabilization Measures	✓			FY14	Ongoing
<b>4.8</b>	Fulton Park Modernization		✓		FY11	Ongoing
<b>4.9</b>	LIPH Income Targeting: Marketing Initiatives for Higher Income Eligible Families	✓			FY08	Closed
<b>3.6</b>	Expanded Jurisdiction		✓		FY19	Ongoing

<sup>6</sup> Initiative no longer requires MTW flexibility

<sup>7</sup> Initiative was revised and relaunched as item 3.5

<sup>8</sup> Initiative does not require MTW flexibility

3.7	Non-traditional Supportive Housing Program		✓		FY19	Ongoing
4.7	REACH	✓		✓	FY19	Ongoing
3.8	CHNCT	✓			FY20	Proposed

**OVERVIEW OF MTW INITIATIVES REQUIRING FUNDING FLEXIBILITY ONLY**

Label	Description	Cost Effective	Expand Housing Choice	Increase Self-Sufficiency	FY Approved	Status
3.9F	Project Modernization – Various Projects		✓			Ongoing
3.10F	Vacancy Reduction – Various Projects		✓		2008	Ongoing
4.1F	Resident-Owned Business Development			✓	2009	Ongoing
4.2F	SEHOP Capital Improvement Program			✓	2010	Ongoing
4.3F	Prison/Community Reentry			✓	2009	Ongoing
4.4F	Resident Services for Elderly/Disabled			✓	2005	Ongoing
4.5F	Cap on Project-Based Units in a Project	✓	✓		2010	Closed
4.6F	Creation of New Instrumentality Entities to Support ECC/HANH Goals and Strategic Planning activities	✓			2019	Moved <sup>9</sup>

<sup>9</sup> Moved to “MTW Initiatives Requiring Funding Flexibility Only”

**(I) GENERAL OPERATING INFORMATION**

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**ANNUAL MTW PLAN**

**A. HOUSING STOCK INFORMATION**

**i. Planned New Public Housing Units**

New public housing units that the MTW PHA anticipates will be added during the Plan Year.

ASSET MANAGEMENT PROJECT (AMP) NAME AND NUMBER	BEDROOM SIZE						TOTAL UNITS	POPULATION TYPE*	# of Uniform Federal Accessibility Standards (UFAS) Units	
	0/1	2	3	4	5	6+			Fully Accessible	Adaptable
N/A	0	0	0	0	0	0	0	Type (below)	0	0
N/A	0	0	0	0	0	0	0	Type (below)	0	0

0

**Total Public Housing Units to be Added in the Plan Year**

\* Select "Population Type" from: General, Elderly, Disabled, Elderly/Disabled, Other

If "Population Type" is "Other" please describe:

N/A

**ii. Planned Public Housing Units to be Removed**

Public housing units that the MTW PHA anticipates will be removed during the Plan Year.

AMP NAME AND NUMBER	NUMBER OF UNITS TO BE REMOVED	EXPLANATION FOR REMOVAL
CT004000015 Fairmont Heights	98	Conversion to RAD
CT004000011 McQueeney Towers	150	Conversion to RAD
CT004000012 Winslow Celentano	65	Conversion to RAD
CT004000015 Ruoppolo Manor	105	Conversion to RAD
CT004000014 Farnam Courts	92	Conversion to RAD

CT004000001 Westville Manor	62	Conversion to RAD
Valley Townhouses	40	Conversion to RAD
Scattered Sites East	6	4 Bldgs, 6 Units, Scattered Sites Home Ownership Program

**618** Total Public Housing Units to be Removed in the Plan Year

**iii. Planned New Project Based Vouchers**

Tenant-based vouchers that the MTW PHA anticipates project-basing for the first time during the Plan Year. These include only those in which at least an Agreement to enter into a Housing Assistance Payment (AHAP) will be in place by the end of the Plan Year. Indicate whether the unit is included in the Rental Assistance Demonstration (RAD).

PROPERTY NAME	NUMBER OF VOUCHERS TO BE PROJECT-BASED	RAD?	DESCRIPTION OF PROJECT
CT004000015 Fairmont Heights	97	Yes	97 Units of Converted ACC
CT004000011 McQueeney Towers	149	Yes	149 Units of Converted ACC
CT004000012 Winslow Celentano	64	Yes	64 Units of Converted ACC
CT004000015 Ruoppolo Manor	104	Yes	104 Units of Converted ACC
CT004000014 Farnam Courts	88	Yes	92 Units of Converted ACC
CT004000001 Westville Manor	62	Yes	62 Units of Converted ACC
Valley Townhouses	44	Yes	40 RAD units and 4 PBV Units

**508** Total Vouchers to be Newly Project-Based

**iv. Planned Existing Project Based Vouchers**

PROPERTY NAME	NUMBER OF PROJECT-BASED VOUCHERS	PLANNED STATUS AT END OF PLAN YEAR*	RAD?	DESCRIPTION OF PROJECT
Expanded Jurisdiction (PBV)	19	Committed	No	New Initiative Expanded Jurisdiction FY19 Plan
PBV Fellowship I	18	leased	No	New PBV units
PBV Fellowship II	5	Leased	No	100% Supportive Housing
PBV Also Cornerstone	4	leased	No	100% Supportive Housing units

(Continuum of Care)				
PBV Norton Court (Continuum of Care)	12	Leased	No	100% Supportive Housing
PBV Cedar Hill	4	Leased	No	100% Supportive Housing
PBV West Village	15	Leased	No	100% Supportive Housing
PBV QT Phase 1	23	Leased	No	100% Supportive Housing Single Room Occupancy
PBV QT Phase 2	23	Leased	No	81 LITCH PBV units
PBV QT Phase 3	16	Leased	No	79 LITCH PBV units
PBV Eastview Phase I	49	Leased	No	33 LITCH PBV units
Chatham/Eastview	2	Leased	Yes	102 RAD/PBV units
PBV Brookside Phase I Rental	51	Leased	No	2 RAD/PBV units
PBV Brookside Phase 2 Rental	51	Leased	No	LITCH PBV units
PBV Rockview Phase I Rental	47	Leased	No	LITCH PBV units
PBV New Rowe Building	32	Leased	No	LITCH PBV units
PBV 122 Wilmot Road	13	Leased	No	LITCH PBV units
PBV Park Ridge	60	Leased	No	LITCH PBV units
PBV Frank Nasti Existing	8	Leased	No	Elderly/Disabled Housing
PBV CUHO Existing	16	Leased	No	Scattered Site PBV families
PBV CUHO New Construction	5	Leased	No	Scattered Sites PBV units families
PBV Shartenburg	20	Leased	No	Scattered Sites PBV units Families
Mutual Housing Association New Construction	20	Leased	No	20 PBV units for the City initiative 360 State-Families
PBV Mutual Housing Assoc. (Neighborhood Works/New Horizon)	9	Leased	No	8 rehabilitation / 12 new construction affordable housing - 45.5% of units are PBV
PBV Mutual Housing Existing	15	Leased	No	9 MHA PBV units
PBV Casa Otonal	12	Leased	No	PBV units
PBV Christian Community Action	17	Leased	No	Elderly/Disabled
Live Learn Play	19	Leased	No	PBV units
Residences at Ninth Square	55	Committed	No	PBV for Neighborhood Revitalization
RAD 122 Wilmot Road	34	leased	Yes	PBVs outside of the New Haven Area

RAD Eastview Phase I	53	Leased	Yes	Support the redevelopment of the 9 <sup>th</sup> sq
RAD Ribicoff (Twin Brook)- 9%	44	Leased	Yes	RAD/PBV
RAD Ribicoff (Twin Brook) -4%	51	Leased	Yes	102 units – 48% of units are PBV; remaining 53 ACC units converted to RAD PBV
RAD Fair Haven/ Farnam	55	Leased	Yes	44 units of RAD converted ACC units – 80% PBV
RAD Monterey Place- Edith B Johnson	95	Leased	Yes	51 units of RAD converted ACC units
RAD Monterey Place- William Griffin	4	Leased	Yes	55 units of RAD converted ACC units and 2 PBVs
RAD Monterey Place 1	42	Leased	Yes	95 units of RAD converted ACC units

RAD Monterey Place 2	7	Leased	Yes	RAD converted ACC units
RAD Monterey Place 3	45	Leased	Yes	RAD converted ACC units
RAD Monterey Place 4	42	Leased	Yes	RAD converted ACC units
RAD Monterey Place 5	17	Leased	Yes	RAD converted ACC units
RAD Monterey Place 2R	28	Leased	Yes	RAD converted ACC units
RAD Prescott Bush	56	Leased	Yes	RAD Converted ACC units
RAD Waverly Townhouses	51	Partial Leased/Partial Committed	Yes	RAD converted ACC units
RAD CB Motley	45	leased	Yes	RAD converted ACC units
RAD Newhall Gardens	26	leased	Yes	RAD converted ACC units
RAD Katherine Harvey Terrace	17	leased	Yes	RAD converted ACC units
RAD Fulton Park	12	Partial Leased/Partial Committed	Yes	RAD converted ACC units
RAD Chamberlain Court (Justice Landing)	7	Committed	Yes	RAD converted ACC units
RAD Farnam Onsite I	86	leased	Yes	RAD converted ACC units
Homelessness/Imminent Danger of Homelessness Formerly Foreclosure (PBV)	40	leased	No	Supportive Housing Efforts

Tenant-based vouchers that the MTW PHA is currently project-basing in the Plan Year. These include only those in which at least an AHAP is already in place at the beginning of the Plan Year. Indicate whether the unit is included in RAD.



2,154

1,497

**Planned/Actual Total Existing Project-Based Vouchers**

\* Select "Planned Status at the End of Plan Year" from: Committed, Leased/Issued

v. **Planned Other Changes to MTW Housing Stock Anticipated During the Plan Year**

Examples of the types of other changes can include (but are not limited to): units held off-line due to relocation or substantial rehabilitation, local, non-traditional units to be acquired/developed, etc.

**PLANNED OTHER CHANGES TO MTW HOUSING STOCK ANTICIPATED IN THE PLAN YEAR**

**No other changes to MTW housing stock anticipated during the plan year**

i. **General Description of All Planned Capital Expenditures During the Plan Year**

The following plan for the FY20 includes recent receipt of CFP 2019 funds.

ECC/HANH's goal through its MTW status is to provide housing of choice in the most cost effective method possible. Given the funding limitations, our plan is to address the urgent operational needs within the LIPH portfolio remaining post-RAD conversion. Our ongoing objectives remain:

- Remediate Life-Health, Safety, Security and Code non-compliance property conditions
- Provide Project results which will save on Operational support- or provide energy savings
- Improve Accessibility
- Reduce vacancies
- Provide best use of CFP funds in coordination with ECC/HANH Operations and The Glendower Group, ECC/HANH's development entity.

**During FY20**, ECC/HANH will continue to execute projects that support these goals and improve the remaining portfolio. Properties that are planned for future redevelopment efforts have not been prioritized for CFP projects; however, if there is a Life, Health and Safety challenge, we have considered the needs across the entire portfolio. Several work items in the FY20 MTW Plan are continuation/implementation of MTW 2019 Plan projects that were not fully completed by the end of FY19. In FY20, work is planned at Crawford Manor, McConaughy Terrace, Essex Townhouse, Robert Wolfe, Scattered Sites and McQueeney commercial, common areas. Funds have also been earmarked for Agency wide services and obligations. During FY19, A&E and Environmental services proposals were solicited from current Indefinite Quantities Contract firms and task orders issued.

**1. Crawford Manor ADA Storefront and Entry Access System Upgrades**

- This project will bring the entryway into ADA compliance. The current entry does not provide adequate turnaround area or pull-side clearance. Due to the lack of accessibility, the door is often propped open. The need for a secure entry is critical and will provide residents in the Elderly and Disabled community with the much needed sense of security. Project design initiated during FY19.

**2. Crawford Manor Fire Alarm Panel and Fire Pump Replacement**

- The existing Fire Alarm panel and fire pump are at end of useful life. Alarm system now requires including addressing features for smoke alarms. This critical equipment needs to be replaced to ensure safety for residents in the 15-story apartment tower. Project design initiated during FY19.

**3. McConaughy Terrace Sewer Replacement, in Phases**

- In FY19, project moved forward with Phase 2 of the underground investigation of existing sewer lines. Goal is to prioritize repairs, and to perform targeted critical repairs. In FY20, ECC/HANH

will meet with local utilities to plan a more comprehensive approach to repairs in the neighborhood. This project will begin to address the ongoing and challenging project of upgrading crushed clay pipe in a large family development site built in 1948. We already have evidence of cracked storm and sanitary connections. There are often sewage back-ups or periodic flooding on and off our site in an area where the sanitary and storm sewers are still connected. This is a health hazard which we understand will take a significant investment to correct. We will identify the lineal footages to replace and repair on our property, and start the work with local utilities to plan a neighborhood upgrade in City-wide sewer services.

- This project will set the stage for the phasing, and address some current critical problems. McConaughy is home to approximately 200 families. Not only will the sewer repairs reduce the number of hazardous sewage back-ups on the lawns and in the units, we may also end flooding and ponding in other areas. This is a natural investment in a property we have already committed to with multiple large projects in the past 10 years: Reroofing and Siding 45 buildings, Replacement Windows, Phased Furnace and Domestic Hot Water Heater Replacement, Vacancy Rehabilitation and Asbestos Abatement. This is our largest family development in the west of New Haven. In the absence of a comprehensive renovation, ECC/HANH is pledged to make this development Housing of Choice. The location and access to many amenities, the Merritt Parkway and bus lines make this an excellent community to invest in.

#### **4. McConaughy Driveways, Parking Lots and Catch Basin Repair**

- Just as a lawn sets off the exterior improvements to a home, paving the parking lots and driveways is the next step in improving the site. In FY19, ECC initiated an updated site survey and project design. The SOW will focus on the areas most in need of repair, including the resetting of in driveway catch basins. This project has long been deferred due to lack of funding availability. These repairs should see an improvement in our REAC scores at the property.

#### **5. McConaughy Continuation of Furnace & Hot Water Heater Replacement; Interior/Building/Site Upgrades**

- In FY19, ECC/HANH initiated furnace & hot water heater replacement project to complete equipment replacement in the 135 units not included in prior upgrades. 67 apartments completed in prior funding years. ECC/HANH expects to achieve substantial completion of equipment replacement prior to the beginning of 2019-2020 heating season, with minor carryover into FY20. Anticipated outcome: improve energy efficiency and resident comfort with fewer heat-related work orders. This project is also bringing the chimneys up to code with chimney liners to improve draft, efficiency and reduce the incidence of smoke fume infiltration into the unit.

#### **6. Lead Testing by Certified Inspector/Lead Abatement**

- PHAs are mandated to provide lead-safe housing. The Goal is to identify risks to children under six and develop a plan for remediation, if required, in properties with construction completion dates from prior to 1900-1978. The overall scope of work throughout the portfolio is budgeted above \$1M. ECC is targeting the units with the most likely positive readings as the Scattered Site portfolio has the most number of houses built before 1978, the date after which lead was prohibited in residential paint. ECC/HANH received a Lead Paint grant for McConaughy, Essex, Scattered Sites West and Scattered Sites East. Inspections-risk assessments initiated in FY19 and abatement plans developed. Our Agency has focused much effort on youth building. This is all based on a healthy child, which is the goal of this effort.

#### **7. Scattered Sites East & West: Replacement of Domestic Hot Water and Heating Ventilation and Air Conditioning Systems**

- Goals: 1. Replace antiquated inefficient oil-fired furnaces and boilers with gas-fired systems in one- and 2-family homes. This will save utility costs, Operations repair time and the inconvenience of running out of fuel and associated restart charges. 2. Replace antiquated gas systems with energy-efficient new gas-fired systems. Some systems are at or near end of Estimated Useful Life. 3.

Replace any antiquated electric heating and hot water systems with more energy-efficient systems. Project design initiated during FY19.

**8. Scattered Site Multifamily Cornell Scott Ridge: Paving and Parking Lots**

- Paving is beyond its useful life. Improvements will affect vehicular traffic, drainage, erosion and overall curb appeal. In FY19, ECC/HANH initiated an updated site survey and project design.

**9. Essex Townhouses Heating System**

- Boiler room upgrade. Project design initiated in FY19.

**10. Wolfe: Skylight Replacement, Associated Abatement and Repairs**

- ECC/HANH is planning for funding of major renovations at Robert T. Wolfe. In the interim, ECC/HANH has identified a more immediate need to replace the leaking skylight, roof section, including hazardous materials abatement, and make related repairs. The skylight is above the community room and is affecting use of this room. Project design initiated in FY 19.

**As per the Physical Needs Assessments conducted in 2015 through 2017** for our properties remaining in the LIPH portfolio, the needs far exceed the funding to date. The overall need listed over the 20 year span is conservatively \$78.5 million. Year 1-5 costs are \$24 million. Actual costs for construction have proven to be higher than the needs assessment numbers, largely due to new code upgrades, and additional necessary renovation costs not anticipated by the Needs Assessment teams. **See attached summary based on Green Physical Needs Assessments performed for ECC in 2015-2017.**

**The following are needs which are currently unfunded:**

**11. Crawford Interior/Building Upgrades**

- Non-RAD conversion development. Units need kitchen and bathroom upgrade; interior doors, walls, ceilings; appliances; windows, lighting, asbestos abatement, etc. Backlog of unfunded needs.

**12. McConaughy Interior/Building/Site Upgrades**

- Non-RAD conversion development. Units need kitchen and bathroom upgrade; interior doors, walls, ceilings, flooring; major plumbing upgrades; appliances; fences, sidewalks, lighting, building exterior repairs, site storm and sanitary sewer and grading upgrades, etc. Backlog of unfunded needs.

**13. Scattered Sites West Interior/Building/Site Upgrades**

- Non-RAD conversion development. Units need kitchen and bathroom upgrade; interior doors, walls, ceilings, flooring; appliances; fences, sidewalks, lighting, building exterior repairs, landscaping, including retaining walls, etc. Backlog of unfunded needs.

**14. Scattered Sites East Interior/Building/Site Upgrades**

- Non-RAD conversion development. Units need kitchen and bathroom upgrade; interior doors, walls, ceilings, flooring; appliances; fences, sidewalks, lighting, building exterior repairs, landscaping, etc. Backlog of unfunded needs.

**15. Scattered Sites Multifamily Interior/Building/Site Upgrades**

- Non-RAD conversion development. Units need kitchen and bathroom upgrade; interior doors, walls, ceilings, flooring; appliances; fences, sidewalks, lighting, building exterior repairs, etc. Backlog of unfunded needs.

**16. Essex Interior/Building/Site Upgrades**

- Non-RAD conversion development. Units need kitchen and bathroom upgrade; interior doors, walls, ceilings, flooring, including subflooring; appliances; fences, sidewalks, lighting, building exterior repairs, Asbestos ceiling abatement, roofing, siding and site grading and landscaping, etc. Backlog of unfunded needs.

**17. 295 Wilmot Community Building (West Rock Community Center and Operations hub)**

- **Comprehensive renovation** requiring Hazmat abatement, plumbing, electrical, mechanical and fire suppression upgrades in order to accommodate the increasing needs of the four (4) West Rock Communities, Westville Manor, Brookside, Twin Brook and Rockview.

**18. McQueeney Commercial, Common Area Spaces, Floors 1, 2 & 3**

- Energy saving, Hazmat abatement, Electrical service and distribution panel replacement, and other code compliance renovations to offices and common areas for spaces not eligible for inclusion in RAD conversion development.

The following are agency wide funding projects:

**19. Agency Wide Vacancy Reduction**

- Funds are allocated for abatement costs and vacancy reduction efforts that may occur during FY20.

**20.** Two (2) types of contracts in Architecture Engineering and Environmental indefinite quantity services form the backbone of our Planning & Modernization and Glendower Design team.

- **Indefinite Quantity Contract (IQC) Architectural & Engineering Consulting Services**
- **IQC Environmental Consulting Services**

**21. Administration Salaries & Benefits (CFP only)**

- Staff salaries and benefits in support of CFP FY20 activities.

**22. CFFP Bond Debt**

- ECC/HANH leveraged CFP funds for development of Brookside Phase 1 Rental. Bond Debt is paid from Capital Fund allocations in accordance with HUD repayment schedule.

**Long-term outcomes** of the planned FY20 work will reflect the MTW Short Term Strategic plan goals to further increases in Housing of Choice and Accessibility, to ensure Organizational Sustainability through development of housing through the Glendower Group, Inc. and ensure Cost Effectiveness through reducing Total Development Costs and replacement of obsolete building systems.

**ECC/HANH's Reference to most Recent HUD-approved Five Year Plan:** Form 50075.2, FY18-22 Rev. 1, approved as modified in HUD EPIC portal 3-29-19.

**B. LEASING INFORMATION**

**i. Planned Number of Households Served**

Snapshot and unit month information on the number of households the MTW PHA plans to serve at the end of the Plan Year.

PLANNED NUMBER OF HOUSEHOLDS SERVED THROUGH:	PLANNED NUMBER OF UNIT MONTHS OCCUPIED/LEASED*	PLANNED NUMBER OF HOUSEHOLDS TO BE SERVED**
MTW Public Housing Units Leased	12,672	1,056
MTW Housing Choice Vouchers (HCV) Utilized	67,584	5,632
Local, Non-Traditional: Tenant-Based^	0	0
Local, Non-Traditional: Property-Based^	0	0
Local, Non-Traditional: Homeownership^	0	0

<b>80,256</b>	<b>6,688</b>
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**Planned Total Households Served**

The planned number of units for LIPH is based on the number of units ECC/HANH expects to have at the beginning of the fiscal year based on:

- expected completion of development projects
- 95% to 98% occupancy rate
- historical average number of new admissions
- historical average number end of participations

The difference between planned and actual households served is due to the number of units transferred from the LIPH portfolio, as well as the actual number of number of new admissions during the fiscal year. During FY20, ECC/HANH expects to remove 618 units from LIPH and convert 508 of those units to RAD. 6 of the total LIPH units to be removed will be redeveloped for Scattered Sites Home Ownership program. The number of families served under HCV was not accurate and updated in the most updated plan document to reflect the actual planned number of households served. HCV anticipates serving 5632 MTW families in FY20. In addition to the RAD conversions, ECC is calling families off of the waiting list. The Goal is to stay on top of turnover while simultaneously leasing 240 new families by the end of FY20. The plan to achieve this is to issue approximately 40 vouchers a month (480 by End of year). ECC success rate is 70% (336 families) and turnover averages 12 families a month (144 a year) due to EOP and families that are absorbed by other housing authorities).

\* “Planned Number of Unit Months Occupied/Leased” is the total number of months the MTW PHA plans to have leased/occupied in each category throughout the full Plan Year.

\*\* “Planned Number of Households to be Served” is calculated by dividing the “Planned Number of Unit Months Occupied/Leased” by the number of months in the Plan Year.

^ In instances when a local, non-traditional program provides a certain subsidy level but does not specify a number of units/households to be served, the MTW PHA should estimate the number of households to be served.

LOCAL, NON-TRADITIONAL CATEGORY	MTW ACTIVITY NAME/NUMBER	PLANNED NUMBER OF UNIT MONTHS OCCUPIED/LEASE D*	PLANNED NUMBER OF HOUSEHOLDS TO BE SERVED*
<b>Tenant-Based</b>	N/A	<b>0</b>	<b>0</b>
<b>Property-Based</b>	N/A	<b>0</b>	<b>0</b>
<b>Homeownership</b>	N/A	<b>0</b>	<b>0</b>

\* The sum of the figures provided should match the totals provided for each local, non-traditional categories in the previous table.  
 Figures should be given by individual activity. Multiple entries may be made for each category if applicable..

**ii. Discussion of Any Anticipated Issues/Possible Solutions Related to Leasing**  
 Discussions of any anticipated issues and solutions in the MTW housing programs listed.

HOUSING PROGRAM	DESCRIPTION OF ANTICIPATED LEASING ISSUES AND POSSIBLE SOLUTIONS
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<b>MTW Public Housing</b>	LIPH has had low occupancy percentages due to the proposed RAD conversion the agency did not re-occupy 39 vacant dwelling units within the RAD identified developments. Additionally, the Farnam Courts development has been completely vacated for development purposes, leaving 92 vacant units that are planned for demolition. To help reduce the vacancy rate, ECC/HANH has focused their attention on occupying the non-RAD portfolio. It is expected that occupancy percentage will increase significantly with the removal of dwelling units at Farnam Courts.
<b>MTW Housing Choice Voucher</b>	<b>ECC/HANH has recently purged its HCV waitlists and has transitioned to an online portal. As the applicants being contacted are those with more current applications and due to the improved process of on line applications, we expect delays in lease up to be minimized.</b>
<b>Local, Non-Traditional</b>	<b>N/A</b>

**C. WAITING LIST INFORMATION**

**i. Waiting List Information Anticipated**

Snapshot information of waiting list data as anticipated at the beginning of the Plan Year. The “Description” column should detail the structure of the waiting list and the population(s) served.

WAITING LIST NAME	DESCRIPTION	NUMBER OF HOUSEHOLDS ON WAITING LIST	WAITING LIST OPEN, PARTIALLY OPEN OR CLOSED	PLANS TO OPEN THE WAITING LIST DURING THE PLAN YEAR
LIPH	Site based. Not population specific.	6,919	Open/Partially	No
HCV	Program specific. Not population specific.	2,754	Closed	No

**Please describe any duplication of applicants across waiting lists:**

Applicants can apply for more than one program within ECC/HANH. Numbers provided for each waitlist are not duplicated.

**ii. Planned Changes to Waiting List in the Plan Year**

Please describe any anticipated changes to the organizational structure or policies of the waiting list(s), including any opening or closing of a waiting list, during the Plan Year.

WAITING LIST NAME	DESCRIPTION OF PLANNED CHANGES TO WAITING LIST
LIPH	No anticipated changes during the plan year.
HCV	No anticipated changes during the plan year.

**Who We Serve**

ECC/HANH serves 6,070 families through its low income public housing and housing choice voucher programs. During the 2001 baseline year, ECC/HANH served a total of 4,827 families. Current numbers reflect an increase of approximately 1,264 families or 26%, indicating that MTW status has allowed ECC/HANH to increase the number of families being served.

The vast majority of these families fall in the Extremely Low Income category with 83% of LIPH and 76% of HCV families in this income category. 31% percent of LIPH families and 36% of HCV families earn wages. No significant change is noted over last year in the percentage of families reporting no income with 4% of LIPH and 3% of HCV families in this status.

84% of households in LIPH range from 1 person to 3 person families and 80% of households in HCV, range from 1 person to 3 person families. The following table summarizes the population demographics.

<b>ECC/HANH Population Demographics -2020<sup>10</sup></b>					
	<b>LIPH</b>		<b>HCV</b>		<b>Total</b>
Total Households	1,469	24%	4,601	76%	6,070
Total Individuals	3,162	23%	10,750	77%	13,912
Average Income	\$ 14,621.00		\$ 16,905.00		
Average TTP	\$ 330.00		\$ 404.00		
Households with Extremely low income	1,221	83%	3457	75%	4,678
Households with Very Low income	168	11%	809	18%	977
Households with Low income	29	2%	200	4%	229
Households Above low income	51	3%	135	3%	186
Households with No income	61	4%	152	3%	213
Households with Employment income	500	34%	1,833	40%	2,333
Households with Public Assistance	579	39%	289	6%	868
Households with Social Security	702	48%	2,013	44%	2,715

<sup>10</sup> Numbers derived from the Elite HCV & LIPH Demographics report pulled on June 10, 2019, as of June 10, 2019. Backup saved in the sharedrive under MTW2020Plan

Households with Other Income	331	23%	510	11%	841
Minority Households	947	64%	2,670	58%	3,617
Non-minority	522	36%	1,931	42%	2,453
Elderly families	325	22%	1,205	26%	1530
Disabled families	768	52%	1,790	39%	2558
1 member	658	45%	1,777	39%	2435
2 members	336	23%	1,066	23%	1402
3 members	235	16%	847	18%	1082
4 members	134	9%	505	11%	639
5 members	66	4%	249	5%	315
6 members	22	1%	103	2%	125
7 members	16	1%	30	1%	46
8+ members	2	0%	24	1%	26

### Low Income Public Housing

ECC/HANH is starting FY20 with a housing stock of 1,634 units and plans to end with 1016 public housing units. This includes 632 site-based family units; 219 Elderly/Disabled units, and 165 Scattered Site units. This reduction in LIPH units is offset by the conversion of 618 units to RAD, and 6 home ownership opportunities. At the start of ECC/HANH's MTW status, ECC/HANH's LIPH housing stock included 2,965 total units. A number of LIPH units have converted to RAD/PBV and PBV units.

Of these LIPH units, post RAD-conversion, 11 units will remain approved vacancies for units off line for officers in residence, Asset Management offices and TRC offices/food banks and the ECC/HANH Teacher in Residence Program.

Development Name	Development Type	Units beginning FY20	Planned Units to Add	Planned Units to Remove	Planned Units at end of FY20
Val Macri	Elderly/Disabled	17	0	0	17
Fairmont Heights	Elderly /Disabled	98	0	98	0
Crawford Manor	Elderly /Disabled	109	0	0	109
McQueeney Towers	Elderly /Disabled	150	0	150	0
Winslow Celentano	Elderly /Disabled	65	0	65	0



<b>RT Wolfe</b>	Elderly /Disabled	93	0	0	93
<b>Ruoppolo Manor</b>	Elderly /Disabled	105	0	105	0
<b>Valley Townhouses</b>	Family	40	0	40	0
<b>Farnam Courts</b>	Family	92	0	92	0
<b>Westville Manor</b>	Family	151	0	62	89
<b>McConaughy Terrace</b>	Family	201	0	0	201
<b>Waverly Townhouses</b>	Family	0	0	0	0
<b>Quinnipiac Terrace I</b>	Family	58	0	0	58
<b>Quinnipiac Terrace 2</b>	Family	56	0	0	56
<b>Quinnipiac Terrace 3</b>	Family	17	0	0	17
<b>Essex Townhouses</b>	Family	35	0	0	35
<b>New Rowe</b>	Family	46	0	0	46
<b>Brookside Phase 1</b>	Family	50	0	0	50
<b>Brookside Phase II</b>	Family	50	0	0	50
<b>Rockview Phase 1 Rental</b>	Family	30	0	0	30
<b>Scattered Site - Multi Family</b>	Scattered Sites	96	0	0	96
<b>Scattered Site - West</b>	Scattered Sites	23	0	0	23
<b>Scattered Site - East</b>	Scattered Sites	52	0	6	46
<b>Katherine Harvey</b>	Elderly	0	0	0	0
<b>Newhall Gardens</b>	Elderly	0	0	0	0
<b>Prescott Bush</b>	Elderly	0	0	0	0
<b>CB Motley</b>	Elderly	0	0	0	0
	Total		0		0
		1634	0	618 <sup>11</sup>	1016

### Housing Choice Voucher Program

ECC/HANH plans to start FY20 with a total of 5572 vouchers allocated and expects to have a total of 6,159 vouchers allocated by end of the FY20 including 4,520 MTW Vouchers, 1,425 RAD vouchers, 85 VASH vouchers and 80 Single Room Occupancy vouchers. Part of this count includes an increase of 608 RAD conversions bringing the total expected RAD conversion count to 1,381 by end of FY20. The first section of the table below summarizes the voucher count. The remaining sections of the table show the allocation of vouchers by voucher type. All numbers in the table sum up to the summary table.

<sup>11</sup> Data was provided by SVP of Glendower Development and the Director of Operations in LIPH

**ECC/HANH MTW VOUCHER TABLE**

**Description**

**2020  
Voucher  
Baseline**

**Planned  
Units to  
be  
Removed**

**Planned  
Units to  
be  
Added**

**\*Planned Units  
at end of FY 2020**

**\*SUMMARY**

(\*Numbers in the Summary table are formulated from tables below, do not change numbers in the summary table)

<b>*MTW Tenant Based Voucher</b>	<b>Portable tenant based assistance</b>	<b>4,520</b>	<b>21</b>	<b>0</b>	<b>4,499</b>
<b>*Expanding Housing Choice</b>	<b>Support mobility and homeownership opportunities for residents</b>	<b>231</b>	<b>0</b>	<b>0</b>	<b>231</b>
<b>Tenant Protection Vouchers for Church St. South</b>	<b>270 vouchers for CSS dislocated residents</b>	<b>252</b>	<b>0</b>	<b>0</b>	<b>252</b>
<b>*PBV Efforts to End Homelessness</b>	<b>Allocation to homeless providers</b>	<b>58</b>	<b>0</b>	<b>0</b>	<b>58</b>
<b>*PBV Housing Development</b>	<b>Project Based Voucher Assistance for redevelopment projects</b>	<b>593</b>	<b>0</b>	<b>0</b>	<b>593</b>

<b>*RAD</b>	<b>Conversion of LIPH Units to RAD Platform</b>	<b>817</b>	<b>0</b>	<b>608</b>	<b>1,425</b>
<b>Multi-family Housing</b>	<b>July 1 70 PBVs (MTW)</b>	<b>70</b>	<b>0</b>	<b>0</b>	<b>70</b>
<b>*TBV Supportive Housing Efforts</b>	<b>Subsidies for supportive housing efforts</b>	<b>203</b>	<b>0</b>	<b>0</b>	<b>203</b>
<b>Mod Rehab-Single Room Occupancy</b>	<b>80 SRO units</b>	<b>80</b>	<b>0</b>	<b>0</b>	<b>80</b>
<b>HUD VASH</b>	<b>85 Veterans Supportive Housing</b>	<b>85</b>	<b>0</b>	<b>0</b>	<b>85</b>
<b>TOTALS</b>		<b>5,572</b>	<b>21</b>	<b>608</b>	<b>6,159</b>
<b>Tenant Based Voucher Subtotal (Not assigned to Special Use)</b>					
<b>Tenant Based Voucher Subtotal</b>		<b>3,113</b>	<b>21</b>	<b>0</b>	<b>3092</b>
<b>Expanding Housing Choice</b>					
<b>Home Ownership Vouchers</b>					
<b>CARES (SEHOP)</b>	<b>10 Vouchers set aside for CARES participants</b>	<b>5</b>	<b>0</b>	<b>0</b>	<b>5</b>
<b>Section Eight Home Ownership Program (SEHOP)</b>	<b>50 Vouchers set aside for LIPH &amp; HCV Homeownership Program</b>	<b>60</b>	<b>10</b>	<b>0</b>	<b>50</b>

West Rock Homeownership Phase 1	(2 of 5 remaining) new homeownership units	2	0	0	2
<b>Relocation &amp; Tenant Protection Vouchers</b>					
RAD IIA Relocation Voucher	Support relocation of 70 Families in RAD Group 2A	70	0	0	70
Farnam Emergency Relocation		52	0	0	52
RAD IIB Tenant Relocation Vouchers	Support relocation of 32 families RAD Group 2B	32	0	0	32
<b>State and Local Initiatives to support housing Choice and Preservation</b>					
State and Local Initiatives vouchers to support housing choice and preservation	New Activity 50 Vouchers	10	0	0	10
<b>*Expanding Housing Choice Subtotal</b>		<b>231</b>	<b>10</b>	<b>0</b>	<b>221</b>
<b>Efforts to End Homelessness</b>					
<b>PBV Efforts to End Homelessness</b>					
PBV Fellowship I	100% Supportive Housing	18	0	0	18
PBV Fellowship II	100% Supportive Housing	5	0	0	5

PBV Also Cornerstone (Continuum of Care)	100% Supportive Housing	4	0	0	4
PBV Norton Court (Continuum of Care)	100% Supportive Housing	12	0	0	12
PBV Cedar Hill	100% Supportive Housing	4	0	0	4
PBV West Village	52 Howe St. – 100% Supportive Housing Single Room Occupancy Units	15	0	0	15
<b>*PBV Efforts to End Homeless Subtotal</b>		<b>58</b>	<b>0</b>	<b>0</b>	<b>58</b>
<b>PBV Housing Redevelopment</b>					
PBV QT Phase 1	81 units – 28% of units PBV	23	0	0	23
PBV QT Phase 2	79 units – 29% of units PBV	23	0	0	23
PBV QT Phase 3	33 rental units 48% are PBV	16	0	0	16
PBV Eastview Phase I	102 units – 48% of units are PBV	49	0	0	49
PBV Chatham/Eastview	2 PBV	2	0	0	2

PBV Brookside Phase I Rental	100 affordable rental mixed - 50% of units are PBV	51	0	0	<b>51</b>
PBV Brookside Phase 2 Rental	51 PBV for affordable housing for families in 1 to 4 bedroom units	51	0	0	<b>51</b>
PBV Rockview Phase I Rental	47 units for affordable housing, 61% of units are PBV	47	0	0	<b>47</b>
PBV New Rowe Building	104 affordable mixed use, mixed finance development 31% of units are PBV	32	0	0	<b>32</b>
PBV 122 Wilmot Road	13 PBV for affordable housing for elderly in 1 and 2 bedroom accessible units	13	0	0	<b>13</b>
PBV Park Ridge	100% Elderly/disabled housing	60	0	0	<b>60</b>
PBV Frank Nasti Existing	Scattered Site PBV-Families	11	0	0	<b>11</b>

PBV CUHO Existing	Scattered site PBV units for families	24	0	0	<b>24</b>
PBV CUHO New Construction	Affordable 8 unit rental housing development-Families	5	0	0	<b>5</b>
PBV Shartenburg	20 PBV units for the City initiative 360 State-Families	20	0	0	<b>20</b>
PBV Mutual Housing Assoc. (Neighborhood Works/New Horizon) New Construction	8 rehabilitation / 12 new construction affordable housing - 45.5% of units are PBV	20	0	0	<b>20</b>
PBV Mutual Housing Assoc. (Neighborhood Works/New Horizon)	9 MHA PBV units	9	0		<b>9</b>
PBV Mutual Housing Existing	15	15	0	0	<b>15</b>
PBV Casa Otonal		12	0	0	<b>12</b>
PBV Christian Community Action (CCA)		17	0	0	<b>17</b>
LiveLearnWorkPlay	PBV for Neighborhood Revitalization	19	0	0	<b>19</b>
Expanded Jurisdiction		19	0	0	<b>19</b>

Residences at Ninth Square	Support the redevelopment of 9th Square Development	55	0	0	55
<b>*PBV Housing Redevelopment Subtotal</b>		<b>593</b>	<b>0</b>	<b>0</b>	<b>593</b>
<b>RAD Conversion</b>					
RAD 122 Wilmot Road	34 PBV	34	0	0	34
RAD Eastview Phase I	102 units – 48% of units are PBV; remaining 53 ACC units converted to RAD PBV	53	0	0	53
RAD Ribicoff (Twin Brook)– 9%	44 units of RAD converted ACC units – 80% PBV; 11 market rate units	44	0	0	44
RAD Ribicoff (Twin Brook) -4%	51 units of RAD converted ACC units	51	0	0	51
RAD Fair Haven/ Chatham/Eastview	55 units of RAD converted ACC units and 2 PBVs	55	0	0	55



RAD Monterey Place- Edith B Johnson	95 units of RAD converted ACC units	95	0	0	<b>95</b>
RAD Monterey Place- William Griffin	4 units of RAD converted ACC units	4	0	0	<b>4</b>
RAD Monterey Place 1	42 units of RAD converted ACC units	42	0	0	<b>42</b>
RAD Monterey Place 2	7 units of RAD converted ACC units	7	0	0	<b>7</b>
RAD Monterey Place 3	45 units of RAD converted ACC units	45	0	0	<b>45</b>
RAD Monterey Place 4	42 units of RAD converted ACC units	42	0	0	<b>42</b>
RAD Monterey Place 5	17 units of RAD converted ACC units	17	0	0	<b>17</b>
RAD Monterey Place 2R	28 units of RAD converted ACC units	28	0	0	<b>28</b>

RAD McQueeney Towers	150 units of converted ACC units	0	0	149	<b>149</b>
RAD Fairmont Heights	98 units of converted ACC units	0	0	97	<b>97</b>
RAD Matthew Ruoppolo Manor	105 units of converted ACC units	0	0	104	<b>104</b>
RAD Winslow Celentano	65 units of converted ACC units	0	0	64	<b>64</b>
RAD Prescott Bush	56 units of converted ACC units	56	0	0	<b>56</b>
RAD Phase II Waverly Townhouses	52 units of converted ACC	51	0	0	<b>51</b>
RAD CB Motley	45 units of converted ACC	45	0	0	<b>45</b>
RAD Newhall Gardens	26 units of converted ACC	26	0	0	<b>26</b>
RAD Katherine Harvey Terrace	17 units of converted ACC	17	0	0	<b>17</b>
RAD Fulton Park	12 units of converted ACC	12	0	0	<b>12</b>

RAD Chamberlain Court (Justice Landing)	7 units of converted ACC	7	0	0	7
RAD Westville Manor	62 units of converted ACC	0		62	62
Scattered Site Multi-Family	115 units of converted ACC	0		0	0
Mill River Crossing Phase I	Converted ACC units	86	0	0	86
Valley Townhouses	40 units of converted ACC	0	0	44	44
RAD Farnam Onsite Phase II	92 Units of Converted ACC	0	0	88	88
<b>*RAD Conversion Subtotal</b>		<b>817</b>	<b>0</b>	<b>608</b>	<b>1425</b>

<b>TBV Supportive Housing Efforts</b>					
Tenant Based DHMAS Supportive – Housing First	Supportive Housing	10	0	0	10
DMHAS Mental Health Transformation Grant – FUSE	Supportive Housing	10	0	0	10
Family Options – Homeless	Supportive Housing	15	0	0	15
Permanent Enrichment	Supportive Housing	10	0	0	10

Foreclosure Protection	Foreclosure Protection	17	17	0	<b>0</b>
Family Unification Supportive Housing	DCF Family	20	0	0	<b>20</b>
Homelessness/Imminent Danger of Homelessness	(Formerly Foreclosure PBV)	40	0	0	<b>40</b>
Supportive Housing/Homelessness Prevention 1	Supportive Housing/Homelessness Prevention	51	0	0	<b>51</b>
Project Longevity	20 vouchers for city initiative targeting homeless former offenders	20	0	0	<b>20</b>
Re-entry Fresh Start	10 vouchers for re-entry applicants through City Fresh Start	10	0	0	<b>10</b>
<b>*Supportive Housing Efforts Subtotal</b>		<b>203</b>	<b>17</b>	<b>0</b>	<b>186</b>

**III: Proposed MTW Activities**

All proposed activities that are granted approval by HUD are reported on in Section IV as “Approved Activities”.

Increase Housing Choice	Summary Description
1. CHNCT	1. This initiative is designed to offer families the incentive and the resource needed to enter the private rental market or obtain unassisted homeownership.
Increase Family Self-Sufficiency	
N/A	
Cost Effective and Efficient Service Delivery	
N/A	

**Proposed MTW Activities: HUD Approval Requested**

**Initiative 3.8 Community Health Network of CT (CHNCT)**

**A. Activity Description**

**i. Describe the proposed activity**

Elm City Communities, The Housing Authority of New Haven (ECC/HANH) proposes an initiative in connection with the Community Health Network of CT (CHNCT) to provide layered rental subsidy to recipients of the HUSKY A or Husky D medical insurance program. The program seeks to pilot a combined subsidy model that merges funding from healthcare and housing providers that demonstrates the importance of investing in social determinants of health and to potentially open up new sources of funding and partnership to address housing need in this community. By demonstrating the power of housing stability to support medical stabilization, we hope to learn lessons that may lead to program expansion and additional partnerships.

ECC/HANH and CHNCT will provide a combined subsidy for up to four families for a period of no more than 24 months per family. Families in this program will be required to participate in a person-centered program provided by the Community Health Network of CT, developed to help members manage the social, medical, financial, and behavioral health issues associated with complex conditions.

All Program Participants will agree to a maximum period of housing subsidy support of 24 months. At the end of the program period, unless otherwise authorized, it is the expectation that families will continue to rent market rate units in the community without subsidy or will have identified subsidized housing options inside or outside of the City of New Haven.

Program participants will be screened and referred by CHNCT and placed on a program specific waitlist. Program participants must meet the income eligibility criteria for CHNCT’s Medicaid program. Program participants will not be placed on any of the regular ECC/HANH waitlists unless the family has applied via an open waitlist process. Participation in the program does not provide any housing assistance beyond the 24-month program period.

Rental assistance will be treated as a layered subsidy in the following order:

1. The family will be responsible for paying their portion of the rent in a market rate unit based on ECC/HANH’s Rent Simplification rent calculation.
2. The Community Health Network of CT will provide \$500.00 toward the families rent on a monthly basis for a period of up to 2 years (24 months).
3. ECC/HANH will assist each participating family with the remaining rent balance for up to 2 years (24 months).

Additionally, ECC/HANH will cover the cost of administrative support and the cost of HQS inspections per family during the term of this program which is expected to run for a period of two years at an estimated amount of \$1,623.00 per household. The following table shows the total expected costs of ECC/HANH's administrative expense based on four families accessing this program during a period of 2 years per family.

Process	Allocation of Resources		Cost	
Allocation of 1 staff member to process each applicant from intake to lease-up 3Hours (One Time Cost)	HCV Administrative Tasks			
		3 hours per family @ \$27/hr.	\$ 324.00	
LCI Allocation of Inspection Resources	Up to 9 Inspections Per Unit	4 Families	\$78.00 per Inspection	
1 Initial				
1 Fail-Re-inspect				
1 Special				
Repeat for unassigned unit				
1 Initial				
1 Fail Re-inspect				
1 Special			\$2,808	
Allocation of Finance Dept. Resources	Initial & Monthly check processing			
Initial Rental payment set-up				\$ 2,400.00
Twelve payment periods one W-2 Preparation				\$ 960.00
<b>Total Expected Expense</b>			<b>\$ 6,492.00</b>	

ECC/HANH will pay a maximum subsidy amount of \$330.00 per month toward rent, as part of the subsidy layering, to cover any remaining balance after the participant portion and the CHNCT funds have been applied. This next table shows the potential out of pocket cost of the rental subsidy provided by ECC/HANH, by family size, for this program.

	Efficiency	1 bdrm	2 bdrm	3 bdrm	4 bdrm
FMR 2020	\$ 1,042.00	\$ 1,162.00	\$ 1,407.00	\$ 1,775.00	\$ 2,008.00
Average HAP Payment (Elite VMS Report)	\$ 499.00	\$ 507.00	\$ 488.00	\$ 496.00	\$ 495.00
CHNCT Payment	\$ 500.00	\$ 500.00	\$ 500.00	\$ 500.00	\$ 500.00
Average TTP (30% of Adjusted Income)	\$ 361.75	\$ 469.53	\$ 793.15	\$ 974.45	\$ 1,178.45
ECC/HANH Portion of Rent Payment BASED on FMR 2020	\$ 180.25	\$ 192.48	\$ 113.85	\$ 300.55	\$ 329.55

The expected cost of ECC/HANH’s out of pocket rental assistance averages \$31,680.00 for the two-year program with an additional \$3,000.00 included in the budget for purposes of covering two additional families if needed. The total program cost for ECC/HANH is not to exceed \$41,172.00.

Administrative costs:	\$6,492.00
Additional administrative costs for two more families:	\$3,000.00
ECC/HANH (2 year) Out of Pocket Rental Assistance based on the largest bedroom size shown in the table:	\$31,680.00
	\$41,172.00
CHNCT Funds:	\$48,000.00
Total Program Cost:	\$89,172.00

Families can receive up to two years of assistance under this program, however the term can be shorter if the funds available do not cover two full years. This would be the case if a family leaves the program after a period of less than two years, and a new family comes in to access to the remaining subsidy period, based on the agreed upon amount per month (\$500.). It may be possible to arrange the spreading of the subsidy during a longer period of coverage for the new family as long as the total amount does not exceed the agreed upon program total.

#### CHNCT Program & Services

CHNCT’s Care Management program, Intensive Care Management, is a system of collaborative processes which assesses, plans, implements, coordinates, monitors, and evaluates options and services to meet an individual’s health needs. The correlation between receipt of the rental subsidies and the services provided by CHNCT creates an opportunity and consistency for members to receive appropriate care management services. Knowing the member’s permanent address at least for the 2 years, allows the care management team the ability to readily locate members and maintain contact to offer ongoing services to manage their medical and behavioral health conditions. Additional benefits include 1:1 engagement with a CHNCT nurse care manager, registered dietitian and/or community health worker to provide coaching in lifelong skills targeting improvement in overall self-management and elimination of barriers associated with social determinants of health.

- Intensive Care Management (ICM) is comprised of a multidisciplinary staff of nurses, Social Worker, Behavioral Health Coordinator, Community Health Workers, Dietitians, and non-clinical support staff.

- o Promotes quality, cost-effective improved health outcomes for members who have complex or specific healthcare needs.
- o Assists members who are affected by the underlying factors relating to the social determinants of health.
- o Is a voluntary, person-centered program developed to help members manage the social, medical, financial, and behavioral health issues associated with complex conditions.
- o Provides coaching and resource coordination to support and empower HUSKY members to help them take control of managing their healthcare needs.
- o Focus includes high-risk, high-need members which includes those with frequent hospitalizations or emergency department (ED) visits.
- ICM Engagement Process:
  - o Completes the assessment and develops a care plan for both member and family members. Working with members at home, CHNCT nurses will assess health conditions, health perception, cultural values, coping mechanisms, self-care practices, and social determinants of health to support the member’s ability to prioritize important areas and goals.
  - o Assists members who are affected by the underlying factors relating to the social determinants of health.
  - o CHNCT will complete a person-centered plan of care to assess barriers.
  - o Arrange transportation to medical appointments
  - o Rental assistance for no more than two years paid to ECC/HANH to administer.
  - o Identify PCP and specialists that would support the members complex health needs.
  - o Coordinate services with the Connecticut Behavioral Health Partnership for behavioral health needs and link to community resources

ii. Describe how the proposed activity will achieve one or more of the three statutory objectives and the specific impacts on statutory objectives.

1. Increase Housing Choice for low income families:  
During the two-year period, families will have the opportunity to live in a community of choice in a market rate unit.
2. To give incentives to families with children where the head of household is working, is seeking to work or is preparing to work by participating in job training, educational programs or programs that assist people to obtain employment and become economically self-sufficient.

Families will receive supportive services provided by CHNCT which will prepare the families to move toward financial self-sufficiency during the two-year period. Care management’s wrap around services will include an assessment of each member’s current financial status, developing a plan for supporting housing independence; and assist members to explore employment and educational opportunities to get job training.

iii. Provide the anticipated schedule for implementing the proposed activity.

1. April 2020 Obtain ECC/HANH Board approval.
2. April/May 2020- Obtain HUD Approval for New MTW Activity
3. April-May 2020- Send program information to families on the ECC/HANH waitlist
4. April 2020 – Program Enrollment Begins
5. May 2020 – Begin the lease-up process

B. Activity Metrics Information

i. Provide Metrics from the “standard HUD Metrics” section that are applicable to the proposed activity.



**SS #1: Increase in Household Income**

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Average earned income of households affected by this policy in dollars (increase).	Average earned income of households affected by this policy prior to implementation of the activity (in dollars).	Expected average earned income of households affected by this policy prior to implementation of the activity (in dollars).	Actual average earned income of households affected by this policy prior to implementation (in dollars).	Whether the outcome meets or exceeds the benchmark.

**SS#3: Increase in Positive Outcomes in Employment Status**

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Report the following information separately for each category:  (1) Employed Full-Time  (2) Employed Part-Time  (3) Enrolled in an Educational Program  (4) Enrolled in Job Training Program  (5) Unemployed  (6) Other	Head(s) of households in <<category name>> prior to implementation of the activity (number). This number may be zero.	Expected head(s) of work-able households in <<category name>> after implementation of the activity (number).	Actual head(s) of work-able households in <<category name>> after implementation of the activity (number).	Whether the outcome meets or exceeds the benchmark.
	Percentage of total work-able households in <<category name>> prior to implementation of activity (percent). This number may be zero.	Expected percentage of total work-able households in <<category name>> after implementation of the activity (percent).	Actual percentage of total work-able households in <<category name>> after implementation of the activity (percent).	Whether the outcome meets or exceeds the benchmark.

**SS #5: Households Assisted by Services that Increase Self Sufficiency**

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households receiving services aimed to increase <u>self sufficiency</u> (increase).	Households receiving <u>self sufficiency</u> services prior to implementation of the activity (number).	Expected number of households receiving <u>self sufficiency</u> services after implementation of the activity (number).	Actual number of households receiving <u>self sufficiency</u> services after implementation of the activity (number).	Whether the outcome meets or exceeds the benchmark.

**SS #8: Households Transitioned to Self Sufficiency**

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households transitioned to <u>self sufficiency</u> (increase). The PHA may create one or more definitions for " <u>self sufficiency</u> " to use for this metric. Each time the PHA uses this metric, the "Outcome" number should also be provided in Section (II) Operating Information in the space provided.	Households transitioned to <u>self sufficiency</u> (<<PHA definition of self-sufficiency>>) prior to implementation of the activity (number). This number may be zero.	Expected households transitioned to <u>self sufficiency</u> (<<PHA definition of self-sufficiency>>) after implementation of the activity (number).	Actual households transitioned to <u>self sufficiency</u> (<<PHA definition of self-sufficiency>>) after implementation of the activity (number).	Whether the outcome meets or exceeds the benchmark.

**HC #7: Households Assisted by Services that Increase Housing Choice**

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households receiving services aimed to increase housing choice (increase).	Households receiving this type of service prior to implementation of the activity (number). This number may be zero.	Expected number of households receiving these services after implementation of the activity (number).	Actual number of households receiving these services after implementation of the activity (number).	Whether the outcome meets or exceeds the benchmark.

iv. If applicable, give the overall and/or long-term benchmark(s) for each metric (a numeric value) N/A

v. Give the data source for which the metric will be compiled.

ECC/HANH will utilize Emphasys Elite, tracking sheets and the agency case management software program in combination to track families and compile data.

**C. Cost Implications**

i. State whether the proposed activity will result in any cost implications (positive and or negative) for the MTW PHA.

ECC/HANH expects to incur costs for this program. MTW funds will be utilized.

ii. If the proposed activity does result in cost implications, provide an estimate of the amount and discuss how the MTW PHA will manage the surplus or deficit.

ECC/HANH expects to incur cost in the amount of, and not expected to exceed \$41,172.00 for administrative costs and out of pocket subsidy associated with this program. MTW funding will be utilized.

**D. Need/Justification for MTW Flexibility**

- i. Cite the authorization(s) detailed in Attachment C and/or D of the Standard MTW Agreement (or applicable successor section in future iterations of the MTW Agreement) that gives the MTW PHA flexibility to conduct the proposed activity.
  1. Attachment C. B. 1. b. iii. Single Fund Budget with Full Flexibility. The provision of housing or employment related services or other case management activities
  2. Attachment C. B. 1. b. vii. Single Fund Budget with Full Flexibility. If the agency chooses to establish single fund flexibility, the agency is authorized to use housing assistance payments for purposes other than payments to owners, so long as these purposes are consistent with other eligible uses of section 8 and section 9 funds.
  3. Attachment C. B. 1. c. Single Fund Budget with Full Flexibility. These activities may be carried out by the Agency, by an entity, agency or instrumentality of the Agency, a partnership, a grantee, contractor or other appropriate party or legal entity.
  4. Attachment C. D. 1.b. The agency is authorized to determine the length of the lease period, when vouchers expire and when vouchers will be reissued.

ii. Explain why the cited authorization(s) is needed to engage in the proposed activity. Every reasonable effort should be made by the MTW PHA to reference the complete and correct authorizations that are applicable to a particular activity when proposing the activity. A failure to cite the correct or entire statute of regulation will require a technical revision to the activity to include the correct authorization.

The above cited authorizations are required for this initiative as it involves use of single fund flexibility to provide time limited subsidy to families, relocation services through an instrumentality of the agency, use of HCV funds for administrative costs, and modified tenancy rules.

A. Rent Reform/Term Limit Information (if applicable)

- i. Impact analysis- Not applicable
- ii. Hardship Case Criteria – not applicable
- iii. Description of Annual Reevaluation – not applicable
- iv. Transition Period- ECC/HANH expects to discontinue offering this incentive at the end of the two-year period. The families receiving services at the time of the end of program shall receive their benefit as stated in the agreement. Any families on the waitlist for the incentive will be notified.

### **Jumpstart Initiative – incentivizing higher income families to exit subsidized program**

#### **A. Activity Description**

- i. **Describe the proposed activity.** ECC/HANH proposes an initiative to assist higher income residents and participants to exit subsidized programs in advance of required program termination for over-income status. This initiative is designed to offer families the incentive and the resource needed to enter the private rental market or obtain unassisted homeownership.

National estimates indicate that 40% of US households cannot manage a \$400 emergency expense. This highlights a national issue around families having sufficient savings to create a safety net for themselves. The lack of such savings makes it difficult for otherwise income ready families to exit subsidized housing.

In order to rent in the private market in New Haven landlords often charge one month security and first and last month's rent. Typical security deposits held by ECC/HANH are \$246. The gap between what a family may get back upon moving out and the amount needed to lease an unassisted unit may prove prohibitive to residents seeking their first apartment.

Meanwhile, ECC/HANH has an extensive waitlist of over 10,000 families waiting for opportunities to access needed supports through the LIPH and HCV programs. Currently, on an annual basis, 150 LIPH families and 100 HCV

families end participation in the program. At this rate, it would take almost 40 years to work through the existing families on the waitlist.

Currently there are 51 LIPH and 130 HCV families reporting an income above the Low Income Limit. This is the targeted universe for the Jumpstart initiative (181 families). By offering families a one-time incentive payment based upon the average amount needed to rent in the private market, we seek to accelerate the move out/end of participation of higher income families allowing us to house a family off the waitlist.

As a new program, we anticipate a conservative enrollment during year one of 25% of eligible families seeking to enroll. This represents a 15% increase in annual EOPs. Upon enrollment, families will enter into a Jumpstart initiative agreement that allows them to end their participation with ECC/HANH’s LIPH or HCV program and provide to them the Jumpstart payment so long as:

1. The current unit passes housekeeping inspection with no damage beyond normal wear and tear.
2. The families is currently in good standing with regard to rental payments and other terms of the lease agreement.
3. The family is not under a repayment agreement.
4. The family can document an appropriate exit plan including having obtained new housing – rental or ownership.
5. The family understands that should they wish to return to subsidized housing they will need to go through the standard application process.
6. The family agrees to participate in follow up data collection and evaluation upon their exit to allow us to track the success of the initiative.

Payments will be made to families upon execution of the agreement along the following schedule and in amounts not to exceed the amounts below which are based upon currently Fair Market Rents<sup>12</sup>:

Jumpstart Initiative Payment Program										
BR size	Security deposit	1st month	Last month	Subtotal	ECC/HANH refund	low income	Total exposure	% anticipated to enroll	Total cost	
0	\$ 965	\$ 965	\$ 965	\$ 2,895		72	\$ 209,598	25%	18	\$ 52,400
1	\$ 1,074	\$ 1,074	\$ 1,074	\$ 3,222		42	\$ 134,132	25%	10	\$ 33,533
2	\$ 1,299	\$ 1,299	\$ 1,299	\$ 3,897		33	\$ 126,964	25%	8	\$ 31,741
3	\$ 1,662	\$ 1,662	\$ 1,662	\$ 4,986		20	\$ 99,271	25%	5	\$ 24,818
4	\$ 1,979	\$ 1,979	\$ 1,979	\$ 5,937		14	\$ 85,968	25%	4	\$ 21,492
						181	\$ 655,933	25%	45	\$ 163,983

Upon identification of a near over income family, the program will be explained to the family and a referral will be made to a Relocation Coordinator who will work directly with the family. The Relocation Coordinator will assist the family in identifying a unit in the private market.

Once landlord and resident have committed to the lease-up, ECC/HANH will provide the landlord with a promissory note detailing the payment amount and the requirements both the landlord and resident must fulfill in order to qualify. A check payment will be provided to the resident or landlord on the date of the EOP from ECC/HANH which is also the date of the new tenancy in the market rate unit. Upon move out of that unit, the security deposit, less any withholdings for damages, will be repaid to the resident for the resident’s use.

This program is subject to budget availability. Initial year budget is based upon the projections above. Subsequent year allocations will be informed by the results of the program. Should interest exceed budget allocations, the program shall be offered on a first come, first served basis.

**ii. Describe how the proposed activity will achieve one or more of the three statutory objectives and the specific impacts on that statutory objective.**

- 1) Increase Housing Choice for low income families

<sup>12</sup> FMRs will be adjusted annually.

- 2) To give incentives to families with children where the head of household is working, is seeking to work or is preparing to work by participating in job training, educational programs or programs that assist people to obtain employment and become economically self-sufficient.

**iii. Provide the anticipated schedule for implementing the proposed activity.**

- 1) May through September 2019 – meet with residents, landlords and stakeholders; design forms, letters, data collection tools and evaluation process
- 2) October 2019- conduct outreach to families and begin enrolling.
- 3) November 2019 – begin incentive payments
- 4) November 2020 – follow up with first cohort of families

**B. Activity Metrics Information**

- i. Provide the metrics from the “Standard HUD Metrics” section that are applicable to the proposed activity.
  - 1) Self Sufficiency 1- Increase in Household Income
  - 2) Self Sufficiency 5- Households Assisted by Services that Increase Self Sufficiency
  - 3) Self Sufficiency 8 – Households transitioned to self sufficiency
  - 4) Housing Choice 1 - Additional units of housing made available
- ii. Give the baseline performance level for each metric (a numeric value) prior to the implementation of the proposed activity.
  - 1) At baseline family income at or above the HUD AMI Low Income Limit (80%).
  - 2) At baseline 45 families (25% of the 181 families who fall under the 80% AMI or higher).
  - 3) At baseline there are 181 families who are above low income who are in the LIPH and HCV programs.
  - 4) At baseline we are ending participation for 250 families annually.
- iii. Give the annual benchmark for each metric.
  - 1) 80 % or above the area median income by household size.
  - 2) 45 families or 25% of the total number of families with income at or above the 80% AMI.
  - 3) 15% increase in end of participations (45 additional families through the Jumpstart Initiative)
  - 4) 45 new families housed
- iv. If applicable, give the overall and/or long term benchmark for each metric.
  - 1) ECC/HANH’s long term goal is to consistently move families into higher income tiers and provide them an opportunity to exercise housing choice. Above low income represents 3% of our families and the long term goal would be to incentivize all of those families.
- v. Give the data source from which the metric data will be compiled.
  - 1) Family income data will be collected in agency MIS (Emphasys ELITE)
  - 2) Area fair market rents are collected from HUD FMRs published annually.

<i><b>SS #1: Increase in Household Income</b></i>				
<b>Unit of Measurement</b>	<b>Baseline</b>	<b>Benchmark</b>	<b>Outcome</b>	<b>Benchmark Achieved?</b>
Average earned income of households affected by this policy in dollars (increase). Families who graduated to self-sufficiency.	2020. Income at or above the HUD Low Income Limits (80%) by household size.	80% or above the Area Median Income by household size.	Actual average earned income of households affected by this policy prior to implementation (in dollars).	Whether the outcome meets or exceeds the benchmark.

<i><b>SS #5: Households Assisted by Services that Increase Self Sufficiency</b></i>				
<b>Unit of Measurement</b>	<b>Baseline</b>	<b>Benchmark</b>	<b>Outcome</b>	<b>Benchmark Achieved?</b>

Number of households receiving services aimed to increase self sufficiency (increase). Total number of households receiving services under the jumpstart program per FY.	2020: 45 or 25% of the total number of families with income at or above the 80% AMI.	3% of total number of households served each year or 25% of eligible families per year (45 families based on first year total number of families who are at 80% of AMI or higher.	Actual number of households receiving self sufficiency services after implementation of the activity (number).	Whether the outcome meets or exceeds the benchmark.
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<i>SS #8: Households Transitioned to Self Sufficiency</i>				
<b>Unit of Measurement</b>	<b>Baseline</b>	<b>Benchmark</b>	<b>Outcome</b>	<b>Benchmark Achieved?</b>
Number of Families who transitioned to self-sufficiency (graduated from the program). This includes families who transitioned to a market rate unit in the community or purchased a home without subsidized assistance.	2019: 181 Families who are above low income who are in the LIPH and HCV Program	15% Annual Increase in End of Participation (45 additional families through the Jumpstart Program)		Whether the outcome meets or exceeds the benchmark.

<i>HC #1: Additional Units of Housing Made Available</i>				
<b>Unit of Measurement</b>	<b>Baseline</b>	<b>Benchmark</b>	<b>Outcome</b>	<b>Benchmark Achieved?</b>
Number of new housing units made available for households at or below 80% AMI as a result of the activity (increase). Number of units/vouchers made available as a result of families graduating to self-self sufficiency under the Jumpstart Initiative.	2020: At Baseline we are ending participation for 250 families annually.	45 New Families housed annually as a result of housing made available when families in jumpstart transition to Self Sufficiency.		Whether the outcome meets or exceeds the benchmark.

**C. Cost Implications**

- i. State whether the proposed activity will result in any cost implications (positive and/or negative) for the MTW PHA. Maximum exposure for ECC/HANH should every family enroll is approximately \$700,000. Year 1 estimates are less than \$200,000. Agency will incur costs for relocation support, unit turnover and leasing to new resident family.
- ii. If the proposed activity does result in cost implications, provide an estimate of the amount and discuss how the MTW PHA will manage the surplus or deficit anticipated. Anticipated costs are included in the chart above. Costs will be covered by flexible MTW funds. Program will be offered on a first-come, first-served basis annually. Once the budget availability maximum is reached, families who express interest will be placed on a waitlist for the next year's allocation.

**D. Need/Justification for MTW Flexibility**

- i. Cite the authorization(s) detailed in Attachment C and/or D of the Standard MTW Agreement (or applicable successor section in future iterations of the MTW Agreement) that gives the MTW PHA flexibility to conduct the proposed activity.
  - 1) Attachment C. B. 1. b. iii. Single Fund Budget with Full Flexibility. The provision of housing or employment related services or other case management activities
  - 2) Attachment C. B. 1. b. vii. Single Fund Budget with Full Flexibility. If the agency chooses to establish single fund flexibility, the agency is authorized to use housing assistance payments for purposes other than payments to owners, so long as these purposes are consistent with other eligible uses of section 8 and section 9 funds.
  - 3) Attachment C. B. 1. c. Single Fund Budget with Full Flexibility. These activities may be carried out by the Agency, by an entity, agency or instrumentality of the Agency, a partnership, a grantee, contractor or other appropriate party or legal entity.
  - 4) Attachment C. D. 1.b. The agency is authorized to determine the length of the lease period, when vouchers expire and when vouchers will be reissued.
  - 5) Attachment C. D. 1.d. The agency is authorized to implement term limits for HCV units designated as part of the MTW demonstration.
- ii. Explain why the cited authorization(s) is needed to engage in the proposed activity. *Every reasonable effort should be made by the MTW PHA to reference the complete and correct authorizations that are applicable to a particular activity when proposing the activity. A failure to cite the correct or entire statute of regulation will require a technical revision to the activity to include the correct authorization.* The above cited authorizations are required for this initiative as it involves use of single fund flexibility to provide case management supports to families through our previously approved MTW Family Self Sufficiency Program, relocation services through an instrumentality of the agency, use of HCV funds for incentives and modified tenancy rules.

**E. Rent Reform/Term Limit Information (if applicable)**

- i. Impact analysis- Not applicable
  - 1) A description of how the proposed MTW activity will impact household rent/tenant share.
  - 2) A description of how the MTW PHA will implement and track the rent reform activity and how that process will enable the identification of any unintended consequences/impacts.
  - 3) A numerical analysis detailing the intended/possible impacts of the rent reform activity (including changes to the amount of rent/tenant share, rent burden increases/decreases, households affected, etc.
  - 4) A plan for how the MTW PHA will weigh the consequences/benefits of the rent reform activity to determine whether it should be adjusted/terminated/reduced/continued/expanded.
- ii. **Hardship Case Criteria – not applicable**
- iii. **Description of Annual Reevaluation – not applicable**
- iv. **Transition Period-** Should ECC/HANH cease offering this incentive to residents, the families currently approved shall receive their benefit. Public notice will be provided regarding the termination of this initiative. Any families on the waitlist for the incentive will be notified.

## **IV: Approved MTW Activities**

### **A. IMPLEMENTED ACTIVITIES**

#### **Increase Housing Choice**

##### **Initiative 1.2 – Local Total Development Cost (TDC) Limits**

This initiative was approved in FY08 and implemented in FY09. This activity establishes TDC and HCC limits for ECC/HANH separate from HUD's standard limits to better reflect local market conditions for development and redevelopment activities.

ECC/HANH prepared a TDC and HCC schedule, which reflects construction, and development costs in New Haven. ECC/HANH first submitted its revised Alternate TDC and HCC schedule as part of the Appendix to the MTW Fiscal Year 2009 Report. ECC/HANH used the approved 2009 TDC and HCC limits for the Rockview Phase I Redevelopment. During Fiscal Year 2012, ECC/HANH submitted revised TDC and HCC limits. Pursuant to the approval of the alternate TDC, the ECC/HANH updated its TDC and HCC, which was included in our 2017 MTW Plan, and is attached hereto in Appendix 1.

The market demands have driven costs higher, but the Authority has been and will continue to be a good steward of public resources. The TDC cost limitations derived from (1) construction cost data obtained from RS Repair and Modeling Cost, and (2) an analysis of unit size and construction cost data obtained from a survey of local mixed income developments, and an analysis of other local factors and market conditions affecting the cost of the development of mixed income communities in the local market area.

The Housing Authority has the following developments in its pipeline: Valley Townhomes; Farnam Phase II 4%, Farnam Phase II 9%; Westville Manor Phase I, and Westville Manor Phase II. As it relates to our approved TDC, the aforementioned developments shall not exceed the approved TDC. These developments are in the predevelopment stages. The Authority continues to work diligently to find creative construction options to receive a quality development that will have a lifecycle of 20 years while staying within the lower level of the approved TDC.



## Initiative 1.4 and 1.10 – Defining Income Eligibility for the Project Based Voucher Programs

This initiative was approved in FY12 and implemented in FY13. This activity defines the incomes to be eligible for Project Based Voucher Programs as follows:

- No less than 40 percent of the project based vouchers awarded in any year to be awarded to families with incomes at or below 30 percent of the area median income, adjusted for family size.
- ECC/HANH will award up to 15 percent of the PBV’s allocated for any mixed finance project to families with incomes between 50 and 80 percent of Area Median Income for Brookside Phase 1 Rental.
- 45 percent of PBV may be allocated to families with income between 50 and 80 percent AMI for Brookside Phase 2 Rental mixed finance development.

ECC/HANH does anticipate changes to the initiative or metrics. This initiative aims to decrease maintenance costs and increase durability of units and the quality of life of residents. This initiative meets the statutory objectives of cost effectiveness and increasing housing choice.

Initiative 1.4 and 1.10							
Income Eligibility for Project Based Voucher Program							
PBV in Mixed Finance Developments							
Development	Units at or below 30% of AMI	Percent	Units at 30-50% of AMI	Percent	Units at 50-60% of AMI	Percent	Total Units
Brookside I	0	0%	42	84%	8	15%	50
Brookside II	0	0%	30	59%	21	41%	51
Rockview I	20	43%	20	43%	7	15%	47
Wilmont Crossing	0	0%	11	85%	2	15%	13
Ribicoff 9%	11	25%	28	64%	5	11%	44
Ribicoff 4%	25	49%	19	37%	7	14%	51
Fair Haven- EVT	4	16%	13	52%	8	32%	25
Fair Haven-Chatham	11	34%	15	47%	6	19%	32
Twinbrooks 4%							
<b>Total</b>	<b>71</b>	<b>23%</b>	<b>178</b>	<b>57%</b>	<b>64</b>	<b>20%</b>	<b>313</b>

## Initiative 1.6 – Deconcentration of Poverty (Promote Expanded Housing Opportunities for HCV and PBV Program)

Approved in FY08 and implemented in FY09 (Significant Change Proposed & Approved in FY20)

Under ECC/HANH’s MTW Agreement with HUD, ECC/HANH is authorized to develop its own Leased Housing Program through exceptions to the standard HCV program, for the purposes of creating a successful program with stable landlords, high-quality properties, and mixed-income neighborhoods. This includes reasonable policies for setting rents and subsidy levels for tenant-based assistance.

During FY08, ECC/HANH began to implement MTW Rent Standards that allow ECC/HANH to approve exception rents in the following cases: Wheelchair accessible units; Large bedroom-size units, (4 bedrooms or larger); Expanded housing opportunities in neighborhoods with low concentrations of poverty; Housing opportunities in new development projects that include significant public

investment to promote revitalization of neighborhoods; and Mixed-income housing opportunities that promote expanded housing opportunities and deconcentration of poverty.

In addition, ECC/HANH approved budget-based rent increases for landlords who make major capital improvements in their property, including accessibility modifications. Requests for MTW Rent Standards will be reviewed on a case-by-case basis. Under no circumstances may ECC/HANH approve an MTW Rent Standard above 150% without prior HUD approval. ECC/HANH will reexamine its MTW Rent Standards monthly to ensure that ECC/HANH does not exceed 120% of the FMRs in the mean Rent Standard, which includes HAP payments to landlords, HAP RAD Payments, tenant rent payments to landlords, and any utility allowance amounts.

Significant Changes to the Initiative

ECC/HANH anticipates enhancements to the deconcentrating initiative, and requires different authorizations from what was initially proposed. Additionally, In an effort to model Indicator 15 of the Section 8 Management Assessment Program (SEMAP), ECC proposes to update HC#5 from the benchmark of 10 moves per year, to the SEMAP standard of

- 2% higher of all Section 8 movers who moved to low poverty census tracts in the FY, compared to the total count of movers who moved to low poverty census tracts at the end of the last completed FY.  
*Example: If In FY 2018 the percent of families who moved to low poverty areas is 2.75%, the percent of families in FY19 must be of at least 4.75%, which is 2% higher than the total percent of families who moved to an area of low poverty in FY18.*

Sample Percent Increase Tracker	Previous FY Percentage(2017)	Current FY Percentage (2018)	Goal Percentage Increase	2% of Previous Year (2017)	Is Current Percent Equal to or Greater than 2% of Previous Year?
FY2018	2.75%	2.53%	2.00%	4.75%	No

Note that the SEMAP measurement is Section 8 families with children and the ECC MTW measurement is all families, with and without children who move to areas of low poverty or high/very high opportunity.

HC#7, ‘Households assisted by services that increase housing choice’, will be added to HUD metrics for this initiative starting in FY20.

ECC/HANH is proposing an amendment in the FY2020 Plan to include the following:

**Security Deposit Assistance**

ECC/HANH provides mobility counseling services for voucher participants to assist their search for housing in non-impacted areas.

Subject to funding availability, families that agree to participate in mobility counseling and locate to census tracts in areas with low concentrations of poverty (*Opportunity areas include the most recent U.S. Census Tracts and may be adjusted as necessary*) will be given the opportunity for the following:

- 1- Application fees paid for up to 3 units (anticipating \$30 per application or \$90 per family)
- 2- Security deposit assistance (up to one month of contract rent) or
- 3- Assistance with repayment of past utility debts that would prevent a family from securing utilities in their own name (up to payment standard for family size)

The decision whether to offer the above assistance is at the discretion of ECC/HANH and will be paid up to the payment standard that the family is eligible to receive.

**LANDLORD INCENTIVES**

In order to provide families the opportunity to lease units in areas with low concentrations of poverty and subject to funding availability, ECC/HANH may offer landlords that are new to the HCV program an incentive fee based on the census tract and size of the unit placed under contract. The incentive fees are payable at initial lease execution. The decision whether to offer an incentive fee is at the discretion of ECC/HANH.

Unit Size	Amount
1 Bedroom	\$175

2 Bedroom	\$275
3 Bedroom	\$475
4+ Bedroom	\$550

**Incentive Fees**

Expected cost of new addition to this initiative is estimated at \$35,000 per year and includes a new mobility-counseling contract.

**Initiative 1.7 – Tenant-Based Vouchers for Supportive Housing for the Homeless**

This initiative was approved in FY10 and implemented in FY11. Under ECC/HANH’s MTW Agreement with HUD, ECC/HANH is authorized to develop its own Leased Housing Program through exceptions to the standard HCV program, for the purposes of creating a successful program with stable landlords, high-quality properties, and mixed-income neighborhoods.

ECC/HANH has designated use of housing choice voucher resources for the purpose of ending homelessness. ECC/HANH works in conjunction with City and Regional entities, Continuum of Care, shelters, transitional and permanent housing providers to prioritize and identify chronically homeless, homeless families and other homeless populations. ECC/HANH entered in a Memoranda of Understanding with organizations that provide housing for homeless with supportive services.

Current allocation of vouchers for this purpose is outlined in the table below.

There continues to be a need for vouchers for the homeless population and we are forming additional partnerships with homeless advocates. ECC/HANH does not anticipate any changes to the metrics, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objective of increasing housing choice.

<b>Use of Tenant Based Vouchers to End Homelessness</b>				
<b>Efforts to End Homelessness</b>	<b>Original</b>	<b>Reallocated</b>	<b>Added</b>	<b>Total</b>
<b>Tenant Based DHMAS Supportive-Housing First</b>	10	0	0	10
<b>DMHAS Mental Health Transformation Grant-FUSE</b>	10	0	0	10
<b>Family Options- Homeless</b>	15	0	0	15
<b>Permanent Enrichment</b>	10	0	0	10
<b>Foreclosure Protection</b>	17	17	0	0
<b>DCF Family</b>	20	0	0	20
<b>(Formerly Foreclosure PBV)</b>	40	0	0	40
<b>Supportive Housing/Homelessness Prevention</b>	51	0	0	51
<b>20 vouchers for city initiative targeting homeless former offenders</b>	20	0	0	20
<b>10 vouchers for re-entry applicants through City Fresh Start</b>	10	0	0	10
	<b>203</b>	<b>17</b>	<b>0</b>	<b>186</b>

### **Initiative 1.9 – Increase the Allowed Percentage of Project Based Voucher (“PBV”) Units from 75 Percent to 100 Percent in a Mixed Financed Development**

This initiative was approved in FY12 and implemented in FY13. ECC/HANH has completed a Project Needs Assessment (“PNA”) of its entire portfolio. The PNA shows that over the next 20 years ECC/HANH’s needs would exceed available funds by a ratio of more than 3:1. In order to address this funding gap and to help assure the long-term viability of its portfolio, the Agency used the PNA to determine an asset management strategy for each of its developments. Part of this strategy included converting existing public housing to Project Based Assistance under Section 8(o) (13). ECC/HANH would dispose of properties under Section 18 of the Housing Act of 1937 or Rental Assistance Demonstration (RAD) prior to conversion to Project Based Vouchers.

ECC/HANH conducted analysis of the feasibility of converting Annual Contribution Contract (“ACC”) units to Project Based Units using criteria similar to that set forth under Section 22. ECC/HANH will increase its flexibility to allocate the number of units in a project from 75 percent as previously approved by HUD to 100 percent for the purpose of converting ACC units to PBV units under this initiative. The purpose is to provide cash flow to enable ECC/HANH to borrow private funds for the purpose of rehabilitating aging developments in ECC/HANH’s portfolio. ECC/HANH also seeks to waive the requirement of one-year tenancy which will allow participants greater flexibility in housing options.

The mobility issue is addressed by allowing the tenants the option to vacate the development during rehabilitation with an option to return upon the completion of such rehabilitation and/or the convenience of using a Tenant Based Voucher to relocate permanently. ECC/HANH will provide all of the assistance and counseling as required under Section 18 or the Uniform Relocation Act, if applicable.

ECC/HANH will limit the amount of project based units in non-mixed finance projects to no more than 50% of the units in the project; provided, however, that the agency may project base up to 75 percent of the units in such project if the project will provide replacement units for public housing units lost as a result of demolition or disposition, if the project is undertaken in an area where significant investments are being made, if the project will help to reduce de-concentration of very low income families, or if the project is located in areas that provide increased access to transportation or employment opportunities.

HUD development of the Rental Assistance Demonstration Program has made this initiative unnecessary for projects approved for RAD conversion. However, ECC/HANH continues to have 985 units that are not currently approved for RAD conversion for which this authorization remains vital.

ECC/HANH does not anticipate any changes to the initiative or metrics, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objectives of cost effectiveness and increasing housing choice.

### **Initiative 1.11 – Increase the percentage of Housing Choice Voucher (NON-RAD) budget authority for the Agency that is permitted to project-base from 20% up to 25%**

This initiative was approved in FY13 and implemented in FY14. This authorization will allow for the continued redevelopment efforts of the underperforming developments as well as increase housing choices for our residents. It allows the Authority to use its vouchers to pool monies together in order to leverage funds for redevelopment efforts.

This initiative was contemplated prior to the advent of the RAD program. The percentage of MTW project based did not include the full conversion of ACC sites to PBVs. The advent of RAD increases the proportion of the portfolio that will be project-based. ECC/HANH’s current percentage of non-RAD project based MTW vouchers is 11% (522 vouchers).

With the RAD portfolio award, ECC/HANH expects that percentage to increase to 32% of the portfolio during FY19. This is the result of the addition of 1431 RAD vouchers in addition to the above cited 522 vouchers. ECC/HANH does not anticipate any changes to the initiative or metrics, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objective of increasing housing choice.

### **Initiative 1.12 – Development of Replacement Public Housing Units with MTW Block Grant Funds**

This initiative was approved in FY13 and implemented in FY14. ECC/HANH has been very active in redeveloping and repositioning its aging public housing stock by leveraging private investment through the mixed-finance process and replacing demolished units

with a variety of affordable housing types, including public housing, project-based vouchers and tax credit units. ECC/HANH has also been at the forefront of using its MTW authority creatively to complement and enhance these efforts.

In FY13, ECC/HANH proposed to begin a new initiative to develop public housing replacement units with MTW block grant funds while making use of MTW authority to waive or substitute certain program rules. ECC/HANH intended to pursue this initiative at certain specific sites in FY 13, including Farnam Courts and Abraham Ribicoff Cottages and Extensions, but intended to use this same model at other sites to be identified in the future.

Essentially, ECC/HANH will use MTW block grant funds (which are drawn collectively from public housing Operating Funds and Capital Funds and Section 8 Housing Choice Voucher funds) to develop public housing units through a mixed-finance process. The units will be operated as public housing for purposes of admissions, continued occupancy, resident rights, and certain other rules. However, for purposes of providing ongoing operating assistance, ECC/HANH will use its MTW authority to design and fund a local program to develop replacement public housing units under a local housing assistance payments contract with the owner entity, with operating assistance being utilized in a manner similar to the project-based voucher program. Among other things, this approach will allow ECC/HANH to pay debt service on private loans taken out to support redevelopment projects. To the extent necessary, under its MTW authority ECC/HANH will revise required forms to provide for this mix of applicable rules and seek any necessary HUD approvals.

ECC/HANH's need to implement this initiative has been limited due to the RAD portfolio award. This approach may be applied to developments not selected or appropriate for RAD conversion.

ECC/HANH does anticipate changes to the initiative or metrics by adding the number of days a unit remains available to lease. In addition, the impact statement will be revised. This initiative meets the statutory objective of increasing housing choice.

### **Initiative 1.15 – RAD Finance Development for Rockview Phase II Rental**

This initiative was approved and implemented in FY14.

ECC/HANH has aggressively redeveloped the West Rock community in multi-phases. To date, Brookside Phase I, Brookside Phase II, Rockview Phase I, Ribicoff Cottages 4%, Ribicoff Cottages 9% and Wilmont Crossing have all been completed transforming obsolete public housing and commercial sites into vibrant mixed income communities that brought 444 units of affordable and market rate rental housing, homeownership, associated community space and commercial space into the West Rock community. ECC/HANH worked successfully with the City of New Haven and the Town of Hamden to open a long-closed road thereby creating an access way into the community from the Town of Hamden. Westville Manor, a 150 unit LIPH development remains the only community not yet redeveloped.

The Authority has undertaken an aggressive modernization program which includes the submission of an application for RAD funding for several sites including for Westville Manor. The Rockview Phase II development will be an off-site component of the Westville Manor redevelopment. This initiative is part of the Westville RAD submission for the creation of replacement public housing units. The Authority intends to demolish Westville Manor and create these units on-site and off-site at Rockview Phase II Rental. Rockview Phase II Rental will rely on the MTW authorizations for alternative TDCs and commingling of funds. This initiative was approved in FY14, was subsequently put on hold in FY15, and was reactivated in FY17.

The Authority submitted a 9% tax credit application in November 16 which was awarded in FY17. Closing is planned for FY19.

ECC/HANH does anticipate changes to the initiative or metrics.

### **Increase Family Self-Sufficiency**

#### **Initiative 2.1 – Family Self-Sufficiency (FSS) Program**

This initiative was approved and implemented in FY07. ECC/HANH's FSS program provides intensive counseling and case management services to help participant families achieve their self-sufficiency goals, according to each family's needs. Redefining the program model developing identified paths to success for work-able families, youth and our elderly/disabled families, such as motivational programming, financial literacy, including creating opportunities to assist residents in opening checking accounts, when previously not able, and increasing specialized training options has allowed ECC/HANH to provide much needed support to a larger number of LIPH and Section 8 residents.

The FSS Programs is designed upon best practice that includes assessment, consistent, one-on-one follow up with all program participants which includes multiple forms of outreach with an overall goal of increasing the FSS graduation rate. New participants will be seen more often by the assigned case workers. Case loads can average anywhere between 100, more stable group of participants and FSS Coordinators will have a manageable caseload averaging 200 residents per caseworker based on capacity and needs of the population.

In effort to increase the percentage of participants who gain new employment or go from part time to full time, FSS Coordinators will meet with each participant at least once per quarter at either their office, participants home, community room or participants work/training setting to make the personal contact convenient for the participants. ECC/HANH has taken a holistic approach that allows the FSS Coordinator to support the whole family where necessary as it impacts the participants ability to be successful in the program. This approach includes Community providers in the Program Coordinating Committee (PCC) who offer necessary services for our families. Our approach recognizes the personal responsibilities, and family commitments of the participant.

Service referrals focus on program and activities such as, but not limited to remedial education, literacy classes, GED preparation, vocational and financial management, job skills/ employability, etc. Further ECC/HANH has invested in Computer/Learning Labs which offer services that assist families in their move toward self-sufficiency.

ECC/HANH also created a “Specialized Training” program which offers training in fields where there are employment opportunities (e.g., healthcare, auto repair). This training should provide the skills necessary for residents to obtain employment or increase their earnings.

ECC/HANH will continue to partner with a wide variety of community agencies to offer a multitude of supportive programming at the multiple Computer/Learning Labs to support participants. Programs will address employment, training and financial empowerment, and services will be offered in both a small group and one-on-one approach. The financial empowerment programs offered include financial education, budgeting, financial coaching for the participants geared towards a one-on-one approach. It is expected that participants meet with a financial coach four times within the first year and twice annually thereafter to help set financial goals, build savings, reduce debt and improve credit.

Additionally, ECC/HANH will introduce a self esteem and visioning component into the Individual Training and Services Plan towards building long lasting gains and successes for participants in the program. FSS Coordinators will work with participants to establish challenging goals that ensure supports through the process and also focus on soft skills such as dressing for a job interview, handling difficult situations in the workplace, etc. Partner agencies will support this process of weekly training and one-on-one coaching in these skills.

The MTW FSS program serves over 1150 families. This includes 150 families enrolled in the HUD FSS grant funded slots; up to 177 families enrolled in the CARES Program; 570 Elderly/Disabled individuals; and 260 identified work-able families enrolled in MTW funded slots.

Program	Number of Slots	Benefits from Escrow	Owner	Supports
HUD FSS Grant Funded Slots	150	Yes	FSS Coordinators	RSC, CED Supervisor, CED Manager, MSW
CARES Program	Up to 177	Yes	CARES Coordinators	RSC, CED Supervisor, CED Manager, MSW
Work-Able families	260	Yes	Program Managers FSS Coordinators	RSC, CED Supervisor, CED Manager, MSW
Elderly/Disabled	570	No	RSC	FSS Coordinators, CED Supervisor, CED Manager, Recreational Therapist, MSW
TOTAL	1157			

ECC/HANH does not anticipate any changes to the initiative or metrics, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objective of increasing family self-sufficiency.

### **Initiative 2.2 – Incremental Earned Income Exclusion**

This initiative was approved and implemented in FY08. ECC/HANH believes promoting self-sufficiency is most effectively accomplished through helping residents to access services and supports, while also assisting residents to have greater choice in allocating their limited resources. Incremental Earnings Exclusion is phased increases of the determination of earned income over the five year term of a family’s participation in the FSS program. For example ECC/HANH will exclude from the determination of annual income 100% of any incremental earnings from wages or salaries earned by any family member during the first year.

- Where the earned income increases (from the effective date of contract) of participants is excluded in increments according to the year of participation: 1<sup>st</sup> year of participation = 100%, 2<sup>nd</sup> year of participation = 75%, 3<sup>rd</sup> year of participation = 50%, 4<sup>th</sup> year of participation = 25%, 5<sup>th</sup> year of participation = 0%. During the 5<sup>th</sup> year, FSS staff will include all earned income in rent calculations.
- Note that during this period, if there is a contract, participants will not earn escrow benefits during the 1<sup>st</sup> year and may or may not during the following based on the rent increase and income exclusions.

This initiative is in the phase out mode since October 1 of FY19. As of said date, no new participants will be added to the IEE program. ECC/HANH is replacing this Initiative with a new initiative, REACH

This initiative meets the statutory objective of increasing family self-sufficiency, and will be closed out once all current participants have cycled through.

### **Initiative 2.3 – CARES (Caring About Resident Economic Self Sufficiency)**

This initiative was approved in FY12 and implemented in FY13. As an MTW Agency, ECC/HANH implemented a new pilot program to promote HUD’s mission to promote self-sufficiency throughout the agency. ECC/HANH developed a pilot self-sufficiency plan for the Brookside Phase II Rental development and Rock View (not RAD sites) that encompassed HUD’s continued mission to increase self-sufficiency among residents and promote accountability.

Key program components:

- The C.A.R.E.S. Program (Caring About Resident Economic Self-Sufficiency) introduced the concept of term limits into the public housing and Section 8 programs administered by ECC/HANH. All residents, except those exempt under the program requirements will be subject to a 72-month time limit on receiving rental assistance.
- The second component of the program is that certain individuals will be required to participate in an extensive 24- month case management supportive program designed to overcome barriers to becoming self-sufficient. The returning residents are exempt but can voluntarily participate in the program. The agency will use its MTW flexibility to fund the required social service component of this program.
- At year three, in an effort to support transition to unassisted housing, CARES residents are paid their subsidy directly and learn to manage their finances and the payment of their full rental payment.
- At year three, CARES participants subsidy is frozen at that level.
- A deposit is made into the escrow account for all participating families. The deposit is equal to the amount of one year’s subsidy and is available to deal with hardships, self sufficiency needs or can be taken upon graduation from the program.

Prior to signing a lease at the newly redeveloped Brookside Phase II Rental site and Rock View, all residents will have a pre-orientation that will explain the CARES Program. At the end of the 72-month limit receiving rental assistance, the rent will be adjusted to Flat rent (public housing) or Market rent (PBV), less prorated assistance for household members who are seniors, 18 years of age or under, disabled or otherwise exempt, as described in the plan.

We recognize that there are individuals who due to no fault of their own will not be able to achieve self-sufficiency on their own. Non-exempt individuals who have an Individual Service Plan (ISP) and case manager, and show progress towards the goals of the plan will continue to be able to receive assistance as long as they continue to make progress towards their goals. Out of the 101 units developed in the Brookside Phase II Rental project and 77 at Rock View, all have been assessed and are required to enroll in the CARES program except those residents who are excluded.

There are two levels of engagement into the program, a Full CARES participant and Transition participant. A Full CARES resident is an individual who possesses educational and job development skills that have a substantial demand in the labor market. The Full CARES participant typically is working full time and earning a livable wage. Transition CARES residents lack one or both criteria

mentioned above. A typical Transition participant is working part time and/or in need of training to obtain higher wages and full time job.

Residents and participants are incentivized to enroll in the CARES program because of the intensive supportive services offered, the escrow payment and the increased control over the use of their funds (including subsidy dollars). Also, the intensive supportive services for a 24-month period over the 72 months, residents will receive a lump sum of the equivalent to the subsidy payments in the final year of the program deposited into an escrow account (REEF) released upon graduation from CARES. The funds in the REEF at year three may be used to cover the following costs; a hardship (as defined under the Hardship Policy and Guidelines), purchase of a vehicle to attain or maintain employment (a onetime payment not to exceed \$3,000 after all other options have been exhausted), start a small business (a onetime payment not to exceed \$2,500 after all other options have been exhausted), purchase a computer, or enroll in higher education, subject to the approval of ECC/HANH. The monthly subsidy payment will be pre-determined at an initial assessment conducted prior to lease up in a manner consistent with the Authority's Rent Simplification Program.

While the most intensive supportive services are provided during the first two years of the program, all participants continue to be able to avail themselves of the support as needed. It is anticipated that as barriers and service needs are addressed, the need for such intensive support will wane. This policy and procedural change has resulted in modifications to the MTW Plan, ACOP and Administrative Plan.

The CARES program description can be found in [Appendix 3](#).

In 2018, the CARES program underwent improvements to focus on reinforcing the inaugural principles of the program. CARES' focus continues to provide case management, resources and tools to support participants in reaching self-sufficiency. As part of this effort, ECC/HANH offered participants the opportunity to elongate their program participation to receive the full benefit of the CARES program. The following options were provided to participants:

- Participants remain at their original contract date in the CARES program with no changes in income or reset. Household will pay full rent to owner and will be subject to the 72-month time limit reflecting original contract date.
- Participants will remain at their original contract date in the CARES program, however, household will go back to year 3 income. Household will pay full rent to owner and will be subject to the 72-month time limit reflecting original contract date.
- Participants will reset to year 3 as an extension to receive all resources & tools for families to reach self-sufficiency & reset to year 3 annual recertification. Income will be based on year 3 to determine the monthly subsidy. Household will pay full rent to owner and will be subject to the 72-month time limit reflecting New Year 3 reset date.

During this time, program participation increased by 17%. Families participated in briefings where they were reminded of the program rules and requirements, and all families were again given the opportunity to opt into or out of the program. All current participants opted to stay in the program, and a number of families who previously were not participating opted in. CARES is reaching its 1<sup>st</sup> 72 month mark, and residents who chose option 1 are aware of the program requirements and are preparing to graduate from the program. In 2015 the program was reviewed and updated to clarify that receipt of a PBV is not an option for families living at the CARES sites (Brookside II & Rockview I), regardless of participation in the CARES program or if they opted out; unless the family has an exemption. At time of graduation, for some residents, this means transitioning to Fair Market rent or Flat rent, and for others, this means moving into a fair market unit in the community or purchasing a home. Every participant in the CARES program is receiving on-going support and assistance through Family Self Sufficiency, homeownership, Resident-Owned Business, Connecticut Association Human Services-Financial Literacy, CONNCAT Training School, and other programs with ECC/HANH or in the community.

ECC/HANH does not anticipate any changes to the initiative or metrics, and does not require different authorizations from what was initially proposed.

This initiative meets the statutory objective of increasing family self-sufficiency.

### **Significant Change in Amendment #1 of the MTW 2020 Plan:**

#### **CARES Program Interim & Rent Hardship Rule During COVID19 and any pandemic or National, State or Local emergency affecting a large number of families in the community.**

Typically a family engaged in the CARES program beyond the third year is ineligible for interim recertifications. However, in light of the pandemic, the CARES program will include an opportunity for families to request a rent adjustment during COVID19 and any similar pandemic or emergency affecting a significant number of families in the community. Families who experience a loss of income as a result of a natural disaster, local, state or national emergency such as COVID19 or the like, may have the opportunity to



submit a request for interim rent change. The family must be able to provide documentation that proves that the loss of income is related to this a specific situation listed under this category.

In order to prevent the reprocessing of files when families go back to work during a time like this, the CARES coordinator will create a letter which advises the families of decrease to their rent for 120 Days (4 months), as a result of loss or decrease in income. At the end of the 4 months, the rent will be adjusted back to what it was before the decrease. Staff would process 2 actions, the decrease, and a second action (effective on the 1st day of the 5th month) which would be an increase back to the amount prior to the decrease. This way families will not need to report the increase and staff can give 30-day notice of the potential increase change at the same time they are giving the decrease notice. **The goal of the CARES program for participants at or beyond year 3 is to proximate what living unassisted will mean. While we are introducing this safety net, the time is meant to be used to position the family to make the adjustments in ways that all non-assisted families must. The four-month period includes support from the CARES team in job search, income replacement and more.**

The decrease in rent will reflect 30% of the total household income, but will allow for families with total household incomes below \$2500 annually, to pay as little as the minimum rent of \$50 with the expectation that everyone pays something for housing. Residents who are unable to pay the minimum rent of \$50 can request a hardship exemption for rent payments between \$0 to \$50 accordingly. These individuals meet with ECC/HANH Hardship Committee to determine the nature and length of the hardship and their rent is then modified accordingly based on the information collected.

If a family is unable to pay the minimum rent because of a financial hardship the family may be eligible for a temporary waiver from paying Minimum Rent.

A family may be exempt from Minimum Rent for 120 days when the family experiences a hardship as a result of COVID19 and other similar pandemic or National, State or Local emergency affecting a large number of families in the community. There is no requirement to repay this rent during this type of circumstance, and no referral to FSS or community service will be required. **Retroactive adjustments do not apply to families in the CARES program as they are required to pay rent based on the 3<sup>rd</sup> year rent calculation.**

### **CARES Escrow**

Families with an escrow balance may request funds for emergency services and needs associated with the current pandemic and other similar emergencies affecting families in the community. Families may request access to their escrow savings separate from the already embedded request for escrow outlined in CARES. This request will not count toward the number of requests allowed, per family. In addition to the current list of allowable uses, requests can include items such as, but no limited to:

- Food insecurities
- Home necessities
- Rent
- Related Medical Expenses
- Utility payments
- Transportation related expenses

Requests may be approved at the discretion of the housing authority only after all resources, such as access to foodbanks, diaper banks, and other community resources have been exhausted. All requests will need to be reviewed by the CARES committee under an expedited version of the current escrow request approval process and must be reviewed and signed by the Director of CED or designee.

### **Initiative 2.4 Teacher in Residence**

This initiative was approved in FY15 and implemented in FY15. As part of ECC/HANH Believes, an ECC/HANH youth initiative, Elm City Communities seeks to make academic supports readily available to the approximately 2,000 school age youth residing in our developments. Modeled on the Officer in Residence program already implemented through HUD approval, ECC/HANH offers housing to teachers in exchange for the delivery of homework help and tutorial services for our youth. Teachers housed through ECC/HANH Believes are called “Teachers in Residence” and the initiative provides ECC/HANH youth with the necessary academic assistance so many of our youth need, as well as help bridge a historical divide between educators and our families. Creating communities where teachers and parents reside and commune regularly shifts traditional relationships between teachers and parents. In turn, the program creates space for experiential learning, living, and communication. We are building relational pathways from the home into the classroom.

Teachers in the pilot program, as part of an agreement between ECC/HANH and each teacher, are required to provide educational assistance to ECC/HANH's youth residing at McConaughy Terrace (the development selected for the pilot where the Teachers in Residence will be housed). Educational assistance to Elm City Communities' school-aged youth is defined as follows:

- Conduct a site-base homework help program at the developments in which the Teacher in Residence resides, in conjunction with ECC/HANH staff, throughout the school year;
- Provide homework help and/or tutoring for students in their respective ECC/HANH developments;
- Facilitate site-based meetings for parent residents, in conjunction w/ECC/HANH staff, so that parents may better understand how to navigate the New Haven public schools; and
- Participate in the Tenant Resident Council.

ECC/HANH hosts meet and greets for each teacher at the identified ECC/HANH sites in order to spark relationships between and among the Teachers in Residence and residents, facilitate communication between the teachers and ECC/HANH staff and to evaluate and alter the program, as needed. Specific terms of the program are included in the Teacher in Residence agreement.

The Special Use unit designation benefits teachers in providing subsidized housing as well as benefits residents as the teacher in residence will support academic achievement of ECC/HANH's youth through the aforementioned educational assistance. Increasing students' academic achievement has the potential to end the cycle of poverty for our families. In doing so we are building a new, vibrant middle class in New Haven; as this initiative increases the economic self-sufficiency of our families. Anticipated outcomes include improved academic success as students receive additional academic assistance, improved attendance in school as students better understand their respective academic material, and improved performance on district and/or standardized testing.

Program dollars are limited in terms of the ability to pay for such on-site services. By offering the incentive of housing, we are able to access these services without an additional outlay of cash. Efforts to ensure the academic success of young people reduce the likelihood that they become the next generation of subsidized housing recipients.

ECC/HANH has received HUD approval for one (1) MTW neighborhood services special use dwelling unit previously at Waverly townhouses, and now moved to McConaughy Terrace.

Teacher in Residence meets with ECC/HANH supervisor on a weekly basis as the program continues to develop at Waverly, and continues at McConaughy. The expectation is that the Teacher in Residence also meets with the property manager, Community & Economic Development Manager and Resident Services Coordinator for the site on a quarterly basis to review progress, challenges, influence recruitment, coordinate activities and events. TIR will also be working closely with the Board of Education to facilitate access to other pertinent information and to compare progress in program to school outcomes as well as attendance.

ECC/HANH has planned and implemented a non-significant change of moving the pilot site from Waverly Townhomes to McConaughy Terrace and does not anticipate any changes to the metrics, and does not require different authorizations from what was initially proposed. Benchmark for metrics SS#5 may be reevaluated during FY19. This initiative meets the statutory objective of increasing family self-sufficiency.

In FY18, the special-unit at Waverly was transitioned to a residential unit due to RAD conversion scheduled for the development during FY19. The afterschool program at Waverly concluded at the end of the 2018 school year to accommodate the teacher's move to McConaughy. In efforts to continue to provide the service to families from Waverly, ECC/HANH provides transportation for those who are interested in having their children continue to attend. Programming at McConaughy continues to be provided, and includes children from other developments in the West Rock area allowing the program to reach a larger number of ECC/HANH youth across developments.

In 2019, it was determined that as a result of changes, and the move from one site to the other, reporting for FY19 would be treated as base reporting year. Staff continue working with students and their parents, and providing incentives to the new community in efforts to get more participation and bring new attention to the program.

### **INITIATIVE 3.1 – RENT SIMPLIFICATION**

Approved in FY07 and implemented in FY08

#### **Description and Status**

The full description of ECC/HANH's rent simplification program can be found in the appendix.

ECC/HANH utilizes the Enterprise Income Verification (EIV) system for all third-party verifications. In FY09, ECC/HANH implemented the multi-year recertification cycles that recertifies “work-able” families every two years and elderly/disabled families<sup>13</sup> every three years. MTW families that don’t meet the elderly/disabled definition will be considered work-able families.

ECC/HANH’s rent simplification activities include the following major elements:

**i. Multi-year recertification cycles.**

- Triennial cycle (every three years) for elderly/disabled households (defined as head, co-head, or spouse is elderly and/or disabled)
- Biennial cycle (every two years) for work-able households (those that do not meet the elderly/disabled definition)
  - **Rationale:** Very little change in income takes place with elderly/disabled families on fixed income and there is little financial incentive for ECC/HANH to verify their income annually. Work-able families will benefit from two-year cycles as they will not pay incremental rent increases on any income increases for the two years between recertifications.
  - **Expected impact:** Administrative savings, increased participant satisfaction and reduced need for interim recertifications

**ii. Simplified Rent Tiers that incorporate deductions.** Rent tiers were built to simplify the rent calculation. Rents are based on \$1,000.00 income bands starting at \$2,500.00. Rent is based on the mid-point of each income band. In addition, ECC/HANH eliminated standard deductions for elderly, disabled and non-elderly households.

- **Rationale:** Using a band-based tiered rent schedule allows families to move away from verifying every dollar earned and deducted
- **Expected impact:** Less intrusive recertification process and increased understanding of the rent calculation methodology

**iii. Exceptional expense tiers.** Households with exceptional expenses may request a rent reduction. This includes large families (with more than two children). It also includes families with excessive medical, disability assistance, or childcare expenses. Participants are not required to provide documentation of every expense; rather, tenants need only provide documentation sufficient to meet the appropriate tier. The amount of monthly rent reduction is established at the mid-range of the tier. Households with exceptional expenses will receive a direct reduction of the monthly rent. However, all participants must contribute a minimum of \$50 towards their monthly rent.

Tiered Amount of Expenses	Monthly Rent Reduction
\$ 2,000 - \$ 3,999	\$ 75 (equivalent to \$3,000 deduction)
\$ 4,000 - \$ 5,999	\$ 125 (equivalent to \$5,000 deduction)
\$ 6,000 +	Hardship Review

- **Rationale:** Excessive resources are dedicated to verifying deductions for childcare, medical and disability allowances. Third-party verifications of these amounts are difficult to accomplish, and the agency often relies upon second- and first-party verifications of these deductions. Obtaining verification data also places an undue burden on the resident.
- **Expected impact:** Administrative savings, simplified process for residents/participants and fewer recertification appointments are expected. Also, rent tiers have been built to minimize impact on residents during the initial years and to phase in rent increases over time. Residents will not experience an

<sup>13</sup> Elderly/disabled families are newly defined as: all adult members (excluding live-in attendants) of the household are elderly (age 62) and/or disabled.

overwhelming rent burden but will be incentivized to increase their earnings over time as their rent gradually increases. The impact on income has been tracked.

**iv. Minimum Rent of \$50.** ECC/HANH established a minimum rent of \$50 with the expectation that everyone pays something for housing. Residents who are unable to pay the minimum rent of \$50 can request a hardship exemption for \$0 rent. These individuals meet with ECC/HANH Hardship Committee to determine the nature and length of the hardship and their rent is then modified accordingly based on the information collected. To move these residents towards self-sufficiency, they are referred to the Family Self-Sufficiency program if the adult household member is non-elderly/non-disabled.

- **Rationale:** All families should pay something for their housing.
- **Expected impact:** HCV subsidy should decrease, and PH rent rolls should increase. ECC/HANH will monitor the number of families on minimum rent and hardship requests to gauge the impact on families.

**v. Transition to Avoid Hardships.** There will be a transition period of one year from the current income-based rent determination process to the new income-tiered rent determination process. No family will have an increase in Total Tenant Payment (TTP) during the first year they are subject to the requirements of this Rent Simplification Policy.

- Year 2: No family shall be subject to an increase in TTP greater than \$25/month
- Year 3: No family shall be subject to an increase in TTP greater than \$50/month
- Year 4: No family shall be subject to an increase in TTP greater than \$75/month
- Subsequent years: No family shall be subject to an increase in TTP greater than \$100/month

Increases are based on a family's monthly TTP in the year immediately preceding the implementation of the Rent Simplification Policy.

- **Rationale:** Limit undue hardship to families due to minimum rents and streamlining of deductions.
- **Expected impact:** No sudden increase in hardship applications due to rent simplification activities.

#### Impact

**Multi-year recertification schedules.** In FY18 there were 2,181 HCV recertifications scheduled. ECC/HANH realized a slight decrease in the number of annual recertifications processed in FY17 (1401) in comparison with FY16 (1431). This is a 61% decrease in annual certs from the approximate 3,628 recertifications processed in FY07, prior to implementation of the Rent Simplification policy in 2008. In addition, there were 1241 requests for a HCV interim in FY18, a decrease from the baseline of 1280 in 2007.

Now that biennial and triennial recertifications have gone through a full cycle, the downward trend will not be as significant and will only fluctuate based on the number of families who enter or leave the program on an annual basis. There has also been a 47% reduction in printing costs since 2007 due to a reduction in the number of annual recertifications for families.

The biennial/triennial recertification process has reduced the required staff time to process the recertifications, reduced the burden for residents and participants from having to recertify annually, provided documentation for every dollar expense for deductions, and allowed families to save money for any increase in wages in between recertification cycles.

**Minimum rent.** In FY16, 94 applications were received and 55 (59%) of those applications were approved. In FY17, 73 hardship requests were received and 67 (92%) were approved. ECC/HANH continues to monitor trends in hardship applications. Since 2012, there has been a 70% decrease in requests received. It is anticipated that applications will trend downward with approvals will steadily increase as fewer inappropriate applications are received, appropriate applications are processed and approved, and ultimately more residents are able to obtain employment and thus do not need minimum rent or exemptions.

**Simplification of deductions.** Even though the rent calculation was simplified with tiered rents and simplified deductions, most time savings have resulted from a decrease in the number of recertifications processed and a reduction in time required to process a recertification. This year, annual staff hours increased by an estimated 24% as a result of changes associated with staffing and additional recertification projects taken on by the HCV team. In 2017 we saw a significant decrease in staff hours of about 104% in comparison to baseline year, 2007.

In FY18, 102 applications were received and 35 (34%) were approved. In FY17, 73 applications were received and 67 (49%) were approved. There has been a 58% decrease in the number of applications received, and a 32% decrease in number applications approved in comparison to the 2012 baseline.

Due to staff reductions in LIPH during FY18, our time estimates are 1.5 hours per recertification without interviews (family). With interviews of family members (size) it can add an additional hour. In HCV staff used 3.5 hours on average to complete certifications; this included time associated with filing, answering calls & emails.

In this initiative was updated to include removal of requirement to follow up annually with Earned Income Disregard, Community Service & Flat Rent, and claryfying language to HCV Payment Standard increase or decrease at time of bi-tri ennial certifications.

### **Payment Standards**

ECC/HANH will notify families at the time of biennial or triennial recertification that the payment standard may increase or decrease at the next reexamination based on the approved FMR at that time.

The PHA will use the payment standard in effect on the date of reexamination whether it is a decrease or an increase.

Expected Impact:

- Accurate and streamlined accounting for all HCV participants.
- Cost Savings to the agency derived from reduction in time spent revising and correcting miscalculations.

### **EID (LIPH)**

This benefit is embedded into the Rent Simplification rule so the provision of EID by definition of regulation, and annual tracking is eliminated for LIPH Participants. Families will not lose out on the benefit, however, ECC/HANH help streamline staff responsibility by eliminating the requirement. The Federal Earned Income Disregard (EID) will continue to be implemented in the LIPH program for families who are required to report increase in wages or new job under the LIPH Rent Simplification Rules. The maximum amount of time a family can be enrolled in the Federal EID is 24 months with a start/stop clock of 48 months. At the beginning of the 12 months of 50% EID, an interim will not be conducted; the family will remain at the 100% until the scheduled bi/tri annual certification comes up. In many cases the 48 month window will not be used as most families will receive the Rent Simplification benefit throughout the life of the EID; for the most part eliminating the need to stop or re-start the EID clock.

When individuals are up for bi/tri certs, anyone who would have benefited from the EID will have the months checked off in Elite for tracking purposes, however, a reduction from 100% to 50% does not occur, therefore, a family will generally benefit from a minimum of 48 months of discounted wage increases at 100% EID.

Families on Bi-annual updates who would have an income increase at year two; benefiting from a full 2 years at 100% discounted Income, & Families on Tri-annual Updates who would have an income Increase at year three, benefiting from a full 3<sup>rd</sup> year of 100% discounted income.

It is still required that at time of Bi-annual or Tri annual cert: The specialist enters EID dates in Elite, dating back to the Start of when benefit would have started, as well as end date.

ECC/HANH staff will still utilize worksheet as needed to determine if a person qualified, in order to check off boxe in Elite for PIC submission purposes, however, annual tracking and tracking at time of interim change would be eliminated in efforts to streamline the interim and certification process, relieving staff of the additional burden and allowing families to benefit from the full extent of Rent Simplification as written. Tracking in Elite will only occur at time of bi/tri certifications.

### **Community Service Requirement (LIPH)**

CSSR requirements will be reviewed at time of bi-tri certification for families and individuals who are not exempt and required to complete the required 96 hours per year. Household members exempt from having to meet the CSSR will be required to certify exemption at time of bi-tri certification. This change relieves staff of the additional burden of annual tracking, and allowing families to benefit from the full extent of Rent Simplification as written. Tracking in Elite will only occur at time of bi/tri certifications. ,

### **LIPH Community Service Significant Change MTW FY20 Amendment #1:**

Community Service requirements will not be required for families who experience a decrease in income due to loss of employment or decrease in hours as a result of COVID19 and any similar pandemic or national, state or local emergency that affects a significant number of families in the community. Residents will not be expected to make up these hours. The requirement will be reinstated when the stay at home and social distancing requirements are lifted. The 96 community service hours per year will be calculated by 8 hours

a month and families will not be required to make up hours during months affected. ECC/HANH will establish time period for hold on CSSR as needed.

## **Flat Rent**

The Flat Rent option certification form will only be signed at time of bi-tri certification, however, families will have the opportunity to switch to the Flat rent once a year. Annual notice will go out to families, but signature will not be required except for at time of scheduled bi/tri certification. This change is in line with efforts to streamline the certification process; relieving staff of the additional burden and allowing families to benefit from the full extent of Rent Simplification as written.

Flat Rent

### **Significant Change as part of amendment #1 to the FY20 MTW Plan:**

#### **Rent Simplification Interims HCV & LIPH:**

Rent Simplification in both LIPH and HCV will include a request to adjust rent during COVID19 and any similar pandemic or National, State or Local emergency affecting a large number of families in the community. In order to prevent staff having to reprocess files when families go back to work during a time like this, ECC/HANH will create a letter which advises the families of decrease to their rent for 120 days (4 months), as a result of loss or decrease in income. At the end of the 4 months, the rent will be adjusted back to what it was before the decrease. Staff would process 2 actions, the decrease, and a second action (effective on the 1st day of the 4th month) which would be an increase back to previous amount. This way, families will not need to report the increase and staff can give 30 day notice of the potential increase change at the same time they are giving the decrease notice.

If families are not yet back to work or the change is permanent, they must report the change to ECC/HANH as soon as they are aware so that the second interim may be cancelled or adjusted.

This interim option does not cancel or supersede the current interim change rule where families are not required to report a new income or increase in income if the previous decrease was associated with an annual certification. In other words Interim rents normally remain in place until the next scheduled reexamination. If a family experiences an increase in income it is not necessary for the family to report this increase in income until the next scheduled certification date, except when the increase occurs after an interim decrease has been processed. With that said, COVID19, or similar pandemic or national, state or local emergency related interim decreases will remain in effect for the full 120 days. Any increases after this time period must be reported to ECC/HANH within 10 days of the change.

During these moments, the start and end date of interim decrease requests will be made clear to families of ECC/HANH via current forms of communication with families.

#### **Minimum Rent Hardship LIPH & HCV:**

The three month hardship time-frame will be increased to four months during COVID19 and any similar pandemic or national, state or local emergency affecting a large number of families in the community. Additionally, families who fall under the hardship repayment requirement as a result of such pandemic or emergency, will not be required to repay hardship and will not be required to participate in family self sufficiency services. Under this type of circumstances only, no referrals will need to be made by in house staff as a result of hardship.

### **Initiative 3.5 – HCV Rent Simplification/Cost Stabilization Measures**

This initiative was approved and implemented FY08 and updated in FY14. The Authority enacted Rent Simplification measures consistent with the FY08 MTW Plan. This initiative expanded those streamlining measures. This initiative replaced previous Initiative 3.3 (closed-out).

This proposed activity has three components:

#### **Part 1. HQS Inspections on Biennial/Triennial Schedule**

Unit inspections and rent increases will be placed on a schedule consistent with recertifications (in other words, recertifications and HQS inspections will coincide). However, Housing Choice Voucher participants and landlords can request a Special inspection, if necessary, at any point that deficiencies are suspected.

HQS Inspections may be conducted via video conference on a case by case basis with the Owner or his/her designee present at the inspection site. Inspection appointments will be scheduled as usual and will be attended in person by the landlord or designee. All HQS inspections forms will be mailed or made accessible via email or other electronic format to the owner or designee in advance of the scheduled appointment. A certified HQS inspector must participate on the video conference and will guide the homeowner or designee through the inspections process. This process will be allowed for initial inspections of previously inspected units, meaning if a unit was previously occupied by a family receiving HCV subsidy, the unit may qualify for a video inspection for initial inspection for new voucher holder, as well as special inspections and bi/triennial inspections. Failed initial inspections will follow the current inspections protocol and timeline with the added option of proceeding via video conference. A 2nd failed inspection will require that an inspector go out to the site and inspect the corrected deficiencies in person.

The landlord or designee will bring the provided forms to the inspections appt and will sign the landlord portions of all forms while on video conference. The Inspector will serve as the witness to the landlord or designee signature and will sign as such. The inspector must include any notes regarding the process, including any information or areas that were not inspected or discussed during this time. With the exception of HVAC & other home systems, special inspections may be conducted via video conference. In the same way as the Initial and bi/triennial inspections, a 2nd fail will trigger an in-person inspection by the HQS inspector.

#### **Part 2. Self-Certification for Fails Not Related to Health/Safety**

A self certification process will be used for inspection follow-up related to HQS inspection fails linked to items that are not health and safety related. For annual (biennial and triennial) HQS inspections, landlords and participants will be able to self certify and submit documentation of correction of deficiencies. All participants retain the right to request a Special Inspection at any time.

#### **Part 3. Landlord Rent Increases on Biennial/Triennial Schedule**

Landlord rent increases will only be processed at the time the family is recertified. These recertifications take place biennially for work-able families and triennially for elderly/disabled families. HQS inspections will be placed on the same schedule as HCV recertifications. Since the proposed HCV caseload optimization will change recertification dates, HQS inspection dates will change correspondingly. See Initiative 3.1 for definitions of elderly/disabled and work-able families.

ECC/HANH does not anticipate any changes to the initiative or metrics, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objective of cost effectiveness.

### **B. Not Yet Implemented Activities**

#### **3.6 – Initiative Expanded Jurisdiction: Creating Housing Opportunities Outside of the City of New Haven in Areas of Opportunity**

##### **A. Activity Description**

This initiative proposes to expand the jurisdiction of the ECC/HANH and its instrumentalities to develop affordable housing or site project based vouchers in areas that have been identified as “opportunity areas”. Opportunity areas have been mapped in the State of CT by the Open Communities Alliance and identify areas that are “opportunity-rich” with regard to educational outcomes, employment access, poverty, crime rates and more. While the City of New Haven doesn’t fare well across several of these measures, it is in close proximity (within 15 miles) of many towns that are considered High and Very High Opportunity. While some of these towns are developing senior housing, unfortunately, these towns have been slow to develop housing for families or disabled residents.

When looking at the availability of affordable housing resources, one will note that these resources fall disproportionately in communities of very low and low opportunity. New Haven has the region's largest percentage of government-assisted public housing. The City's Consolidated Plan notes the need for a more "balanced approach of market-rate and affordable units, spread more evenly across the entire South Central CT region". ECC/HANH and its instrumentality, The Glendower Group, are a major developer and subsidizer of affordable housing in this region. This initiative proposes to allow ECC/HANH and Glendower to expand its reach into neighboring areas of opportunity.

Currently, achieving significant increases in mobility moves to areas of deconcentrated poverty has been difficult. Most ECC/HANH assisted families lease in the City of New Haven – a City of high rates of poverty (30% of families live in poverty). Affordable housing in the city is increasing with over 20 % of housing units subsidized. Most census tracts in the city are classified as concentrated poverty areas. This initiative seeks to allow ECC/HANH and its instrumentalities to develop housing opportunities that allow families from ECC/HANH waitlists to obtain housing opportunities that currently do not exist.

ECC-HANH is in the process of developing this initiative and at this time has not formalized any agreements with other jurisdictions, entities or PHAs. However, in proposing this initiative ECC-HANH is seeks to:

- Identify and locate ECC-Residents in high opportunity, non-impacted areas. (The majority of the census tracts in ECC-HANH current jurisdiction are impacted areas).
- Support the development of preservation of affordable housing in the broader New Haven metropolitan area or in other areas as needed.

ECC-HANH is in the process of developing this initiative and at this time has not formalized any agreements with other jurisdictions, entities or PHAs. However, in proposing this initiative ECC-HANH is seeks to:

- Identify and locate ECC-Residents in high opportunity, non-impacted areas. (The majority of the census tracts in ECC-HANH current jurisdiction are impacted areas).
- Support the development and/or preservation of affordable housing in the broader New Haven metropolitan area or in other areas as needed.

#### Proposed Services Offerings to Jurisdictions, Local Governments, PHAs and other entities

1. Provide Development Services (on a fee for service basis ) with other PHA or jurisdictions to support the development or preservation of affordable housing based on our track record and experience in completing this type of project;
2. Provide capital planning and project coordination/ management to other PHAs on a contractual basis. With almost \$250M in development over past decade, ECC has the experience and capacity to support smaller PHA the development and administration of their capital plan, in ways that should reduce administrative expenses, which should increase dollars invested in properties;
3. Continue to provide Relocation Services for PHAs and Jurisdictions. The Glendower Group, an ECC/HANH affiliate, has coordinated relocation efforts for the Hartford, New London, Ansonia and Waterbury Housing Authorities on a fee for service basis in prior years. ECC/HANH is only providing services for relocation efforts; other PHAs/jurisdictions are not using ECC/HANH housing stock.
4. To use ECC/HANH voucher and capital resources (when available) in non-impacted areas, to create housing opportunities for New Haven Residents and affordable housing opportunities to individuals and families in these areas where inventory is often limited;
5. To provide direct or coordinated resident services to PHA, RAD or LIHTC projects that have goals of promoting residents self-sufficiency. Agency has developedan FSS-like program that it would offer to other PHAs that we believe will move residents towards self-sufficiency and reduce dependence on housing subsidies over time; and
6. Explore the possibility of managing the Section 8 program for smaller PHAs in surroundingcommunities. ECC has invested in data management and reporting systems and has the ability to increase administrative activities without significant increases in overhead, which would result in cost savings for smaller PHAs who may struggle with providing these services based on the number of vouchers the agency manages.

ECC/HANH is not looking to apply its MTW flexibility to jurisdictions outside of ECC/HANH.

The activity is currently on hold; ECC/HANH does not anticipate changes to this initiative or metrics during FY20.



### **3.7 – Initiative Non-Traditional Housing Support Time Limited Support for Families Transitioning from Homelessness**

This initiative was approved in FY19

ECC/HANH proposes to co develop Non-traditional housing supports for units of affordable housing for families transitioning from homelessness. This support is targeted toward families seeking economic self sufficiency following shelter and transitional housing offered through a community provider. The City of New Haven has identified the need for supportive housing units to assist families, specifically working families as they attempt to make the transition from shelter and transitional housing to permanent non-assisted housing.

The first project developed under this proposed initiative would be a 19 unit development owned by a community provider, CCA.

CCA owns a 19 unit transitional housing development that they seek to transition to 24 to 36 month supportive housing model. ECC/HANH seeks to enter into a partnership with CCA to develop new non-traditional housing models that assist in greater housing choice and self sufficiency for high risk families transitioning out of homelessness. As part of the proposed activity, CCA and ECC/HANH will enter into a new partnership that will own the property where the program activities will take place.

Program Participants would be identified from shelters owned and managed by CCA and from other family shelter providers in the greater New Haven area. Families will receive case management support to achieve work goals that support independent living in 24 to 36 months. Once families graduate from the program, they will receive an additional year of support and mentorship. These services will be provided by CCA's ARISE Center. The ARISE (Accessing Resources for Independence, Skill-Building and Employment) Center serves families that are residing within the CCA Hillside Family Shelter (HFS) and Stepping Stone Transitional Housing Program (SSTHP), as well as serving families for up to one year after they have moved from a CCA housing program and into permanent housing. The purposes of the ARISE Center services are to increase employability and promote family health, wellness and stability through the work of the ARISE Employment Services and Child and Family Services.

ECC/HANH proposes to provide non-traditional housing support modeled on the housing choice voucher program with subsidy paid at the 110% payment standard. Program income generated from the use of housing choice vouchers will be used to support necessary improvements to the building and to offset a portion of the administrative expenses associated with the program delivery model.

All Program Participants will agree to a maximum period of housing subsidy support of 36 months. At the end of the program period, unless otherwise authorized, it is the expectation that families will move into non-subsidized permanent housing, identify subsidized housing options inside or outside of the City of New Haven, or pursue other housing options for their families. Program participants can be placed on the ECC/HANH PBV waitlist, and are eligible to occupy one of the agency project based units while they are enrolled in the program or after their matriculation from the program. Participation in the program does not guarantee any housing assistance beyond the 36 month program period.

This activity will be a 10-year PILOT program and at the conclusion of the pilot period, the Authority will determine if it will make this Initiative a permanent activity. The 10-year pilot program is based on the following assumptions. (a) 1-year acquisition, renovations and initial lease up period for program participants. (b) Completion of three thirty-six month program cycles for participants, which will be approximately 50 individuals and families. Our goal during this period is for 70% of our families to transition out of the program with higher incomes and into non-subsidized housing options. Participants who either do not meet the program requirements and are voluntarily or involuntarily released from the program, or who fail to identify housing options for themselves when the program will be completed, will have to seek outside support to address their unmet housing needs. All program participants will continue to have access to ARISE Center staff once they leave the program to support their efforts to become or remain self-sufficient.

In the event that program model does not meet its intended results, ECC/HANH, working in concert with CCA, can either choose to make significant changes to the program model, or transition the development into more traditional subsidized housing development for families in New Haven, that would be subject to the normal requirements of ECC/HANH.

Selection Process, Eligibility and Criteria Families will be selected for participation of CCA's Moving to Work Program based on submission of completed application, income guidelines and willingness to fully participated in the Program.

Families that are homeless or at risk of homelessness, where the heads of household make a commitment to participate fully in the Program must submit a pre-application. All completed pre-applications will be time and date stamped and added to a waitlist maintained by CCA Workforce Housing Program. As openings become available families will be scheduled for a pre-screening interview. The Pre-Screening staff (the director of housing services and family coaches) will conduct a needs assessment focusing on the following areas: income, employment, childcare, housing and health, description of the Program goals and opportunities for the family to move to greater independence. The family will complete a full application to the Program. Along with the “full application” families will be required to submit the following documentation: proof of homelessness (letter from shelter provider), proof of income from all income sources, photo identification, birth certificate, social security card, health insurance card for all household members and immunization record (all the children).

To be eligible, household income cannot exceed the income limit of the New Haven-Meriden Area Median Income of Very Low (50%) Income Limit (see income guideline below), and the family desire to move closer to independence by articulating their willingness to fully participate in the workforce housing program for a successful exit to permanent housing.

Income Criteria: Total Household income cannot exceed the income limit for each household size:

New Haven-Meriden Area Median Income - Very Low (50%) Income Limit

Household size	1	2	3	4	5	6	7	8
Income Limit:	32,100	36,700	41,300	45,850	49,550	53,200	56,900	60,550

ECC/HANH in partnership with CCA will incorporate current programmatic and results-based methods of serving families to support those heads of household who have a demonstrated desire to make positive changes. The ultimate goal is to instill hope, a desire to change and the commitment to work diligently to improve the quality of life for the heads of household— and all family members – that helps to break the cycle of poverty and homelessness. It is to be a stepping-stone out of poverty into new and greater economic stability.

The model recognizes that the heads of household face significant barriers to obtaining a living wage job. In addition, it recognizes that children have had significant, and in many cases, extended exposure to trauma that come from homelessness and poverty, and affords parents the opportunity to establish new ways to insure their healthy development. The ECC/HANH and CCA Team will use the SDII (Service Delivery Improvement Initiative), as a way to enhance internal practices. Its components are Motivational Interviewing, Person-Centered Practice and Trauma-informed care, all designed to support families in one continuous service pathway from their entrance into CCA until up to a year after they gain permanent housing.

The PILOT Program has been designed to help families move through phases of increased commitment, responsibility and develop the attitudes, behaviors, and skills needed to generate income, provide food, and secure permanent housing.

This initiative is on hold until a final plan and schedule for implementing the proposed activity is reviewed with the partner agency.

This initiative involves use of single fund flexibility to acquire and rehabilitate the existing property, to provide case management supports to families through our previously approved MTW Family Self Sufficiency Program and to provide property management related services. This development will be carried out by ECC/HANH, the Glendower Group and 360 Management Group, Co, two instrumentalities of ECC/HANH and a non-profit provider, Christian Community Action.

Further this model is a non-traditional housing model involving short term assistance under a modified HAP agreement with modified payment standards for housing that is consistent with uses of Section 8 and 9 funds.

Participants will be selected off a waitlist managed by the non-profit partner and will consist of families transitioning from shelter care. ECC/HANH proposes to project base units in this development of which ECC/HANH or its instrumentality will be a co-owner.

Selected program participants will be required to pay up to 30% of their income toward their rental expenses during the program period. Rent calculation will be done in manner consistent with ECC-HANH’s rent simplification process. However, it should be noted that since it is the intent of the program to transition families out of the program within 36 months on admission, a portion of the participants rent payment will be put into a savings/escrow account during the program period. This amount, if the participant graduates from the program, may be used for support costs to transition to new housing once the program period is completed.

Participation in this program will not cause families to incur any additional rent burden and will positively impact their ability to build savings.

Total tenant share will be tracked for each family throughout their participation in the program, during the program period the participants rent burden will average up to 30% of their income. Participant's income and employment status is tracked during the program period and for at least 1 year after graduation. As families approach program graduation, income will be compared to area fair market rents, there may be instances where a Participant has met all of the program requirements, but the local cost of housing or the scarcity of affordable market rate units are barriers to the individual transition out of the program. In these instances, participants can petition the program to receive a Good Standing Hardship Exemption. Participants would be eligible to receive up to 2-hardship extensions. Each extension period should be no longer than 90 days; however, families can have up to 30 days from the end of the extension period to move out.

At the conclusion of each Cohort, staff will complete a review and evaluation of program requirements, market barriers, case management approach and success factors and make changes to the program as needed.

A numerical analysis detailing the intended/possible impacts of the rent reform activity (including changes to the amount of rent/tenant share, rent burden increases/decreases, households affected, etc.

Participants rent burden will be determined as part of the application process and reviewed annually as part of case management model. Program model will not place unnecessary rent burden on families as they attempt to become more economically self sufficient.

A plan for how the MTW PHA will weigh the consequences/benefits of the rent reform activity to determine whether it should be adjusted/ terminated/ reduced/ continued/expanded.

Total tenant share will be tracked for each family throughout their participation. Families rent burden will average up to 30% of income. This will be tracked through the agency's MIS system. As families approach program graduation, income will be compared to area fair market rents. Families rent burden in the unassisted market will be tracked for families throughout their transitional year. Families who upon program graduation experience a rent burden exceeding 40% of their monthly income may request a hardship exemption. The numbers of hardship requests, exemptions granted, extensions, terminations and graduations will be tracked. If the number of graduations fails to exceed the number of terminations in any year, the program will be re-evaluated.

#### Hardship Case Criteria

Throughout the family's residence, the Family Coaches will monitor the degree to which the heads of household adhere to and comply with their plan.

During this period, Family Coaches stay in contact with families to see that the lessons learned while in residence are still being applied. (The Family Coaches are also available for support on an informal basis as needed after the one-year post-residence period.)

Their efforts, in this regard, are to meet with or call the heads of household to support the moving in and settling in process, to assist with accessing services and programs for them and their children and to offer continued after-care and employment support so that they will not return to homelessness. The willingness of the heads of household will determine the degree to which the Family Coaches are involved in the following areas:

- Willingness to meet after leaving the program
- Active engagement
- High level of motivation
- Continued compliance of Family Action Plan

CCA can initiate a process to terminate their participation in the program, and invite them to utilize ECC/HANH's existing grievance procedure to try to resolve the problem. If it cannot be resolved through the grievance procedure, and CCA wants the participant to leave, they will need to go through a formal court eviction process (called "summary process"). The Summary Process has been approved by HUD and used by CCA as part of their previous work in federally funding transitional housing programs.

## Program Extensions

This is a 36-month Program. The Family Coach will begin the exiting process with the head(s) of household at the 30-month benchmark to reach the 36-month program time limit with a successful move to permanent housing. However, families can request an extension, which will be granted if they have shown documentation to their Family Coach that they have secured an apartment and are awaiting a move in date or have extenuating circumstances (such as the family secured an apartment, but the apartment fell-through due to no fault of the family).

All requests must be submitted in writing and include a plan for the extension will facilitate the move to permanent housing for CCA's Director of Housing Services to review. The Director of Housing Services will meet with the head(s) of Household, along with their Family Coach, to review the plan and the family's progress.

The head(s) of household will have the opportunity to articulate their need for an extension and the timeframe needed to exit the program successfully, in these instances, participants can petition the program to receive a Good Standing Hardship Exemption. Upon receipt of a Good Standing Hardship Exemption, participants would be eligible to receive up to 2-hardship extensions. Each extension period should be not be longer than 90 days; however, families can have up to 30 days from the end of the extension period to move out.

## Exit from the Program

This is both a very exciting and very scary time for families, in which they have found affordable, permanent housing and leave and, hopefully, with gainful implement or guaranteed and lasting income. It is also the time of greatest risk of returning to the head of household's unhealthy patterns of behavior. It is one thing to maintain new habits while in a structured environment that regularly models appropriate behavior. It is another thing to maintain those habits upon return to an unstructured setting. To help ensure successful and seamless transitions, Family Coaches lend formal support and guidance to families for up to one year after date of departure from the program.

## End of Participation Determination

### Voluntary

Families may choose to move out of the Program at any time. The head(s) of Household must give their Family Coach written or verbal notice of their specified move out date, giving the Program a 30-day notice of move out.

### Involuntary

If it is determined, after several and continuous efforts and meetings, that the heads of household do not intend to participate fully, the process of termination and invitation to utilize the existing grievance procedure and resolve the problem will be extended.

It will begin with the sending of a discharge letter, indicating that that the family must exit the Program due to lack of participation. This action comes with care and compassion for the family and due process. Therefore, every effort is made through conversation and proper documentation of the actions that led to the termination.

The head of household will be entitled to a mediation process with the Family Coach, Director of Housing Services and Director of Programs to insure that every effort is made for the family to remain in the program and a clear and due process and a plan for corrective action, with description of the goals and timelines for improvement.

Should all efforts to re-engage the head of household fail, the head(s) of household will be informed, in writing, about the termination. The head of household can submit a request to meet with CCA's Fair Hearing Committee who will meet with the head of household. If the Fair Hearing Committee revokes the decision, the family will remain in the Program with the expectations of any infractions of non-compliance would be remedied by outlining stipulated rules that the family must follow within the next 30-60 days; the family will have a probationary period. If program termination proceeds, CCA will follow eviction procedures and the ECC/HANH will afford the resident all rights under the program termination guidelines of the agency's HCV Administrative Plan.

## Description of Annual Reevaluation

All residents will be subject to Annual Re-evaluations of their income and rent share throughout the course of their participation. Rent will be calculated per the agency's Rent Simplification Plan previously approved by HUD. All aspects with the exception of Biannual and Tri-annual review will stand.

#### Transition Period

This is a new initiative, as such there is not a transition period from a previous initiative. ECC-HANH anticipates that program activities will begin during FY20 and lease ups will begin once the proposed renovations to the project site and the selection of the initial program participants are completed.

Total tenant share will be tracked for each family throughout their participation. Families rent burden will average 30% of income or below. No family's rent burden shall exceed 40%. This will be tracked through the agency's MIS system. As families approach program graduation, income will be compared to area fair market rents. Families rent burden in the unassisted market will be tracked for families throughout their transitional year. Any families who upon program graduation will experience a rent burden exceeding 40% of their monthly income will be allowed to request a hardship exemption. Numbers of hardship requests, exemptions granted, extensions, terminations and graduations will be tracked. If the number of graduations fails to exceed the number of terminations in any year, the program will be re-evaluated.

The activity is currently on hold; ECC/HANH does not anticipate changes to this initiative or metrics during FY20.

#### **Initiative 4.7 REACH Grant. Incentive Grant Program for ECC/HANH Residents Participating in Agency's Family Self Sufficiency Program.**

Approved FY19

Establishment of Incentive Grant Program for ECC/HANH Residents participating in Agency's Family Self-Sufficiency Program, the REACH Grant will provide cash assistance to residents seeking to achieve defined self sufficiency goals. (Participants do not include residents enrolled in HUD FSS Program or ECC/HANH CARES Program).

#### Activity Description

ECC/HANH proposes to phase out and replace the Earned Income Exclusion program with the REACH Grant Program. ECC/HANH residents that have elected to participate in the agency Non-HUD FSS Program, will be able to apply for and receive up to \$500 per year for up to 5-years to support their achievement of goals that they have established for themselves as part of the Individuals Self Sufficiency Plan. REACH Grant funds will be managed by FSS Case Managers.

The REACH Grant Program seeks to reduce barriers and facilitate short term wins for residents as they move toward self-sufficiency. REACH grant funds will not roll over from year-to-year. The intent of not having funds carry forward for one year to the next is place an emphasis of goal achievement during each year of participation. This is a departure for previous programs that the Agency has established, like with the CARES Program and from the traditional HUD FSS Program, where participants can become eligible build or grow dollars in escrow accounts, which can be used to purchase automobiles, down payment for home purchase or educational expenses.

Instead the REACH Grant aims to support our residents in different ways. It is designed to be an accelerator that seeks to make the first or next step in a resident's pursuit of their goals possible, without a great deal of bureaucracy, but with full transparency.

We anticipate that REACH Grant Funds will be used by residents in the following ways:

- Books for School or Educational Courses
- Application or Enrollment Fees
- Uniforms
- Testing Requirements
- Tools and Equipment for Work
- Technology
- Small Emergencies
- Short Term Transportation Needs

In establishing the REACH Grant program, ECC/HANH is attempting to determine if there is a direct correlation between receiving incentives and goal achievement for participants in the FSS Program. Grant awards must be made in the context of the Self-Sufficiency Goals that have been established by the participant, and will be tracked using ECC/HANH new Case Management System. The case management System will be linked directly with Service Providers. FSS Case Managers will able to see impact of

the REACH Grant on performance of success of our participants in real time, with the goal of not only being able to show the impact of how these funds are impacting the lives of our participants, but also to illustrate how small incentives have an impact of reducing subsidies.

Statutory objectives.

1) To give incentives to families with children where the head of household is working, is seeking to work or is preparing to work by participating in job training, educational programs or programs that assist people to obtain employment and become economically self-sufficient.

REACH Grant provides support to head of households and is designed to provide resources to overcome barriers or obstacles that often prevent individuals for moving forward or achievement of a defined goal. We very much see the REACH Grant Program as the “But For Stopper”. The program model is designed to give individuals the resource they need to move forward, without making them dependent on the resource for their future success.

2) Achieve Agency Cost Savings

The REACH Program will replace the Agencies IEE Program. Under the terms of the IEE Program that agency assume the costs for the rent discounts that were applied for all program participants, regardless of whether or not they met the objectives of the initiative. We believe that the REACH Grant Program will not only result in agency cost savings in terms of the cost of program cost per resident, we also believe that impact of the REACH Grant will be more measurable than IEE Program that it is replacing.

Participants will work directly with FSS Case Managers for the receipt of REACH Grant Funds. In the event of a dispute or disagreement concerning the release of REACH Grant Funds to an eligible participant, the final decision concerning the grant award will be made by the ECC/HANH CED Director or his/or her designee.

Results for this activity will be reviewed annually as part of the ECC/HANH MTW Report Submission to HUD. Changes to the program model will be made at that time. Changes to the program will be the result of performance or resource levels.

Agency is transitioning from the IEE Program to the REACH Grant Program Model during FY20, and does not anticipate changes to the initiative or metrics.

### **C. Activities On Hold**

This section includes approved activities that have been implemented and ECC/HANH has stopped implementing but has plans to reactivate in the future.

#### **Initiative 1.16 – Crawford Manor Transformation Plan**

This initiative was approved in FY13, implemented in FY16, and placed on hold in FY17.

The Authority applied for the Choice Neighborhoods Initiative Planning Grant, but it was not awarded. This initiative is being placed on hold while an alternative plan and timeline is being devised. This grant would have allowed for a comprehensive approach to neighborhood transformation, including the provision of up to \$500,000 in funding to develop a transformation plan to revitalize Crawford Manor and the surrounding neighborhood. The Authority also planned to use this grant to assist with detailing a comprehensive neighborhood transformation plan. As one of the older, blighted developments in our portfolio, Crawford Manor is an ideal center focus towards initiating a transformation plan.

The transformation plan would have included not only a redevelopment of the housing units at Crawford Manor, but transformation of the surrounding community into a community that supports the long term economic sustainability of our residents, as well as the long term economic sustainability of the City of New Haven along the Route 34 corridor. Through collaboration with other community partners, including the Economic Development Corporation, City of New Haven, the Board of Education and many more, the Authority anticipates to redesign the infrastructure to create more traffic flow through the community, redesign the housing units to be more spacious, remove barriers that individuals and families are facing by providing supportive services, and other critical components as they arise throughout the planning process. The supportive services may include but are not limited to improved access to jobs, high quality early learning programs, public assets, public transportation, and high quality public schools and education programs.

#### **D. Closed-Out Activities**

This section includes all approved activities that have been closed out, including activities that ECC/HANH does not plan to implement and obsolete activities.

#### **Initiative 4.9 LIPH Income Targeting: Marketing Initiatives for Higher Income Eligible Families**

1. Specify the Plan Year in which the activity was first approved, implemented, and placed on hold.

This initiative was first approved in FY08. Due to ECC/HANH's focus on redevelopment activities, this initiative was placed on hold in FY12 and continued to be deferred in FY14.

Implementation of the marketing initiatives for Higher Income Eligible families began during FY09 with the development of marketing materials. Outreach will continue during FY11.

2. Report any actions that were taken towards reactivating the activity.

No actions were taken towards reactivating this activity in FY16, ECC/HANH will no longer pursue this activity.

#### **Initiative 1.1 – Development of Mixed Use Development at 122 Wilmot Road**

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

This activity was Proposed and approved in 2009 MTW Annual Plan, it was implemented in FY14. The development was completed and occupied in September 2013.

2. Explain why the activities was closed out.

ECC/HANH was directed by HUD to close out this activity.

3. Provide the year the activity was closed out.

This activity was closed out in FY2014.

#### **Initiative 1.3 – Fungibility**

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

Approved in FY12 and implemented in FY13.

2. Explain why the activities was closed out.

ECC/HANH was directed by HUD to eliminate in MTW reporting as it is not necessary to list as an initiative.

3. Provide the year the activity was closed out.

This activity was closed out in FY13.

#### **Initiative 1.5 – HCV Preference and Set-Aside for Victims of Foreclosures**

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

This initiative was approved in FY09 and implemented in FY10.

2. Explain why the activities was closed out.

This initiative prevents displacement of families due to foreclosure. The demand for foreclosure vouchers decreased during F Y2017 and FY18. In addition, many participants either ported out to another jurisdiction or left the HCV program, thereby reducing the need for the number of set aside vouchers even further. At the end of FY 18 there were 18 families leased and in the 1st quarter of 2018, there were 17 families leased.

ECC/HANH was able to assist families with the foreclosure vouchers at a time when homes were being foreclosed.

Now that the market has stabilized and there are fewer foreclosures, there isn't as great of a need for the set aside of the foreclosure vouchers, and so the Foreclosure Waiting List is now closed. ECC/HANH allocated the remaining vouchers and closed out the initiative in FY19.

3. Provide the year the activity was closed out.

This activity was closed out in FY19.

**Initiative 1.13 – Creation of a Commercial Business Venture at 122 Wilmot Road**

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

Approved in FY13.

2. Explain why the activities was closed out.

HUD instructed ECC/HANH to close-out this activity. It was combined with Section V: Initiatives Requiring MTW Funding Flexibility Only, Major Redevelopment Efforts at West Rock and the description of the activity is now placed in that section of the report.

3. Provide the year the activity was closed out.

This activity was closed out in FY14.

**Initiative 1.14 – Redevelopment of 99 Edgewood Avenue (Dwight Gardens)**

ECC/HANH will use MTW Block Grant Banks to develop housing through a mixed finance process

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

This activity was approved in FY2013 and was never implemented.

2. Explain why the activities was closed out.

ECC/HANH was directed by HUD to eliminate in MTW reporting. The Authority and its instrumentality, the Glendower Group, Inc., determined that this redevelopment undertaking was no longer feasible and therefore did not pursue the redevelopment efforts with the co-developer. During FY2014 ECC/HANH determined that the Redevelopment of 99 Edgewood Avenue k/n/a Dwight Gardens would not benefit ECC/HANH because the feasibility of the project needed to be expended in order to complete the redevelopment.

3. Provide the year the activity was closed out.

This activity was closed out in FY14.

**Initiative 3.2. UPCS Inspections**

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

UPCS Inspections were approved and implemented in FY08.

2. Explain why the activities was closed out.

MTW authorization was no longer required. Since ECC/HANH implemented the initiative in FY08, HUD subsequently permitted all PHAs to inspect on a similar schedule. It is no longer being reported on as an MTW initiative.

3. Provide the year the activity was closed out.

This activity was closed out in FY13.

**Initiative 3.3 – Revised HQS Inspection Protocol**

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

Revised HQS Inspections: Approved and implemented in FY11.

2. Explain why the activities was closed out.

This activity will be replaced with Initiative 3.5.



3. Provide the year the activity was closed out.

This activity will be closed out in FY15.

**Initiative 3.4. Mandatory Direct Deposit for Housing Choice Voucher Landlords**

1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

Mandatory direct deposit for Housing Choice Voucher landlords was approved and implemented in FY10.

2. Explain why the activities was closed out.

This activity was closed since it does not require MTW flexibility as it is covered by general operational flexibility provided to all PHAs. Although the activity continued in FY14 and will in the future, it will no longer be reported on as an MTW initiative.

3. Provide the year the activity was closed out.

This activity was closed out in FY14.

<b>(II) SOURCES AND USES OF MTW FUNDS</b>
<u>ANNUAL MTW PLAN</u>

**A.**

***ESTIMATED SOURCES AND USES OF MTW FUNDS***

**i. Estimated Sources of MTW Funds**

The MTW PHA shall provide the estimated sources and amount of MTW funding by Financial Data Schedule (FDS) line item.

FDS LINE ITEM NUMBER	FDS LINE ITEM NAME	DOLLAR AMOUNT
70500 (70300+70400)	<b>Total Tenant Revenue</b>	\$2,000,000.00
70600	<b>HUD PHA Operating Grants</b>	\$93,000,000.00
70610	<b>Capital Grants</b>	\$3,000,000.00
70700 (70710+70720+70730+70740+70750)	<b>Total Fee Revenue</b>	\$0
71100+72000	<b>Interest Income</b>	\$0
71600	<b>Gain or Loss on Sale of Capital Assets</b>	\$0
71200+71300+71310+71400+71500	<b>Other Income</b>	\$100,000.00
<b>70000</b>	<b>Total Revenue</b>	<b>\$98,100,000.00</b>

**ii. Estimated Uses of MTW Funds**

The MTW PHA shall provide the estimated uses and amount of MTW spending by Financial Data Schedule (FDS) line item.

FDS LINE ITEM NUMBER	FDS LINE ITEM NAME	DOLLAR AMOUNT
91000(91100+91200+91400+91500+91600+91700+91800+91900)	<b>Total Operating - Administrative</b>	\$4,000,000.00
91300+91310+92000	<b>Management Fee Expense</b>	\$9,000,000.00
91810	<b>Allocated Overhead</b>	\$0
92500 (92100+92200+92300+92400)	<b>Total Tenant Services</b>	\$5,000,000.00

93000 (93100+93600+93200+93300+93400+93800)	Total Utilities	\$3,700,000.00
93500+93700	Labor	\$0
94000 (94100+94200+94300+94500)	Total Ordinary Maintenance	\$4,000,000.00
95000 (95100+95200+95300+95500)	Total Protective Services	\$100,000.00
96100 (96110+96120+96130+96140)	Total Insurance Premiums	\$100,000.00
96000 (96200+96210+96300+96400+96500+96600+96800)	Total Other General Expenses	\$1,800,000.00
96700 (96710+96720+96730)	Total Interest Expense & Amortization Cost	\$0
97100+97200	Total Extraordinary Maintenance	4,900,000.00
97300+97350	HAP + HAP Portability-In	\$65,000,000.00
97400	Depreciation Expense	\$7,000,000.00
3397500+97600+97700+97800	All Other Expense	\$0
90000	Total Expenses	\$100,100,000.00

Please describe any variance between Estimated Total Revenue and Estimated Total Expenses:

**Estimated Total Expenses include Line Item 97400 Depreciation Expense for \$7,000,000, which is a non-cash item. After adjusting the depreciation expense, Estimated Total Revenue exceed Estimated Total Expenses for \$5,000,000, which has been planned for development projects under the Non-MTW activities.**

iii. **Description of Planned Use of MTW Single Fund Flexibility**

The MTW PHA shall provide a thorough narrative of planned activities that use only the MTW single fund flexibility. Where possible, the MTW PHA may provide metrics to track the outcomes of these programs and/or activities. Activities that use other MTW authorizations in Attachment C and/or D of the Standard MTW Agreement (or analogous section in a successor MTW Agreement) do not need to be described here, as they are already found in Section (III) or Section (IV) of the Annual MTW Plan. The MTW PHA shall also provide a thorough description of how it plans to use MTW single fund flexibility to direct funding towards specific housing and/or service programs in a way that responds to local needs (that is, at a higher or lower level than would be possible without MTW single fund flexibility).

**PLANNED USE OF MTW SINGLE FUND FLEXIBILITY**

Single fund flexibility is made possible by the MTW program. It enables ECC/HANH to make improvements at some of its developments, enables vacancy prep which increases occupancy, enables major redevelopment efforts, and enables provision of services to our residents through the self-sufficiency initiatives including SEHOP Capital Improvement program, Resident Owned Business program, and the Prison Community/Reentry Program as well as the Resident Services for Elderly/Disabled.

**B. LOCAL ASSET MANGEMENT PLAN**

i. Is the MTW PHA allocating costs within statute?

No

ii. Is the MTW PHA implementing a local asset management plan (LAMP)?

Yes

iii. Has the MTW PHA provided a LAMP in the appendix?

Yes

- iv. If the MTW PHA has provided a LAMP in the appendix, please describe any proposed changes to the LAMP in the Plan Year or state that the MTW PHA does not plan to make any changes in the Plan Year.

N/A

**C. RENTAL ASSISTANCE DEMONSTRATION (RAD) PARTICIPATION**

**i. Description of RAD Participation**

The MTW PHA shall provide a brief description of its participation in RAD. This description must include the proposed and/or planned number of units to be converted under RAD, under which component the conversion(s) will occur, and approximate timing of major milestones. The MTW PHA should also give the planned/actual submission dates of all RAD Significant Amendments. Dates of any approved RAD Significant Amendments should also be provided.

**RENTAL ASSISTANCE DEMONSTRATION (RAD) PARTICIPATION**

ECC/HANH has received approval to convert a significant proportion of its portfolio under the RAD conversion process. ECC/HANH completed the conversion of Ribicoff Cottages to Twin Brook under a RAD redevelopment resulting in 95 RAD units. ECC/HANH converted all formerly LIPH units at the Monterey Place development resulting in 280 RAD units. ECC/HANH converted 34 LIPH and 53 LIPH units to 87 RAD units at Wilmont Crossing and Eastview Terrace respectively. ECC/HANH is converting 244 LIPH units at Farnam Courts in a multi phase redevelopment. The first phase resulted in 57 new RAD units at Fair Haven and 86 new RAD units on site at Mill River Crossing. 144 units of elderly only LIPH units were converted to RAD units at Prescott Bush, Katherine Harvey Terrace, Newhall Gardens and Constance Baker Motley. An additional 70 units were converted to RAD at Stanley Justice, Fulton Park and Waverly. Also under our portfolio award, it is anticipated that 608 LIPH units will be converted at multiple sites throughout the portfolio during FY20 which includes an offsite component of the multi phase Westville Manor redevelopment.

- ii. Has the MTW PHA submitted a RAD Significant Amendment in the appendix? A RAD Significant Amendment should only be included if it is a new or amended version that requires HUD approval.

No

- iii. If the MTW PHA has provided a RAD Significant Amendment in the appendix, please state whether it is the first RAD Significant Amendment submitted or describe any proposed changes from the prior RAD Significant Amendment?

There are no proposed changes to the RAD Significant Amendment.

**Planned ECC/HANH and Non-ECC/HANH Sources and Uses for Non-Operating/HAP Activities by Development**

	<b>FY 2020 Project Total</b>	<b>MTW</b>	<b>FSS</b>	<b>ROSS</b>	<b>RAD Operating Budget</b>
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**Community, Economic and Development 2020**

Tenant Services Salaries & Benefits	\$ 1,751,321.00	\$ 1,356,622.00	\$ 53,449.00	\$ -	\$ 341,250.00
Youth Programming	\$ 256,000.00	\$ 256,000.00			\$ -
Recreational Events	\$ 25,000.00	\$ 25,000.00			\$ -
McQueeney	\$ 8,000.00	\$ 8,000.00			\$ -
Crawford	\$ 8,000.00	\$ 8,000.00			\$ -
Ruoppolo & Fairmont	\$ 15,000.00	\$ 15,000.00			\$ -
Robert T. Wolfe	\$ 8,000.00	\$ 8,000.00			\$ -
William R. Rowe	\$ 4,000.00	\$ 4,000.00			\$ -
Winslow-Celentano	\$ 5,000.00	\$ 5,000.00			\$ -
Westville Manor	\$ 5,000.00	\$ 5,000.00			\$ -
McConaughy Terrace	\$ 10,000.00	\$ 10,000.00			\$ -
Valley & Waverly Townhouses	\$ 8,000.00	\$ 8,000.00			\$ -
Katherine Harvey Terrace	\$ 5,000.00	\$ 5,000.00			\$ -
Newhall Gardens	\$ 5,000.00	\$ 5,000.00			\$ -
Prescott Bush	\$ 5,000.00	\$ 5,000.00			\$ -
Constance Baker Motley	\$ 5,000.00	\$ 5,000.00			\$ -
Farnam Courts	\$ 10,000.00	\$ 10,000.00			\$ -

Essex Townhouses	\$ 7,000.00	\$ 7,000.00			\$ -
Scattered Sites	\$ 15,000.00	\$ 15,000.00			\$ -
Quinnipiac Terrace	\$ 15,000.00	\$ 15,000.00			\$ -
Healthy Start-New	\$ 8,000.00	\$ 8,000.00			\$ -
Reach Grant-NEW	\$ 40,000.00	\$ 40,000.00			\$ -
Jumpstart	\$ 163,000.00	\$ 163,000.00			\$ -
SEHOP Capital Improvement	\$ 36,180.00	\$ 36,180.00			\$ -
CARES	\$ 195,000.00	\$ 195,000.00			\$ -
Resident Owned Business	\$ 55,000.00	\$ 55,000.00			\$ -
Specialized Training-NEW	\$ 50,000.00	\$ 50,000.00			\$ -
Senior Tech Club-NEW	\$ 15,000.00	\$ 15,000.00			\$ -
FSS Classes-NEW	\$ 60,000.00	\$ 60,000.00			\$ -
Motivational Training-NEW	\$ 25,000.00	\$ 25,000.00			\$ -
SCSU Partnership-NEW	\$ 25,000.00	\$ 25,000.00			\$ -
Grant Writer-NEW	\$ 30,000.00	\$ 30,000.00			\$ -
Organizer	\$ 15,000.00	\$ 15,000.00			\$ -
Home Ownership Programming (Outreach)	\$ 54,000.00	\$ 54,000.00			\$ -
Columbus House/Reach Supportive Services-NEW	\$ 192,567.00	\$ 192,567.00			\$ -
Miscellaneous	\$ 211,283.00	\$ 211,283.00			\$ -
<b>Total CED</b>	<b>\$ 3,345,351.00</b>	<b>\$ 2,950,652.00</b>	<b>\$ 53,449.00</b>	<b>\$ -</b>	<b>\$ 341,250.00</b>

Description	Capital Expenditures Planned FY 2020	CFP Total	MTW Total	Other Total	Total Estimated Project Cost	Comments
<b>Crawford ADA Storefront &amp; Entry access system Upgrades</b>	\$60,000	\$60,000	\$0	\$0	\$60,000	Project supports MTW goal to further ADA access to our properties by upgrading common areas in existing buildings. Project in design during FY 2019.
<b>Crawford Fire Panel &amp; Fire Pump</b>	\$450,000	\$450,000	\$0	\$0	\$450,000	Building fire alarm panel & fire pump at end of useful life. Alarm system now requires including addressing features for smoke alarms. Project in design during FY 2019.
<b>McConaughy Storm-Sanitary Sewer Replacement</b>	\$300,000	\$300,000	\$0	\$0	\$5,000,000	Repairs & replacement to be coordinated with City Engineering and Greater New Haven Water Pollution Control Authority. Investigation being completed in FY 2019 prior to implementation.
<b>McConaughy Driveways, Parking Lots, Catch Basins</b>	\$250,000	\$250,000	\$0	\$0	\$250,000	Operations staff completed paving in 4 McConaughy parking lots in FY 2018. Remaining work being scheduled. Project in design during FY 2019.
<b>McConaughy Interior Improvements Including Furnaces &amp; Hot Water Heaters</b>	\$300,000	\$300,000	\$0	\$0	\$2,877,000	ECC replaced furnaces & hot water heaters in 66 units in prior fiscal years; in FY 2019, replacing them in the remaining 135 units at estimated \$2.9 million cost. Expect substantial completion by start of 2019-2020 heating season and payment of contract balance in FY 2020.

<b>Renovation work items associated with lead paint abatement at Essex, McConaughy, SS West &amp; SS East</b>	\$300,000	\$300,000	\$0	\$0	\$300,000	Renovations in units where lead paint abatement grant funds are being used to pay for related work items that are not eligible for payment with lead grant funds. Started in FY 2019.
<b>Scattered Sites EAST &amp; WEST: Replacement of Heating &amp; Domestic Hot Water systems</b>	\$100,000	\$100,000	\$0	\$0	\$567,950	Replacing antiquated inefficient oil-fired furnaces & boilers with gas-fired systems in 1-2 family homes saving utility cost, operations time and inconvenience of running out of fuel; Replacing antiquated gas systems with energy efficient new gas fired systems; Replacing electric heat-hot water systems with energy efficient systems. Project in design during FY 2019.
<b>Cornell Scott Pave Driveways, Parking Lots, Striping</b>	\$190,000.00	\$190,000.00	\$0	\$0	\$190,000	Paving is beyond its useful life and being replaced. Project in design in FY 2019.
<b>Essex Heating System</b>	\$100,000	\$100,000	\$0	\$0	\$100,000	Boiler room upgrade. Project in design during FY 2019.
<b>Wolfe Skylight Replacement; Associated Abatement</b>	\$75,000	\$75,000	\$0	\$0	\$75,000	Replacement of leaking skylight & roof section; associated water damage and hazardous material abatement. Project in design during FY 2019.
<b>Crawford Interior/Building Upgrades</b>	\$500,000	\$500,000	\$0	\$0	\$5,000,000	Non-RAD conversion development. Units need kitchen & bathroom upgrade; interior doors; walls, ceilings, appliances, window replacement, lighting, bldg. exterior repairs, etc. Backlog of unfunded needs.

<b>McConaughy Interior/Building/Site Upgrades</b>	\$500,000	\$500,000	\$0	\$0	\$7,500,000	Non-RAD conversion development. Units need kitchen & bathroom upgrade; interior doors, walls, ceilings, appliances, fences, sidewalks, lighting; bldg exterior repairs, etc. Backlog of unfunded needs.
<b>Scattered Sites West Interior/Building/Site Upgrades</b>	\$500,000	\$500,000	\$0	\$0	\$1,800,000	Non-RAD conversion development. Units need kitchen & bathroom upgrade; interior doors, walls, ceilings, appliances, fences, sidewalks, lighting, bldg. exterior repairs, etc. Backlog of unfunded needs.
<b>Scattered Sites East Interior/Building/Site Upgrades</b>	\$500,000	\$500,000	\$0	\$0	\$4,200,000	Non-RAD conversion development. Units need kitchen & bathroom upgrade; interior doors, walls, ceilings, appliances, fences, sidewalks, lighting, bldg. exterior repairs, etc. Backlog of unfunded needs.
<b>Scattered Sites Multifamily Interior/Building/Site Upgrades</b>	\$500,000	\$500,000	\$0	\$0	\$14,000,000	Non-RAD conversion development. Units need kitchen & bathroom upgrade; interior doors, walls, ceilings, appliances, fences, sidewalks, lighting, bldg. exterior repairs, etc. Backlog of unfunded needs.
<b>Essex Interior/Building/Site Upgrades</b>	\$500,000	\$500,000	\$0	\$0	\$4,000,000	Non-RAD conversion development. Units need kitchen & bathroom upgrade; interior doors, walls, ceilings, appliances, fences, sidewalks, lighting, bldg. exterior repairs, etc. Backlog of unfunded needs.
<b>McQueeney Commercial-Common Area Spaces, Floors 1,2 &amp; 3</b>	\$500,000	\$500,000	\$0	\$0	\$7,000,000	Upgrades to offices-common areas not eligible for inclusion in RAD conversion.



<b>Continuation of Lead-Based Paint Abatement at McConaughy, Essex, SS West, SS East (CFP LBP Grant)</b>	\$350,000	\$350,000	\$0	\$0	\$986,260	Lead paint abatement where identified by inspection-risk assessment. Work started during FY 2019.
<b>Agency Wide Vacancy Reduction</b>	\$100,000	\$50,000	\$50,000	\$0	\$100,000	Funds are allocated for abatement costs and vacancy reduction efforts that may occur during FY 2020.
<b>IQC A&amp;E</b>	\$250,000	\$250,000	\$0	\$0	\$500,000	A&E consultant firms assist with design & construction management needs agency wide.
<b>IQC Environmental Administration</b>	\$250,000	\$250,000	\$0	\$0	\$500,000	Environmental consultant firms assist with potential hazardous materials testing, preparation of scopes and abatement monitoring needs agency wide.
<b>Salaries-Benefits (CFP only)</b>	\$300,000	\$300,000	\$0	\$0	\$300,000	Covers portion of 3 staff salaries & benefits to support CFP activities.
<b>CFFP Bond Debt</b>	\$770,563	\$770,563	\$0	\$0	\$770,562.50	Post defeasance bond debt FY 2020 in accordance with HUD repayment schedule. Payments are made in March and September.
<b>Total</b>	<b>\$7,645,563</b>	<b>\$7,595,563</b>	<b>\$50,000</b>	<b>\$0</b>	<b>\$56,526,773</b>	

Glendower Development Costs	FY 2019 Project Total	Total ECC/HANH Funds	CFP	MTW HCV	MTW HCV Funds						After FY2023	Total MTW HCV
					FY2019	FY2020	FY2021	FY2022	FY2023	FY2023		
<b>Development</b>												
RAD Group 1	\$28,698,897	\$5,269,198	\$585,827	\$4,683,371	\$4,683,371							\$4,683,371
Waverly Townhouses RAD 2A	\$26,696,962	\$4,041,203	\$285,151	\$3,756,052	\$2,253,631	\$1,502,421						\$3,756,052
Valley	\$20,800,466	\$2,532,022		\$2,532,022			\$500,000	\$2,032,022				\$2,532,022
Fairmont Ruoppolo	\$31,973,653	\$951,724		\$951,724		\$951,724						\$951,724
McQueeney	\$30,791,178	\$1,000,000		\$1,000,000		\$1,000,000						\$1,000,000
<b>Subtotal - RAD Projects</b>	<b>\$138,961,156</b>	<b>\$13,794,147</b>	<b>\$870,978</b>	<b>\$12,923,169</b>	<b>\$6,937,002</b>	<b>\$3,454,145</b>	<b>\$500,000</b>	<b>\$2,032,022</b>	<b>\$0</b>	<b>\$0</b>		<b>\$10,971,445</b>
Farnam Courts Phase IIA- RAD	\$19,414,470	\$1,720,000		\$1,720,000		\$860,000	\$860,000					\$1,720,000
Rockview Phase II & Comm. Ctr.	\$34,047,565	\$2,635,483		\$2,635,483	\$1,976,612	\$658,871						\$2,635,483
Westville Manor RAD Pre-Dev	\$589,173	\$589,173		\$589,173	\$589,173							\$589,173
Westville Manor Phase 1 On-site	\$28,600,641	\$3,481,530		\$3,481,530			\$1,740,765	\$1,740,765				\$3,481,530
Westville Manor Phase 2 On-site	\$28,600,641	\$3,481,530		\$3,481,530				\$1,740,765	\$1,740,765			\$3,481,530
Farnam 2b Pre-Dev	\$500,000	\$500,000		\$500,000	\$500,000							\$500,000
Farnam Courts Phase IIB - RAD	\$31,929,550	\$2,000,000		\$2,000,000		\$1,000,000	\$1,000,000					\$2,000,000
<b>Subtotal - Development Projects</b>	<b>\$143,682,040</b>	<b>\$14,407,716</b>	<b>\$0</b>	<b>\$14,407,716</b>	<b>\$3,065,785</b>	<b>\$2,518,871</b>	<b>\$3,600,765</b>	<b>\$3,481,530</b>	<b>\$1,740,765</b>	<b>\$0</b>		<b>\$14,407,716</b>
<b>Total RAD &amp; Development Projects</b>	<b>\$282,643,196</b>	<b>\$28,201,863</b>	<b>\$870,978</b>	<b>\$27,330,885</b>	<b>\$10,002,787</b>	<b>\$5,973,016</b>	<b>\$4,100,765</b>	<b>\$5,513,552</b>	<b>\$1,740,765</b>	<b>\$0</b>		<b>\$25,379,161</b>
<b>Excess Reserves for Development Projects</b>					<b>(6,667,193)</b>	-	-	-	-	-		<b>(6,667,193)</b>
<b>Additional MTW HCV Funding Needs</b>					<b>\$3,335,594</b>	<b>\$5,973,016</b>	<b>\$4,100,765</b>	<b>\$5,513,552</b>	<b>\$1,740,765</b>	<b>\$0</b>		<b>\$18,711,968</b>
* Please note that the \$3,756,052 includes \$396,734 to backstop the brownfield funding, leaving \$3,359,318.												

Project Based Vouchers

PBVs	2019	2019 MTW Expenditure	2019 Voucher cost	2020	2020 MTW Expenditure	2020 Voucher cost
Currently under HAP			\$ 48,739,512.00			\$ 49,714,302.24
HANH overhead			\$ 6,170,523.00			\$ 6,293,933.46
PreDevelopment Loans						
Fellowship Place I	18	\$ 123,216.00		18	\$ 125,680.32	
Fellowship Place II	5	\$ 47,898.00		5	\$ 48,855.96	
Cornerstone	4	\$ 36,534.00		4	\$ 37,264.68	
NHR-Norton Ct	12	\$ 119,177.00		12	\$ 121,560.54	
Cedar Hill	4	\$ 32,022.00		4	\$ 32,662.44	
West Village	15	\$ 145,698.00		15	\$ 148,611.96	
PBV QT Phase 1	23	\$ 416,352.00		23	\$ 424,679.04	
PBV QT Phase 2	23	\$ 382,013.00		23	\$ 389,653.26	
PBV QT Phase 3	16	\$ 259,940.00		16	\$ 265,138.80	
PBV Eastview Phase I	49	\$ 740,085.00		49	\$ 754,886.70	
PBV Brookside Phase I Rental	51	\$ 686,232.00		51	\$ 699,956.64	
PBV Brookside Phase 2 Rental	51	\$ 638,642.00		51	\$ 651,414.84	
PBV Rockview Phase I Rental	47	\$ 741,330.00		47	\$ 756,156.60	
PBV New Rowe Building	32	\$ 413,160.00		32	\$ 421,423.20	
PBV 122 Wilmot Road	13	\$ 175,304.00		13	\$ 178,810.08	
PBV Park Ridge	60	\$ 843,639.00		60	\$ 860,511.78	
PBV Frank Nasti Existing	11	\$ 84,663.00		11	\$ 86,356.26	

<b>PBV CUHO Existing</b>	24	\$ 120,504.00		24	\$ 122,914.08	
<b>PBV CUHO New Construction</b>	5	\$ 95,618.00		5	\$ 97,530.36	
<b>PBV Shartenburg</b>	20	\$ 139,641.00		20	\$ 142,433.82	
<b>PBV Mutual Housing Assoc. (Neighborhood Works/New Horizon) New Construction</b>	20	\$ 186,512.00		20	\$ 190,242.24	
<b>PBV Mutual Housing Assoc. (Neighborhood Works/New Horizon)</b>	9	\$ 109,685.00		9	\$ 111,878.70	
<b>Chatham/Eastview</b>	2	\$ 3,939.00		2	\$ 4,017.78	
<b>PBV Casa Otonal</b>	12	\$ 117,804.00		12	\$ 120,160.08	
<b>Residences at 9th sq</b>	55			55		
<b>PBV Mutual Housing Existing</b>	15	\$ 102,653.00		15	\$ 104,706.06	
<b>Seabury Cooperative</b>	70	\$ 10,000.00		70	\$ 10,200.00	
<b>Total PBV</b>	666	\$ 6,772,261.00	\$ 54,910,035.00	666	\$ 6,907,706.22	\$ 56,008,235.70

## **Initiatives Requiring MTW Funding Flexibility Only**

### **Initiative 3.10F Vacancy Reduction**

This initiative was implemented in FY08.

ECC/HANH will continue to show improvement from the baseline FY2008 vacancy rate of 10%. Efforts will continue during FY 2020. ECC/HANH currently uses the funding flexibility to perform more unit turn over to reach an Occupancy percentage of 96%. The Agency has set a standard of unit turns by bedroom size. Typically a 0 or 1 bedroom unit turn should occur within a 5 week period. A larger 3-5 bedroom unit may take several weeks particularly if hazardous materials (asbestos/lead) have been found in the unit. Funding allows the Agency to bulk, abate hazardous materials, renovate the unit and manage all administrative functions supporting vacancy reduction. The Agency continues to identify resources and process to streamline vacancy reduction.

### **Initiative 4.1F Resident Owned Business Development**

This initiative was approved and implemented in FY09.

ECC/HANH continues to strengthen Resident Owned Business (ROB) Development by providing technical assistance; business and financial capacity assessments; business entity formation, development of business plans, business conduct; bookkeeping and financial management; obtaining liability insurance; licensing, understanding the bonding process and other business growth training and supports. ECC/HANH ROB services cover both construction and non-construction Section 3 ROBS/Vendors.

Under this program ECC/HANH serves residents that start their own businesses by providing technical assistance services. ECC/HANH support includes the following:

- Provide assistance in the outreach, recruitment, and potential contractor's capacity assessment.
- Provide a computerized database for Section 3, MBE, WBE and other small businesses to access for potential contract opportunities. Provide computer access for Resident Owned Businesses ("ROBs") to obtain information on construction contract advertisements and communicate with other owners regarding potential contracting opportunities.
- Provide one on one consultation with Resident Owned Businesses once a week.
- Provide quarterly training workshops for participants that will assist Resident Owned Businesses in gaining a better understanding of ownership and basic business tools required to successfully operate a newly formed business. This will include, but is not limited to, instructional training in business plans development and business conduct, OSHA 10, bookkeeping and clerical, financial and payroll management, contract negotiating and cost estimating skills.

ECC/HANH continues to provide a revolving loan fund to which ROBs may apply for loans up to \$25,000 by submitting a bona fide business plan and letter of intent for a pending contract award option. The prerequisites for the loan program is; 1) only ECC/HANH Resident Owned Business Concerns may apply for the revolving loans; and 2) the business' Principal must commit to enrolling into ECC/HANH's Family Self Sufficiency Program ("FSS"). FSS has been designed to work specifically with participants on basic personal financial capability skills such as workshops on credit, basics of banking, budgeting, saving, and insurance. Loan applications are reviewed by an ECC/HANH loan committee. Loan repayments are scheduled over a 12 month period. A total of \$250,000 in MTW flexible funds are dedicated to the Revolving Loan Fund.

The ROBs are based on resident areas of interest and have included services in the construction trades, food truck operation, child care, transportation, and consulting areas.

There are currently 8 Resident Owned Businesses. In 2020, ECC/HANH will be working to add more businesses to the ROB portfolio by completing additional outreach and providing more information to the residents of ECC/HANH.

For FY 2020 ECC/HANH does not anticipate any changes to the initiative, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objective of increasing family self-sufficiency.

#### **Initiative 4.2F SEHOP Capital Improvement Program**

ECC/HANH launched the SEHOP (Section Eight Homeownership Program) Capital Improvement Program in FY2010.

This program supports new homeowners with necessary capital improvements costing \$500.00 or more that arise after being in the home for a minimum of three years. In reviewing this initiative, ECC/HANH determined that the need for this service is low. Families are purchasing homes with newer systems, roofs and windows; making it less likely for families to request assistance. In FY19 ECC/HANH made the decision to close and phase out this initiative. Only those with a current contract will have access to the program until the contract expires, or program participation ends.

#### **Initiative 4.3F Prison Community Reentry**

This initiative was approved in FY09 and implemented in FY10.

Under this program ECC/HANH serves individuals who have reentered society after completing a prison sentence. ECC/HANH offers mentoring, training and housing for individuals that qualify for this program. ECC/HANH reentry program candidates are referred by the City of New Haven. ECC/HANH interviews candidates immediately following referral, assessing not only their needs, but their strengths and the challenges they will likely face as they work to rejoin the community. Upon acceptance to the program, participants sign a one-year lease, affording them housing while they work toward their reentry goals. The goals are identified in an individualized service plan. Participants who suffer with a mental health illness and/or a substance use/abuse disorder must be compliant with treatment and employed or in a training program. They must also comply with probation or parole requirements. After one year, progress is assessed. Participants who have successfully achieved their individual service plan goals complete the program and are eligible to remain in housing. Individuals who have not met their service plan goals by the one-year mark can remain in the program as they continue to work toward their goals. Individuals participating in the program are expected to be lease compliant i.e. pay rent on time and will not be a nuisance to other residents.

ECC/HANH's reentry program activities include the following elements:

When the Reentry Program was initiated in June 2010, ECC/HANH had established a preference for a maximum of 12 Low Income Public Housing units for individuals returning to the community from prison. The program's maximum capacity is now at 16 housing units. Since the program's inception, the agency has been faced with difficulties housing many of the applicants referred to us by the agency tasked with managing the referrals. Unfortunately, the current housing portfolio does not include many units for 1 person, non-disabled/non-elderly households.

All workable families will be required to engage with our Self Sufficiency unit. This unit will refer the families to the community partners that offer specialized training for our families to increase their employability which in turn fosters movement toward increased income and self-sufficiency. Families will also be paired with career mentors to provide other supports to the families (i.e.: information about transitioning from student to employee; after school care for children with homework help, etc).

For FY20 ECC/HANH does not anticipate any changes to the initiative, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objective of increasing family self-sufficiency.

#### **Initiative 4.4F Resident Services for Elderly/Disabled**

This initiative was approved and implemented in FY03. No amendments have been made.

Under this program ECC/HANH serves individuals who are elderly and/or disabled.

ECC/HANH offers a full array of self-sufficiency services that require flexibility in the use of ECC/HANH's dollars to fund staff and contractual costs associated with mental health and substance abuse services provided on site in ECC/HANH's mixed population developments. These services include, but are not limited to: Individual Psychosocial assessments, coordination of services, visiting nurses, home health aides, occupational therapist, provision of education regarding nutrition, exercise, mental health and substance abuse, engagement and outreach, skill building regarding housekeeping, financial literacy, recreational services, and crisis intervention.

On average each RSC will have a caseload of about 340 residents; case workers assess the participant's needs, and create action plans for each individual, and depending on the level of need, meet with the residents as often as weekly to bi-monthly. Participants receive services specific to their needs. The program is geared toward keeping the residents in their units, and in the community by assisting them with coordination of lease compliance and accessing programs, & health services in the community. The team is also providing the services of a MSW to all the senior and disabled buildings. As a result of providing these services to our residents, we have seen a higher rate of residents remaining in the community indefinitely.

## **ECC/HANH Believes**

ECC/HANH believes that all children can achieve excellence. ECC/HANH incorporates youth outcomes among our core goals and invest in the future of our families and in so doing; we build new, vibrant middle class in New Haven. ECC/HANH believes is designed to assist students in achieving academic excellence, to support parents as they engage in their children's education, and to help avail postsecondary opportunities to ECC's young people. This program amplifies a variety of youth programming to residents and has strong partnerships with the New Haven Public Schools and other community partners. The ECC/HANH believes program offers robust services that will increase students' academic success, and has worked to instill a culture of high academic expectations for ECC/HANH students, parents, and staff.

## **Creation of new instrumentality entities to support ECC/HANH goals and strategic planning activities**

Approved and implemented in FY17

Description of Activity: In 2017, ECC/HANH initiated the planning and formation of new affiliate-instrumentality entities to support the agency's short term and long-term plans to establish a new corporate structure, better align revenues, and provide more coordinated and effective services to residents. These new instrumentality entities will be vehicles for ECC/HANH to partner with financial institutions and other investors to continue to redevelop and modernize the ECC/HANH portfolio of properties and support the agency's mission of creating and preserving affordable housing opportunities and supportive services for low income and working families, the elderly and persons with disabilities. The business activities of these instrumentality entities will include: 1) Property management and consultant services 2) Development of mixed-use and mixed-income real estate projects, and 3) Social services and program activities for ECC/HANH owned and non-owned developments.

Through the establishment of new affiliate entities, ECC/HANH seeks to achieve the following: 1) reduce costs and achieve greater cost effectiveness of federal expenditures, 2) give incentives to families with children whose heads of household are working, seeking work, or are participating in job training or other programming that assists in obtaining employment and becoming economically self-sufficient, and 3) increase housing choices for low-income families.

### **The Formation of 360 Management Group Company**

Impact Analysis: The formation of 360 Management Group Company, ECC/HANH's property management affiliate-instrumentality contributed to the reduction of the agency's cost reduction and greater cost effectiveness goals. The property management instrumentality received its 501 (c) (3) status in March 2018 and it assumed the property operations and compliance management of 456 units including RAD 1 Group and Twinbrooks.

On May 15, 2018, ECC/HANH enhanced housing choice options with the conversion of 144 LIPH units to RAD 1 Group utilizing 18% of the targeted leverage goal of \$60M from proposed RAD Conversion activities. The properties were Katherine Harvey Terrace, New Hall Gardens, Prescott Bush and Constance Baker Motley. Also included were, Twinbrooks, also referred to as Ribicoff 4% and Ribicoff 9%, totally 106 units.

The proposed expenses related to the property management related activities was anticipated to be \$800,732; in 2018 the property management related expenses totaled \$630,830.23 - a decrease in the 1st year of 27%. Additionally, total operating costs for RAD 1 Group and Twinbrooks decreased 140% from \$1,845,476 to \$770,321.

The MTW 2020 goals of 360 Management Group Company is to continue to reduce costs and increase cost efficiency by improving operations, increasing rent collection rates, and reducing vacancy rates to align with affordable housing industry standards.

In addition, 360 Management Group Company will increase its portfolio by another 488 for a total of 944 units with the RAD conversion of Fulton Park, Stanley Justice and Waverly (converted as of April 1, 2019), McQueeney and Celentano (anticipated to convert in October, 2019), and Ruoppolo and Fairmont Heights (anticipated to convert in early, 2020).

Finally, 360 Management Group Company will collaborate with the proposed Resident Services instrumentality to develop a business model to sell professional property management and resident services to other nonprofit or for profit companies that require expertise in compliance, property management and resident services in mixed income, affordable housing developments (e.g., LIHTC, inclusionary housing).

### **The Formation of a Resident Services Instrumentality**

ECC/HANH is committed to creating resident services programming which gives incentives to families with children whose heads of household are working, seeking work, or are participating in job training or other programming that assists in obtaining employment and becoming economically self-sufficient. Currently these services are coordinated by ECC/HANH's Community and Economic Development division that provides educational and workforce training, job placement, after-school youth and teen programs, mentoring, youth employment – all to link community resources to the families to achieve health and wellness, and financial literacy. In addition, ECC/HANH strives to connect Elderly/Disabled residents to resources and supportive services, in the areas of health and wellness, financial literacy, education and socialization to ensure residents remain independently housed, and achieve maximum quality

of life through the provision of a variety of supportive care services. Resident services are also integral to improving the performance of ECC/HANH’s public housing and affordable housing properties by reducing turnover, evictions, and preserving vibrant and well-maintained communities.

In accordance with Strategic Plan 2016-18, ECC/HANH MTW 2020 goal is to establish a nonprofit 501(c)3 Resident Services instrumentality. The purpose of the instrumentality is to create a social services affiliate organization dedicated to supporting and serving low-income residents of New Haven and surrounding communities, particularly those living in Elm City Communities’ affordable housing communities. This organization will provide services to residents directly and will coordinate activities with other community based partners.

A primary purpose of establishing a Resident Services instrumentality is to pursue revenue-generating opportunities that may not be available to a public housing authority. Using federal MTW funds, ECC/HANH currently supports a wide range of services for residents. However in light of changes or the expansion of ECC/HANH’s MTW funded initiatives, continued funding for resident services will be limited. The Strategic plan anticipates that the Resident Services instrumentality will ultimately secure funding through non-MTW funds to support at least 50% of residents’ services currently funded MTW sources.

The MTW 2020 proposed Resident Services instrumentality activities include: 1) identifying seed money or a loan commitment to support the initial activities to create a legal entity structure and to apply for 501 (c) 03 status; 2) develop a plan to structure the social services non-profit for maximum flexibility including marketing, staffing, salaries, and size so that it is fully funded by professional service fees and other non-MTW funds; 3) collaborate with Property Management to develop a business model to sell professional services in compliance, property management and resident service; and 4) engage a grant writer to assist in grant writing and the development of a comprehensive fundraising plan.

<b>Objectives MTW 2020</b>	<b>Time Frame</b>
Identify Seed Money/Loan Commitment	January, 2020
Create legal entity for Resident Services	April, 2020
Apply for 501 (c) 03 status	June, 2020
Structure the social services non-profit for maximum flexibility including marketing, staffing, salaries, and size so that it is fully funded by professional service fees and other non-MTW funds.	July, 2020
Collaborate with Property Management to develop business model to sell professional services	September, 2020
Engage a grant writer to assist in grant writing and the development of a fundraising plan.	December, 2020

**Major Redevelopment Efforts at West Rock (Previously Included Initiative 1.13)**

ECC/HANH received HUD approval to dispose of the Brookside property in FY2010. ECC/HANH requested approval of disposal of Rockview in FY12. Per HUD direction, Initiative 1.13 was folded into this Section V description since only single fund flexibility was required.

This project includes Brookside Phase I and II, Homeownership, 122 Wilmot and Rockview. During FY14, the Rockview Rental Phase I was completed and leased-up.

The West Rock revitalization is a project to redevelop two obsolete Public Housing developments, Rockview Terrace and Brookside, and one additional parcel that previously contained a commercial building. The 491 Public Housing units and the retail building that have stood on the three sites will be replaced with a mix of Project-Based Section 8/LIHTC rental, Public Housing/LIHTC rental and affordable homeownership housing totaling 472 units, along with 8,987 square feet of retail space at the 122 Wilmot site. The rental units will consist of 392 units, 352 family townhouse units and 40 senior units in a mid-rise building. The homeownership component will consist of 38 units.

The project will be carried out in multiple phases. The revitalization of the Brookside site will consist of two rental phases and one homeownership phase. The revitalization of the Rockview site will be carried out in two rental phases and two homeownership



phases. The estimated cost of the revitalization of all three sites is \$150-\$200 million.

ECC/HANH has partnered with Michaels Development Company, a nationally known developer of affordable housing with a large portfolio, to redevelop the Rockview and Brookside public housing sites. Brookside, Rockview and the commercial space located at 122 Wilmot Road have all been demolished. During FY10, construction began on the infrastructure necessary for the Brookside rental and homeownerships phases.

The redevelopment of Rockview, Brookside and Wilmot Road are all part of ECC/HANH’s MTW Plan. ECC/HANH’s goals in undertaking the project are to replace the blighted public housing developments and commercial building on the three sites with high-quality, well-designed residential and commercial units, provide upgraded affordable rental and homeownership opportunities to residents, improved essential services to residents and improve the quality of the surrounding neighborhood and integrate it more fully into the surrounding city.

In FY14, Initiative 1.13 – Creation of a Commercial Business Venture at 122 Wilmont Road had been combined into this initiative. The following few paragraphs describe the additional activities formerly included in Initiative 1.13.

The Glendower Group, Inc., or an affiliate thereof, has developed a mixed-use facility at 122 Wilmot Road in accordance with 24 CFR 941, Subpart F and ECC/HANH’s MTW Agreement Attachment C, Section 14 of the Amended and Restated MTW Agreement. The 122 Wilmot Road is a part of the West Rock Redevelopment efforts of ECC/HANH. The mixed-use facility will provide for the Glendower Group Inc., or an affiliate thereof, an opportunity to develop one or more cooperative ventures to facilitate economic growth and create wealth in the West Rock community.

During FY13, Glendower began a new initiative to provide for working capital to cooperative corporations through the purchase of shares which may also entail the making of loans to the cooperative corporations. These cooperative ventures will serve the West Rock community that includes the following ECC/HANH developments: Brookside I, Brookside II, Rockview I, Ribicoff Cottages and Extension, Westville Manor, McConaughy Terrace, 122 Wilmot Road, Valley and Waverly Townhouses.

In FY14 ECC/HANH/Glendower continued to outreach to the community for businesses that would be interested in being housed in the Crossings at Wilmont Road and started to explore the feasibility of a cooperative venture being housed in the facility.

In FY15, ECC/HANH/Glendower closed on the redevelopment of Ribicoff Cottages and Ribicoff Cottages Extension.

The Authority successfully completed Brookside Phase 1, Brookside Phase 2, Rockview Phase 1, and Brookside Homeownership. The Authority closed on the Ribicoff 4% and Ribicoff 9% development deals. Ribicoff 9% was occupied in December 2015 and Ribicoff 4% was occupied in the spring of 2016. The Rockview Phase II development will be an off-site component of the Westville Manor redevelopment. The Authority applied for a 9% tax credit application in November 2016 with a closing planned for Fall of 2018. This redevelopment effort will also include the redevelopment of the community center.

The following table shows which MTW initiative was utilized in each redeveloped property.

Buildings			Redevelopment	
Site	Completed Construction	Lease up	TDC HCC Limits	PBV and Income
122 Willmot Rd (WestRock)	10/31/2013	12/31/2013	x	x
Brookside Phase I (WestRock)	8/10/2012	7/23/2013	x	x
Brookside Phase II (WestRock)	11/1/2012	2/1/2013	x	x
Rockview Phase I (WestRock)	12/31/2013	2/28/2011	x	x
Ribicoff Cottage 9%	12/1/2015	12/30/2015	x	x
Ribicoff Cottages 4%	February 2015	April 2016	x	x

Rockview Phase 2	Preparing for financial closing by 9/18	January 2020	x	x
Valley Townhouses	Preparing financing	December 2020	x	x
Westville Manor	Under Design	N/A	X	x

**Initiative 4.8 Fulton Park Modernization**

This initiative was approved in FY11, placed on hold in FY12, and was reactivated in FY2016. This development is included in the RAD conversion for FY2016. The Authority completed a RPCA and submitted a RAD application on 10.9.2015 for the rehabilitation of Fulton Park. The Authority received RAD approval in spring of 2016 and the RAD conversion was completed in 2019. ECC/HANH does not anticipate any changes to the initiative or metrics, and does not require different authorizations from what was initially proposed. This initiative meets the statutory objective of increasing cost effectiveness and increasing housing choice.

**Initiative 1.8- Farnam Court Transformation Plan**

This initiative was approved in FY11 and was implemented in FY12.

The Authority has conducted a community planning process regarding the redevelopment of this obsolete 240 unit housing development. This development’s design lacks energy efficiency, positive urban design standards and has contributed to on-going crime issues in the area. It is surrounded by areas that are thriving or undergoing transformation and re-design of this property can better link it to its surroundings helping to create access and opportunity for residents. Farnam Court has been approved for conversion of the ACC units under the Rental Assistance Demonstration Program award.

As part of the transformation plan, ECC/HANH is proposing not only a redevelopment of the housing units at Farnam Court but transformation of the surrounding community into a community that supports the long term economic sustainability of our residents, as well as the long term economic sustainability of the City of New Haven along the Grand Ave./Mill River corridor. Through collaboration with other community partners, including the Economic Development Corporation, City of New Haven, the Board of Education and many more, the Authority anticipates to redesign the infrastructure to create more traffic flow through the community, redesign the housing units to be more spacious, remove barriers that individuals and families are facing by providing supportive services, and other critical components as they arise throughout the planning process. The supportive services may include, but are not limited to improved access to jobs, high quality early learning programs, public assets, public transportation, and high quality public schools and education programs. Additionally, the redevelopment will introduce market rate units.

Farnam Court will replace 240 units of housing originally built in the 1940s and most recently improved in the 1980s. The redevelopment will occur in phases resulting in 228 replacement units and introducing market rate units as well. The redevelopment includes new roads, streets, infrastructure, and utilities funded through a City of New Haven \$8 million capital investment. The project will reconnect the Farnam Court neighborhood with the Grand Ave corridor and the vital Downtown and Wooster Square neighborhood. It also links to the Mill River neighborhood; a source of job opportunities.

Farnam offsite – Fair Haven consists of 57 units financed through 9% Low Income Housing Tax Credits. The 57 units exists on two sites located in the Fair Haven neighborhood, an area undergoing significant re-investment. The Chatham site includes 32 assisted units (Rental Assistance Demonstration Program). The Eastview Terrace Phase II site includes 23 RAD assisted units and two Project Based Assisted units. This development is completed and fully occupied.

Farnam Court Phase I – on site will involve the demolition of 148 units. These will be replaced with 2 mid-rise 5 story buildings housing 94 units --86 assisted and 8 market rate units situated on 1.1 acres. Additionally these buildings will house 7,400 sq. feet of commercial and community/program space. The community space will support a vibrant comprehensive economic self sufficiency program. This project is being financed through LIHTC 4% Bonds, a \$4 million State of CT CHAMP award, HUD MTW flexible funds, City of New Haven capital dollars and private equity. This development is completed and fully occupied.

Farnam Court Phase II- on site will include the demolition of the remaining 92 units and construction of 111 units -87 RAD assisted and 24 market rate units and a 3,600 sq. feet community center and park.

Under ECC/HANH's MTW Agreement with HUD, ECC/HANH is authorized to develop its own Leased Housing Program through exceptions to the standard HCV program. ECC/HANH will apply local TDC design standards, PBV income tiering and MTW Rent Standards that allow ECC/HANH to approve exception rents. Under no circumstances may ECC/HANH approve an MTW Rent Standard above 150% without prior HUD approval. ECC/HANH will reexamine its MTW Rent Standards monthly to ensure that ECC/HANH does not exceed 120% of the FMRs in the mean Rent Standard, which includes HAP payments to landlords, tenant rent payments to landlords, and any utility allowance amounts.

ECC/HANH does not anticipate changes to the metrics to remove REAC Scores and replaced with the Number of Work Orders and Emergency Work Orders. This initiative meets the statutory objective of increasing housing choice.

### **1.15-1.17 RAD Finance Development for Rockview Phase II Rental & Westville Manor Transformation Plan**

ECC/HANH has aggressively redeveloped the West Rock community in multi-phases. To date, Brookside Phase I, Brookside Phase II, Rockview Phase I, Ribicoff Cottages 4%, Ribicoff Cottages 9% and Wilmont Crossing have all been completed transforming obsolete public housing and commercial sites into vibrant mixed income communities that brought 444 units of affordable and market rate rental housing, homeownership, associated community space and commercial space into the West Rock community. ECC/HANH worked successfully with the City of New Haven and the Town of Hamden to open a long-closed road thereby creating an access way into the community from the Town of Hamden. Westville Manor, a 150 unit LIPH development remains the only community not yet redeveloped.

Westville Manor is a family development with site, design and infrastructure issues that lend itself to a mixed finance redevelopment or RAD conversion and redevelopment. This transformation plan will include replacement units on the Westville Manor site and an off-site component, Rockview Phase II parcel (previously Initiative 1.15) and the redevelopment of the West Rock Community Center located at 295 Wilmot Road.

The Authority completed a master plan for the redevelopment of this site into a mixed income and if feasible, a mixed-use community with rental units, office space, and community room. The Authority closed on the off-site component, Rockview II and is currently under construction.

The Authority has undertaken an aggressive modernization program which includes the submission of an application for RAD funding for several sites including for Westville Manor. The Rockview Phase II development will be an off-site component of the Westville Manor redevelopment. This initiative is part of the Westville RAD submission for the creation of replacement public housing units. The Authority intends to demolish Westville Manor and create these units on-site and off-site at Rockview Phase II Rental. Rockview Phase II Rental and Westville Manor on-site will rely on the MTW authorizations for alternative TDCs and commingling of funds. This initiative was approved in FY2014, was subsequently put on hold in FY2015, and was reactivated in FY2017.

ECC/HANH does not anticipate any changes to the initiative or metrics, and does not require different authorizations from what was initially proposed. Per proposal in the FY19 plan and report, ECC/HANH has combined 1.15 and 1.17 as they represent the collective Westville Manor Transformation Plan. This initiative meets the statutory objective of increasing housing choice.

**Following activities that only required MTW funding flexibility have been closed:**

## **Initiative 4.5F Cap on Project-Based Units in a Project**

### 1. Specify the Plan Year in which the activity was first approved and implemented (if applicable).

Cap on Project-Based Units in a Project was implemented FY10. This initiative was closed out in FY12 and reported as closed in the MTW 2012 Report.

### 2. Provide the year the activity was closed out.

This activity closed out in FY12 and was replaced by the initiative “Increase the Allowed Percentage of Project Based Units under Section 18 of the Housing Act of 1937 from 75 percent to 100 percent”.

### 3. In the year the activity was closed out provide the following:

Subsequent approvals of the initiative “Increase the Allowed Percentage of Project Based Units under Section 18 of the Housing Act of 1937 from 75 percent to 100 percent” have made this initiative unnecessary. See Initiative 1.9 - Increase Cap on PBV units from 75 percent to 100 percent, the analysis of which is reported in this document in the Redevelopment section. No further analysis will be developed in this section.

i. Discuss the final outcome and lessons learned.

n/a

ii. Describe any statutory exceptions outside of the current MTW flexibilities that might have provided additional benefit for this activity.

None identified.

iii. Provide a summary table, listing outcomes from each year of the activity (since the execution of the Standard MTW Agreement).

n/a

iv. Provide a narrative for additional explanations about outcomes reported in the summary table. n/a

VI. Administrative

**Board Resolution – Approving ECC/HANH’s MTW FY20 Annual Plan  
June 25, 2019**

To: Board of Commissioners

From: Karen DuBois-Walton, Ph.D., President

Date: June 25, 2019

**RE: Approval of MTW Annual Plan for FY 2020**

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**ACTION:** Recommend that the Board of Commissioners adopt Resolution #06-39/19-S

**TIMING:** Immediately.

**DISCUSSION:**

As a MTW agency, ECC/HANH is required, to provide an Annual MTW Plan and an Annual MTW Report. The MTW Annual Plan for FY 2020 was made available for public review on April 29, 2019; copies were made available on the Elm City Communities Website and at 360 Orange Street Reception area. The public hearing was held on May 28, 2019; No public comments were received.

ECC/HANH submits for Board approval the MTW Annual Plan for Fiscal Year 2020. We request the Board's authorization for the Executive Director to submit to the U.S. Department of Housing and Urban Development (HUD) the MTW Annual Plan for FY 2020 and all related or required certifications and HUD forms, of which the attached document is a part, as well as all necessary documentation and submissions of the Plan.

**FISCAL IMPACT:** None.

**STAFF:** Leasley Negron, Director of Moving to Work Initiatives  
Office of Asset Management

**Housing Authority of the City of New Haven**

**Resolution #06-39/19-S**

**APPROVING ECC/HANH'S MTW ANNUAL PLAN FOR FY 2020**

WHEREAS, ECC/HANH is required, to provide an Annual MTW Plan and an Annual MTW Report; and

WHEREAS, The MTW Annual Plan for FY 2020 was made available for public review on April 29, 2019 and a public hearing was held on May 28, 2019; and

WHEREAS, ECC/HANH received no public comments; and

NOW, THEREFORE, BE IT RESOLVED THAT THE BOARD OF COMMISSIONERS hereby authorizes the Executive Director to submit to the U.S. Department of Housing and Urban Development (HUD) the Moving to Work Annual Plan for FY 2020 and make the following certifications and agreements with HUD in connection with the submission of the Plan and implementation thereof:

1. The PHA published a notice that a hearing would be held, that the Plan and all information relevant to the public hearing was available for public inspection for at least 30 days, that there were no less than 15 days between the public hearing and the approval of the Plan by the Board of Commissioners, and that the PHA conducted a public hearing to discuss the Plan and invited public comment.
2. The PHA took into consideration public and resident comments (including those of its Resident Advisory Board or Boards) before approval of the Plan by the Board of Commissioners or Board of Directors in order to incorporate any public comments into the Annual MTW Plan.
3. The PHA certifies that the Board of Directors has reviewed and approved the budget for the Capital Fund Program grants contained in the Capital Fund Program Annual Statement/Performance and Evaluation Report, form HUD-50075.1..
4. The PHA will carry out the Plan in conformity with Title VI of the Civil Rights Act of 1964, the Fair Housing Act, section 504 of the Rehabilitation Act of 1973, and title II of the Americans with Disabilities Act of 1990.
5. The Plan is consistent with the applicable comprehensive housing affordability strategy (or any plan incorporating such strategy) for the jurisdiction in which the PHA is located.
6. The Plan contains a certification by the appropriate State or local officials that the Plan is consistent with the applicable Consolidated Plan, which includes a certification that requires the preparation of an Analysis of Impediments to Fair Housing Choice, for the PHA's jurisdiction and a description of the manner in which the PHA Plan is consistent with the applicable Consolidated Plan.
7. The PHA will affirmatively further fair housing by examining its programs or proposed programs, identify any impediments to fair housing choice within those programs, address those impediments in a reasonable fashion in view of the resources available and work with local jurisdictions to implement any of the jurisdiction's

To: Board of Commissioners

From: Karen DuBois-Walton, Ph.D., President

Date: May 19, 2020

**RE: Authorization of Moving to Work (MTW) Annual Plan FY20 Amendment #1**

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**ACTION:** Recommend that the Board of Commissioners adopt Resolution Number 05-40/20-R

**TIMING:** Immediately.

**DISCUSSION:** ECC/HANH is requesting authorization to submit the FY20 Moving to Work Plan, Amendment #1 to the U.S Department of Housing and Urban Development (HUD).

This amendment includes a new initiative in collaboration with the Community Health Network of Connecticut (CHNCT), and updates to special permissions associated with LIPH & HCV during COVID19 and any other National, State or Local emergencies affecting a large number of families in the community. Included with this resolution, is the document listing the proposed updates.

The plan amendment was made available for Public Review and Comment for a period of 30 days, starting on April 1, 2020 and a public hearing was held on April 30, 2020 at ECC/HANH. No public comments were received.

This resolution requests the Board's authorization to submit to the U.S. Department of Housing and Urban Development (HUD) the MTW Plan Amendment #1 for FY20 with all required and related certifications and documents.

**STAFF:** Leasley Negron, Director of Moving to Work Initiatives





**ELM CITY COMMUNITIES  
Housing Authority of the City of New Haven**

**Resolution Number 05-40/20-R**

**AUTHORIZING THE SUBMISSION OF ECC/HANH'S  
MTW Plan Amendment #1 FOR FY 2020**

Whereas, ECC/HANH is requesting authorization to submit the FY20 Moving to Work Plan, Amendment #1 to the U.S Department of Housing and Urban Development (HUD).;and

Whereas, This amendment includes a new initiative in collaboration with the Community Health Network of Connecticut (CHNCT), and updates to special permissions associated with LIPH & HCV during COVID19 and any other National, State or Local emergencies affecting a large number of families in the community. Included with this resolution, is the document listing the proposed updates.; an

Whereas, The plan amendment was made available for Public Review and Comment for a period Of 30 days, starting on April 1, 2020 and a public hearing was held on April 30, 2020 at ECC/HANH's Board of Commissioners Conference room and via a teleconference call in phone Number.

Whereas, this resolution requests the Board's approval to submit to the U.S. Department of Housing and Urban Development (HUD) the MTW Annual Report for FY19, and all required and related certifications, documents and HUD forms.


NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF THE HOUSING AUTHORITY OF THE CITY OF NEW HAVEN that the Board Authorizes the Executive Director to take such actions and execute such documents as necessary to finalize and submit to the U.S. Department of Housing and Urban Development ECC/HANH's MTW Annual plan amendment #1 and all required certifications, documentation, and HUD forms, of which this Board Resolution is a part.

I hereby certify that the above resolution was adopted by a majority of the Commissioners present at a meeting duly called at which a quorum was present, on May 19, 2020.

  
Karen DuBois-Walton, Ph. D.  
Secretary/President

5/19/2020  
Date

REVIEWED:  
MCCARTER & ENGLISH, LLP  
GENERAL COUNSEL

By:   
Rolan Joni Young, Esq.  
A Senior Partner

## Certificate of Compliance

### CERTIFICATIONS OF COMPLIANCE

#### ***U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF PUBLIC AND INDIAN HOUSING***

#### **Certifications of Compliance with Regulations: Board Resolution to Accompany the Annual Moving to Work Plan**

Acting on behalf of the Board of Commissioners of the Moving to Work Public Housing Agency (MTW PHA) listed below, as its Chairman or other authorized MTW PHA official if there is no Board of Commissioners, I approve the submission of the Annual Moving to Work Plan/Report for the MTW PHA Plan Year beginning (October 1, 2018), hereinafter referred to as "the Plan", of which this document is a part and make the following certifications and agreements with the Department of Housing and Urban Development (HUD) in connection with the submission of the Plan and implementation thereof:

- (1) The MTW PHA published a notice that a hearing would be held, that the Plan and all information relevant to the public hearing was available for public inspection for at least 30 days, that there were no less than 15 days between the public hearing and the approval of the Plan by the Board of Commissioners, and that the MTW PHA conducted a public hearing to discuss the Plan and invited public comment.
- (2) The MTW PHA took into consideration public and resident comments (including those of its Resident Advisory Board or Boards) before approval of the Plan by the Board of Commissioners or Board of Directors in order to incorporate any public comments into the Annual MTW Plan.
- (3) The MTW PHA certifies that the Board of Directors has reviewed and approved the budget for the Capital Fund Program grants contained in the Capital Fund Program Annual Statement/Performance and Evaluation Report, form HUD-50075.1 (or successor form as required by HUD).
- (4) The MTW PHA will carry out the Plan in conformity with Title VI of the Civil Rights Act of 1964, the Fair Housing Act, section 504 of the Rehabilitation Act of 1973, and title II of the Americans with Disabilities Act of 1990.
- (5) The Plan is consistent with the applicable comprehensive housing affordability strategy (or any plan incorporating such strategy) for the jurisdiction in which the PHA is located.
- (6) The Plan contains a certification by the appropriate state or local officials that the Plan is consistent with the applicable Consolidated Plan, which includes a certification that requires the preparation of an Analysis of Impediments to Fair Housing Choice, for the MTW PHA's jurisdiction and a description of the manner in which the Plan is consistent with the applicable Consolidated Plan.
- (7) The MTW PHA will affirmatively further fair housing by fulfilling the requirements at 24 CFR 903.7(o) and 24 CFR 903.15(d), which means that it will take meaningful actions to further the goals identified in the Assessment of Fair Housing (AFH) conducted in accordance with the requirements of 24 CFR 5.150 through 5.180, that it will take no action that is materially inconsistent with its obligation to affirmatively further fair housing, and that it will address fair housing issues and contributing factors in its programs, in accordance with 24 CFR 903.7(o)(3). Until such time as the MTW PHA is required to submit an AFH, and that AFH has been accepted by HUD, the MTW PHA will address impediments to fair housing choice identified in the Analysis of Impediments to fair housing choice associated with any applicable Consolidated or Annual Action Plan under 24 CFR Part 91.
- (8) The MTW PHA will comply with the prohibitions against discrimination on the basis of age pursuant to the Age Discrimination Act of 1975.
- (9) In accordance with 24 CFR 5.105(a)(2), HUD's Equal Access Rule, the MTW PHA will not make a determination of eligibility for housing based on sexual orientation, gender identify, or marital status and will make no inquiries concerning the gender identification or sexual orientation of an applicant for or occupant of HUD-assisted housing.
- (10) The MTW PHA will comply with the Architectural Barriers Act of 1968 and 24 CFR Part 41, Policies and Procedures for the Enforcement of Standards and Requirements for Accessibility by the Physically Handicapped.
- (11) The MTW PHA will comply with the requirements of section 3 of the Housing and Urban Development Act of 1968, Employment Opportunities for Low-or Very-Low Income Persons, and with its implementing regulation at 24 CFR Part 135.

- (12) The MTW PHA will comply with requirements with regard to a drug free workplace required by 24 CFR Part 24, Subpart F.
- (13) The MTW PHA will comply with requirements with regard to compliance with restrictions on lobbying required by 24 CFR Part 87, together with disclosure forms if required by this Part, and with restrictions on payments to influence Federal Transactions, in accordance with the Byrd Amendment and implementing regulations at 49 CFR Part 24.
- (14) The MTW PHA will comply with acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 and implementing regulations at 49 CFR Part 24 as applicable.
- (15) The MTW PHA will take appropriate affirmative action to award contracts to minority and women's business enterprises under 24 CFR 5.105(a).
- (16) The MTW PHA will provide HUD or the responsible entity any documentation needed to carry out its review under the National Environmental Policy Act and other related authorities in accordance with 24 CFR Part 58. Regardless of who acts as the responsible entity, the MTW PHA will maintain documentation that verifies compliance with environmental requirements pursuant to 24 Part 58 and 24 CFR Part 50 and will make this documentation available to HUD upon its request.
- (17) With respect to public housing and applicable local, non-traditional development the MTW PHA will comply with Davis-Bacon or HUD determined wage rate requirements under section 12 of the United States Housing Act of 1937 and the Contract Work Hours and Safety Standards Act.
- (18) The MTW PHA will keep records in accordance with 24 CFR 85.20 and facilitate an effective audit to determine compliance with program requirements.
- (19) The MTW PHA will comply with the Lead-Based Paint Poisoning Prevention Act and 24 CFR Part 35.
- (20) The MTW PHA will comply with the policies, guidelines, and requirements of OMB Circular No. A-87 (Cost Principles for State, Local and Indian Tribal Governments) and 24 CFR Part 200.
- (21) The MTW PHA will undertake only activities and programs covered by the Plan in a manner consistent with its Plan and will utilize covered grant funds only for activities that are approvable under the Moving to Work Agreement and Statement of Authorizations and included in its Plan.
- (22) All attachments to the Plan have been and will continue to be available at all times and all locations that the Plan is available for public inspection. All required supporting documents have been made available for public inspection along with the Plan and additional requirements at the primary business office of the PHA and at all other times and locations identified by the MTW PHA in its Plan and will continue to be made available at least at the primary business office of the MTW PHA.

**The Housing Authority of New Haven**  
**MTW PHA NAME**

**CT004**  
**MTW PHA NUMBER/HA CODE**

*I hereby certify that all the information stated herein, as well as any information provided in the accompaniment herewith, is true and accurate. Warning: HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18 U.S.C. 1001, 1010, 1012; 31 U.S.C. 3729, 3802).*

**Erik Clemons**

**Chairman**

**NAME OF AUTHORIZED OFFICIAL**

**TITLE**



**05/27/2020**

**SIGNATURE**

**DATE**

\* *Must be signed by either the Chairman or Secretary of the Board of the MTW PHA's legislative body. This certification cannot be signed by an employee unless authorized by the MTW PHA Board to do so. If this document is not signed by the Chairman or Secretary, documentation such as the by-laws or authorizing board resolution must accompany this certification.*



## **Documentation of Public Hearing and Public comment Period**

Housing Authority of the City of New Haven/Elm City Communities  
Public Hearing: MTW 2020 Agreement – Attachment C Amendments

Monday, June 1, 2020 @ 9:00 a.m.  
360 Orange Street, New Haven, CT 06511  
(Via RingCentral teleconference)

### **Those present included:**

Leasley Negrón, ECC  
Maza Rey, ECC  
Catherine Hawthorne, ECC  
Evelise Ribeiro, ECC  
Haley Vincent, ECC  
Jocelyne Barszczewski, ECC  
Julie O'Connor, Quadel  
Julie Archer, ECC  
Amelia Rodriguez, ECC  
Brian Clark, ECC  
Coreen Toussaint, ECC  
Ed LaChance, ECC

The public hearing was called to order at 9:30 a.m. by Leasley Negrón (delay due to technical difficulties).

Ms. Negrón read the legal notice aloud which stated the reason the public hearing was being called.

Elm City Communities, the Housing Authority of the City of New Haven (ECC/HANH) in connection with the Office of Housing and Urban Development (HUD) is amending sections of the attachment C of the Amended and Restated Moving to Work agreement between ECC/HANH and HUD.

Copies of the changes to the document will be made available at ECC/HANH's main office at 360 Orange Street, New Haven, Connecticut 06511 on Thursday, April 30, 2020 and on the agency website [www.elmcitycommunities.org](http://www.elmcitycommunities.org). You are invited to provide written comments addressed to ECC/HANH, MTW Agreement Attachment C, Attn: Maza Rey P.O. Box 1912, New Haven, CT 06509-1912.

A public hearing where public comments will be accepted and recorded is scheduled for Monday, June 1, 2020 at 9:00 AM, in the third floor Board of Commissioners Conference Room located at 360 Orange Street, New Haven, CT 06511. Those interested in calling in via teleconference can connect via the ring central conference call line at 1(267) 930-4000 Participation Access ID: meeting ID 148 870 7787.

Any individual requiring a reasonable accommodation to participate in the hearing may call the Reasonable Accommodation Coordinator at 203-498-8800 extension 1507 or at the TDD Number, 203-497-8434.

At 9:34 a.m., the meeting was opened to take public comments.

### **Public Comments:**

There were no attendees from the public and there were no public comments.

### **Adjournment:**

Ms. Negrón stated the attendees' names for the record.  
She then thanked the participants and the public hearing was adjourned at 9:49 a.m.

**Progress on correction and elimination of observed deficiencies cited in monitoring visits, physical inspections, or other oversight and monitoring mechanisms**

ECC/HANH is subject to no outstanding compliance issues related to prior Voluntary Compliance Agreements.

ECC/HANH has submitted a corrective action plan to HUD with regard to the collection of Tenant Accounts Receivables. This was submitted on May 2, 2016. Consistent progress has been made on reducing the TAR.

**Results of Agency Directed Evaluations of Demonstration**

ECC/HANH has contracted with Enterprise Community Partners to position the agency for a future case studies and evaluation of its MTW program and each of its initiatives. Enterprise is completing the 3rd year of a three-year contract to complete ECC/HANH's MTW Plans and Reports each year and has coordinated with ECC/HANH's data collection software provider for optimal data collection. Enterprise has provided data collection recommendations to ensure ECC/HANH is collecting data for metrics to support proper reporting and support a future evaluation.

**Lobbying Disclosures**

Disclosure of Lobbying Activities (SF-LLL)

**Certification of Payments  
to Influence Federal Transactions**

U.S. Department of Housing  
and Urban Development  
Office of Public and Indian Housing

OMB Approval No. 2577-0157 (Exp. 01/31/2017)

Applicant Name

The Housing Authority of the City of New Haven

Program/Activity Receiving Federal Grant Funding

Moving to Work Demonstration Program

The undersigned certifies, to the best of his or her knowledge and belief, that:

(1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

(2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-L.L.L., Disclosure Form to Report Lobbying, in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by Section 1352, Title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

I hereby certify that all the information stated herein, as well as any information provided in the accompaniment herewith, is true and accurate.  
**Warning:** HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18 U.S.C. 1001, 1010, 1012; 31 U.S.C. 3729, 3802)

Name of Authorized Official

Karen DuBois-Walton, Ph.D

Title

President

Signature



Date (mm/dd/yyyy)

Previous edition is obsolete

form HUD 50071 (01/14)  
ref. Handbooks 7417.1, 7475.13, 7485.1, & 7485.3

**Appendix 1**

**ECC/HANH's local total development cost (TDC) limits as approved by HUD.**

The following pages detail ECC/HANH's Alternate TDCs.

<b>HUD HCC 2013</b>							
	<b>0</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>
Detached	\$ 96,195	\$ 122,916	\$ 144,239	\$ 170,801	\$ 200,549	\$ 219,593	\$ 237,542
Row House	\$ 78,165	\$ 102,750	\$ 121,542	\$ 148,120	\$ 176,091	\$ 194,147	\$ 211,074
Walk Up	\$ 71,663	\$ 97,219	<b>\$ 123,709</b>	\$ 161,949	\$ 201,180	\$ 226,579	\$ 251,643
Elevator	\$ 81,545	\$ 114,163	\$ 146,781	\$ 195,708	\$ 244,635	\$ 277,253	\$ 309,871
<b>HUD HCC FACTORS</b>							
	<b>0</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>
Detached	-33.31%	-14.78%	16.60%	18.42%	39.04%	52.24%	64.69%
Row House	-35.69%	-15.46%	-1.75%	21.87%	44.88%	59.74%	73.66%
Walk Up	-42.07%	-21.41%	0.00%	30.91%	62.62%	83.16%	103.42%
Elevator	-44.44%	-22.22%	0%	33.33%	66.67%	88.89%	111.11%
<b>ECC/HANH HCC 2013</b>							
	<b>0</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>
Detached	\$ 145,318	\$ 185,685	\$ 217,896	\$ 258,023	\$ 302,962	\$ 331,731	\$ 358,846
Row House	\$ 118,081	\$ 155,221	\$ 183,609	\$ 223,759	\$ 266,014	\$ 293,290	\$ 318,861
Walk Up	\$ 108,259	\$ 146,866	\$ 186,882	\$ 244,651	\$ 303,915	\$ 342,285	\$ 380,149
Elevator	\$ 109,828	\$ 153,759	\$ 197,690	\$ 263,587	\$ 329,483	\$ 373,414	\$ 417,346
<b>HUD TDC 2013</b>							
	<b>0</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>
Detached	\$ 168,342	\$ 215,103	\$ 252,419	\$ 298,901	\$ 350,961	\$ 384,288	\$ 415,699
Row House	\$ 136,788	\$ 179,813	\$ 212,699	\$ 259,210	\$ 308,159	\$ 339,757	\$ 369,380
Walk Up	\$ 125,410	\$ 170,134	\$ 216,490	\$ 283,411	\$ 352,064	\$ 396,513	\$ 440,376
Elevator	\$ 130,472	\$ 182,661	\$ 234,850	\$ 313,133	\$ 391,416	\$ 443,605	\$ 495,794



**ECC/HANH TDC 2013**

		0	1	2	3	4	5	6
Detached		\$ 228,356.69	\$ 291,789.97	\$ 342,408.21	\$ 405,464.41	\$ 476,082.62	\$ 521,291.12	\$ 563,900.08
Row House		\$ 185,556.06	\$ 243,917.71	\$ 288,527.99	\$ 351,621.68	\$ 418,022.08	\$ 460,885.17	\$ 501,067.76
Walk Up		\$ 170,120.98	\$ 230,789.37	\$ 293,672.84	\$ 384,451.85	\$ 477,581.46	\$ 537,876.94	\$ 597,377.37
Elevator		\$ 178,470.14	\$ 249,858.09	\$ 321,246.04	\$ 428,328.23	\$ 535,410.42	\$ 606,798.37	\$ 678,186.32

**PERCENT CHANGE ECC/HANH TDC 2008-2013**

		0	1	2	3	4	5	6
Detached		15.00%	13.00%	10.73%	9.54%	9.11%	9.20%	8.94%
Row House		1.50%	2.94%	2.73%	5.14%	6.20%	6.94%	7.49%
Walk Up		16.75%	16.65%	17.70%	18.47%	20.73%	21.86%	23.14%
Elevator		10.45%	10.45%	10.45%	10.45%	10.44%	10.45%	10.45%

**PERCENT CHANGE COMPARISON HUD TO ECC/HANH TDC**

		0	1	2	3	4	5	6
Detached		0.76%	0.74%	0.73%	0.64%	0.72%	0.72%	0.71%
Row House		0.66%	0.67%	0.67%	0.73%	0.69%	0.70%	0.70%
Walk Up		0.76%	0.76%	0.77%	0.79%	0.79%	0.80%	0.80%
Elevator		-0.20%	-0.20%	-0.20%	-0.20%	-0.20%	-0.20%	-0.20%

**ECC/ HANH TDC 2017**

		0	1	2	3	4	5
Detached		\$ 258,686.46	\$346,915.00	\$420,699.00	\$514,164.00	\$604,941.00	\$660,932.00
Row House		\$ 237,989.56	\$326,544.00	\$397,097.00	\$488,020.00	\$579,524.00	\$638,384.00
Walk Up		\$ 237,989.56	\$286,276.00	\$363,110.00	\$474,222.00	\$590,780.00	\$665,145.00
Elevator		\$ 210,661.90	\$294,926.29	\$379,191.42	\$505,589.28	\$631,956.64	\$716,250.81

## Appendix 2

### Local Asset Management Plan:

Under the First Amendment to the MTW Agreement 10-15-08, ECC/HANH is permitted to design and implement its own Local Asset Based Management Program so long as the ECC/HANH and HUD agree that the principles and understanding outlined in the Amendment are adhered to.

- ECC/HANH developed a program wherein Excess Operating Reserves are funded from the General Fund Account and will be used to cover deficits through a journal voucher once per year to ensure that the transfer of funds from the General Fund to a project to cover any operating deficits are reflected on the income and expense statement of the project.
- ECC/HANH uses project-based accounting and project-based budgeting for direct costs incurred by each property.
- ECC/HANH considers its cost allocation plan for the entire operation of the Agency, rather than a strict focus on only the MTW program. This cost allocation plan addresses the larger ECC/HANH operation as well as the specific information required related to the MTW Program.
- All associated activities funded under the MTW Single Fund authority are deemed as a single cost objective. The MTW Program cost objective includes the Asset Management Projects in the public housing program, housing choice vouchers – both project-based and tenant-based vouchers, development activities funded from MTW, resident services, case management services, capital fund program, and any other activity that is permitted under the Amended and Restated MTW Agreement.
- ECC/HANH's proposed cost allocation system is more comprehensive than HUD's Asset Management System, which is a fee-for-service approach specific to the asset management projects in the public housing program. In consideration of ECC/HANH's other programs such as business activities, ECC/HANH's proposed LAMP addresses much broader than public housing properties and includes the entire ECC/HANH operation.
- ECC/HANH will use a simple fee system of charging up to 10% of the project/program funds to cover the costs of the Central Office Cost Center (COCC). ECC/HANH views the up to 10% fee as reasonable when compared to the fees earned for administering other programs or non-profit affiliates.

Proceeds from the energy performance contracts and other non-federal sources to support project operations are not reflected in the operating statements for each project. The COCC operates on the allowable fees as described above. ECC/HANH systematically reviews information regarding the financial, physical and management performance of each project and identifies non-performing assets. All non-performing assets will have a management plan that includes a set of measurable goals to address. During FY09, ECC/HANH conducted an updated Physical Needs Assessment for each project. The work was completed in FY2010 and was fully reported in the FY10 report. Finally, ECC/HANH has implemented a Risk Management Program in accordance with §990.270.

The market demands have driven costs higher, but the Authority has been and will continue to be a good steward of public resources. The TDC cost limitations derived from (1) construction cost data obtained from RS Repair and Modeling Cost, and (2) an analysis of unit size and construction cost data obtained from a survey of local mixed income developments, and an analysis of other local factors and market conditions affecting the cost of the development of mixed income communities in the local market area.

The Housing Authority has the following developments in its pipeline: Rockview Phase II; Farnam Phase II 4%, Farnam Phase II 9%; Westville Manor Phase I, and Westville Manor Phase II. As it relates to our approved TDC, the aforementioned developments shall not exceed the approved TDC. These developments are in the predevelopment stages, with the exception of Rockview that is in the closing stage. Rockview's TDC aligns more closely with the HUD approved TDCs. This is in large part of not having a significant amount of infrastructure. The Authority continues to work diligently to find creative construction options to receive a quality development that will have a lifecycle of 20 years while staying within the lower level of the approved TDC.

## Appendix 3

### MOVING TO WORK SUFFICIENCY PROGRAM

### CARING ABOUT RESIDENT ECONOMIC SELF-SUFFICIENCY (CARES) PILOT PROGRAM FOR WEST ROCK REVITALIZATION INITIATIVES

### PROCEDURES FOR PUBLIC HOUSING/HCV PROGRAM

## Goals and Objectives of the Program

The Housing Authority of the City of New Haven (ECC/HANH ) is a Moving to Work (MTW) Agency. The MTW Program provides MTW Agencies with an opportunity to design and test innovative, locally-designed strategies that use Federal dollars more efficiently, help residents find employment and become self-sufficient, and increase affordable housing choices for low-income families. The Agency has been able to use the flexibility provided under the MTW Program to begin implementing a West Rock Revitalization Plan that will provide almost 500 units of housing and appurtenant commercial and community space. To help ensure the long-term success of this investment it is critical that the Agency address the social and economic issues that are vital to long-term sustainable growth in the Community.

The Authority has chosen to implement the CARES program in conjunction with the West Rock Revitalization Plan based upon statistical data from recent needs assessment conducted among the 187 former families of the Brookside and Rockview developments, where 31 residents responded. The results of this assessment show that 35.5 percent of families need job training, 29 percent need day care services and 22.6 percent need employment services. In order to realign the public assistance model and get more residents self sufficient, we need to address the everyday challenges that our current residents are faced with. ECC/HANH anticipates to achieve the largest impact by focusing on a sub-community that is most affected by the societal stigmas. Additionally, the poverty rate for the City of New Haven in 1999 was 24.4 percent as compared to 51 percent for the West Rock residents as a whole and 69 percent for the target residents of this program. Our goals are to increase the number of families in the West Rock community who are achieving household income and self-sufficiency to be able to attain a market rate unit or other affordable housing without assistance.

## Eligibility/Threshold Requirements

To be eligible to participate in the CARES program, the following criteria must be met;

All adult members of the household 18 year of age or over must execute a CARES Addendum to the Standard PHA or HCV Lease Agreement;

Be current in all lease obligations to ECC/HANH ;

Be a resident in “good standing” as defined in the ACOP;

Have been employed at least 12 months out of the prior 36 months before applying for the CARES program;

Have a GED or High School diploma or be capable of obtaining such GED or High School diploma within 24-months of applying for program. Applicants for the program that do not have a GED or High School diploma must show progress towards meeting this goal;

Enroll in the Authority’s FSS Program; and

Open an IDA account

Families will live at West Rock for up to 24-months with supportive housing to become self-sufficient and will be based upon their education level (GED or High School diploma or not); household income (above or below the Federal Poverty Level); the employability of each person based upon their employment history as well as the results of their employability assessment.

## Program Overview

Brookside and Rockview families will be given the options, at lease up, to stay in a public housing program or reside in a Project Based Voucher (PBV) unit or to accept a Tenant Based CARES Program Voucher (CPV) as part of the CARES Program. Residents that opt to stay in public housing or a PBV unit will be given 72 months of rental assistance. After the 72 months have expired, residents who elect to stay in public housing or PBV units will be required to pay the Flat Rent (public housing) or Market rent (PBV), less prorated assistance for household members who are seniors, 18 years of age or under, disabled or otherwise exempt. Thus, if a family of four receives rental assistance (calculated as the difference between the Flat Rent and the TTP) and there are two adults and two children ages 12 and 15, and assuming that the prorated rental assistance for each member of the household is \$200 per month, the family will have its rent increased by \$400 per month after the end of the seven year period. During the term, the prorated amount of assistance would continue for the child over the age of 18 if that child was enrolled in a minimum of 3 hours or 3 credits in secondary or vocational education. Assistance for residents who are deemed exempt from the program by the case manager and the needs assessment will also continue to receive assistance. We recognize that there are individuals who to no fault of their own will not be able to achieve self-sufficiency on their own. Non-exempt individuals who have an ISP and case manager, and show progress towards the goals of the plan will continue to be able to receive assistance as long as they continue to make progress towards their goals. Life happens and families may experience unforeseen circumstances such as a loss of job, downturn in the economy or an unforeseen family circumstance that will hinder them from entering the CARES Program.

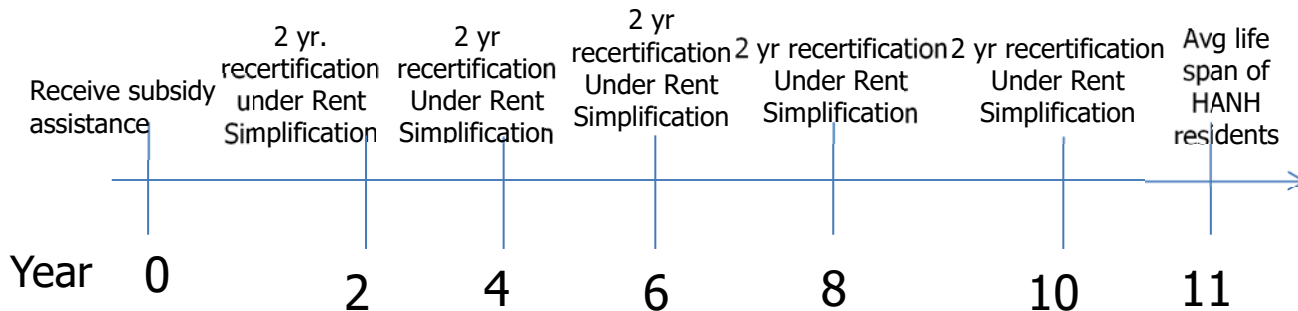
Residents who elect to take the CPV option will be given up to two years to transition in to the CARES Program and a total of six years (72 months) to reach self sufficiency based upon their income and job readiness at the signing of their lease. The first two years will enable residents the time to meet the basic requirements of the program. At the end of the six year (72 month) program, participating residents will no longer receive rental assistance. ECC/HANH will determine the amount of assistance the family is eligible to receive over the term of the CPV assistance, and assistance will be adjusted annually for inflation (Exhibit A). In the third year of the program, an amount equal to the sum of the rental assistance that the family would have otherwise received in the final year will be deposited into a Resident Enrolled Escrow Fund (REEF). For the duration of the program the funds in the REEF may be used to cover the following costs; a hardship (as defined under the Hardship Policy and Guidelines), purchase of a vehicle to attain or

maintain employment (a onetime payment not to exceed \$3,000 after all other options have been exhausted), start a small business (a onetime payment not to exceed \$2,500 after all other options have been exhausted), purchase a computer, down payment on a home, and/or enroll in higher education, subject to the approval of ECC/HANH. If the funds deposited in the REEF are fully expended prior to the final year of the program, there would be no available funds in the final year but if the funds deposited into the REEF have not been used by the end of the program term of rental assistance, it will be refunded to the resident as a bonus for program compliance. A CARES oversight committee will be created to review the requests of the participants to use the REEF funds will consist of the Executive Director's office, the Director of Operations or designee, the Service Center Director or designee, a WRIC elected representative, a representative from Workforce Alliance Board, and a representative from the Department of Social Services.

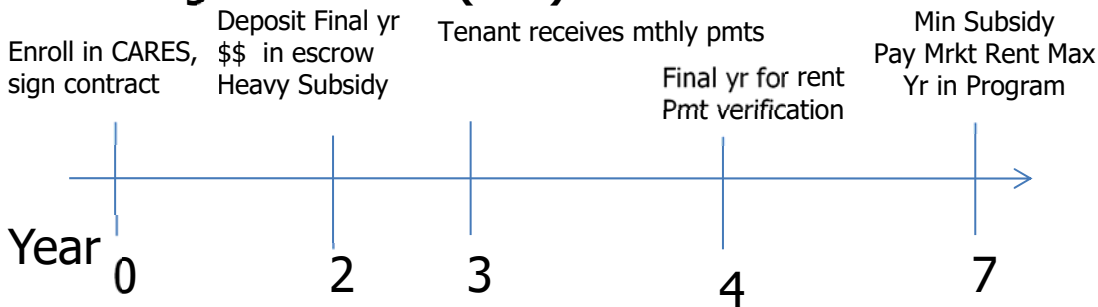
The first step to self-sufficiency is encouraging families to seek affordable housing and manage their household expenses on a fixed income which will empower them to make their own choices. At the time of enrollment into the program, each family will sign a CARES Addendum and go through an assessment process where income, bedroom size, and family composition will be evaluated. For the first 24 months of the program, residents who elect to enroll in the CARES Program will be required to live in the newly redeveloped West Rock community to receive the supportive services and management needed to allow them to become self-sufficient. During this time the monthly subsidy payments will be made directly to the landlord. Beginning in year 3, the families will undergo a recertification to determine the monthly subsidy for the remaining four years in the CARES Program and the REEF income disallowance basis, be responsible for paying the landlord in full, and to provide ECC/HANH with payment receipts for 12 consecutive months to ensure compliance with the program. The families will receive a pre-determined subsidy payment each month, instead of the traditional method of payments being made to the landlord, based on the assessment. ECC/HANH will do periodic reviews to make sure funds are being spent to cover housing costs; however, there are no income exclusions, deductions or utility allowances necessary since the HAP data already takes this information into account (Exhibit A). Subsidy amounts paid to the families will be adjusted to reflect cost of living increases annually. These stepped requirements will eliminate the need for recertification and verification of income. The established subsidy payment schedule for the term of the program enables ECC/HANH to assist the families with the most support in the early years where it is needed. Providing this oversight and acceleration in subsidy in the early years of the program along with the development of the skills necessary for long-term self-sufficiency will increase the independence of the residents over time and result in a gradual declining need for subsidy.

HCV 7 Year Cash Payment Schedule

**Public Housing/HCV Program**



**CARES Program Voucher (CPV)**



Additionally, participating residents will also establish Individual Development Accounts (IDA) if they elect to take the CPV option. ECC/HANH's contribution will be the resident's income disallowance portion to be contributed to the IDA based upon the initial Individual Services Plan and income verification process that is established by the families and a case manager at the time of lease up. If a family's income increases, they can deposit the difference between the increase in income and the monthly rental payment into their REEF account. Families that enroll in the CARES Program that experience an increase in year three (in CARES) in earned income will be allowed an optional exclusion from the increase from Annual Income for the five years at 100 percent. Families already receiving the HUD mandatory income disallowance can, at the time of enrollment in the CARES program, stop receiving those benefits and begin with a new basis with the CARES REEF disallowance at 100 percent. For families enrolled in ECC/HANH's

optional income disallowance, participants can elect to opt out of ECC/HANH's disallowance and enter the CARES REEF program. The REEF disallowance will establish a new baseline when they enter the program and continue for five additional years or to the end of the CARES program, whichever comes first. The Authority also provides the same Optional Income Exclusion for any increase in income earned by a Resident Owned Business.

ECC/HANH is embarking on this CARES pilot program in the West Rock community to help promote economic self-sufficiency of the residents of this revitalized community as a stepping stone to a new paradigm in the affordable housing market for low income families. We believe that the comprehensive program discussed above, combined with the development of unassisted rental units, will be effective in achieving housing and economic transitions for a substantial numbers of West Rock families.

**Exhibit A - Housing Choice Voucher - HAP 7 Year Schedule**

Family Size		1	2	3	4	5	6
Median Household HAP to Owner (9/10)		795	895	1000	1090	1147	1214
Median Utility Allowance		122	292	357	362	425	430
<b>Median Monthly Cash Payment Assistance</b>		<b>917</b>	<b>1187</b>	<b>1357</b>	<b>1452</b>	<b>1572</b>	<b>1644</b>
Years in Program	Cost of Living Increase	Subsidy Value					
1 Supportive Component <b>Monthly Annually</b>	Lease up Year	917.00	1,187.00	1,357.00	1,452.00	1,572.00	1,644.00
		11,004.00	14,244.00	16,284.00	17,424.00	18,864.00	19,728.00
2 Supportive Component <b>Monthly Annually</b>	3%	944.51	1,222.61	1,397.71	1,495.56	1,619.16	1,693.32
		11,334.12	14,671.32	16,772.52	17,946.72	19,429.92	20,319.84
3 Tenant Based Component <b>Monthly Annually</b>	3%	972.85	1,259.29	1,439.64	1,540.43	1,667.73	1,744.12
		11,674.14	15,111.46	17,275.70	18,485.12	20,012.82	20,929.44
4 Tenant Based Component <b>Monthly Annually</b>	3%	1,002.03	1,297.07	1,482.83	1,586.64	1,717.77	1,796.44
		12,024.37	15,564.80	17,793.97	19,039.68	20,613.20	21,557.32

5							
Tenant Based Component	3%	1,032.09	1,335.98	1,527.32	1,634.24	1,769.30	1,850.34
<b>Monthly</b>							
<b>Annually</b>		12,385.10	16,031.75	18,327.79	19,610.87	21,231.60	22,204.04
6							
Tenant Based Component	3%	1,063.05	1,376.06	1,573.13	1,683.27	1,822.38	1,905.85
<b>Monthly</b>							
<b>Annually</b>		12,756.65	16,512.70	18,877.62	20,199.19	21,868.55	22,870.16
7							
Tenant Based Component	3% (Amount deposited into Escrow)	1,094.95	1,417.34	1,620.33	1,733.76	1,877.05	1,963.02
<b>Monthly</b>							
<b>Annually</b>		13,139.35	17,008.08	19,443.95	20,805.17	22,524.60	23,556.26
Total Cash Assistance		84,317.73	109,144.11	124,775.53	133,510.74	144,544.69	151,165.05

#### Program Steps Orientation

Prior to executing a lease to move to the revitalized development, the family must attend an orientation where they will be informed of the CARES program requirements, the availability of supportive services to enable them to fulfill their obligations under this program and the consequences of the failure to meet the requirements under this program.

#### CARES Addendum to Replace HAP Contract

At the time of lease up, families moving to West Rock will make their voluntary decision to enter into the CARES program. A CARES Addendum to the lease agreement will be signed which will go into effect at the beginning of year three. This addendum will replace the HAP Contract as monthly rental payments will no longer be sent directly to the landlord and HAP contracts are between ECC/HANH and the landlord. A monthly cash payment will be sent directly to the resident per the CARES addendum between ECC/HANH and the resident.

#### Needs Assessment

Each family member will complete a needs assessment prior to lease up to establish a baseline of current educational levels, abilities, skills, interests, aptitude, and program goals. The subsidy amounts will be established based upon family composition, bedroom size, and household income during the assessment as well. Upon completion and review of the assessment the families, along with a case manager, will create a comprehensive Individual Service Plan (ISP) that will consist of short-term and long-term goals in the aforementioned categories, as well as, work and youth educational requirements under this program. It is important to note that those residents who do not meet the Eligibility/Threshold requirements under the CARES program and are categorized under one or more of the exemptions described in “5. Exemptions for Residents Residing in Public Housing or HCV units”, will have the opportunity to reside in the development under the traditional Public housing or HCV units

#### Individual Services Plan (ISP)

Once the assessment has been completed, the case manager and the family will develop an ISP that is designed to help the family meet the work requirement of this program within a 72-month timeframe. The plan must be completed within 90-days of moving into the new unit in the West Rock Community. The ISP will include the identified needs and agreed upon goals established during the needs assessment and be completed within 60-days after moving into the new rental unit. Families who are enrolled in the program will have to participate in the HUD mandatory income disallowance program and to enroll in the optional CARES REEF disallowance program. If it is determined that the family cannot obtain or sustain earnings over a 72-month period at or above self-sufficient income levels to obtain a market rate unit or other affordable unit on their own, the case manager may determine that the person cannot meet the goals of the program and that person may be exempted from the CARES program. If deemed exempt, that person

will be required to enroll and to remain enrolled in the Authority's Family Self Sufficiency (FSS) Program. The ISP shall address the following areas of concern.

- a. Family stability
- b. Well-being
- c. Education & training
- d. Financial management
- e. Employment & Career management

#### **Exemptions for residents remaining in Public Housing or Project Based Voucher Units**

There are exemptions to the program for not having to pay the Flat Rent/Market Rent but who elect to remain in Public Housing or PBV units in the West Rock development. Persons disabled or deemed unemployable, and returning residents that have a right to return under the MOA between the former residents of Brookside and Rockview and ECC/HANH which will grandfather them in to return to the property and not be subject to the CARES program unless they voluntarily choose to.

Families that meet one or more of the following criteria are exempt from having to pay flat rent at the end of the 72 months:

The adult is precluded from obtaining or maintaining employment due to domestic violence or other circumstance beyond his or her control; or

The adult is employed and unable to pay their pro-rata share of the flat rent due to (1) a documented medical impairment that limits his/her work hours, or (2) the need to care for a disabled or elderly member of the household; or

The adult has a documented and substantive barrier to employment such as severe mental or physical health problems, one or more severe learning disabilities, domestic violence, or child who has serious physical or behavioral health problems; or

Enrolled in a bona-fide employment or adult educational or literacy training program for a minimum of 16 hours per week or two full time classes.

If any adult in the family meets one of the following exemption criteria, the family is not subject to the CARES Program. A person is exempt if:

He/she is incapacitated (as recognized by the Social Security Administration); or

Age 50 or older; or

Responsible for the care of an incapacitated family member; or

A non-parent caretaker relative; or

Caring for a child under the age of 2.9 (subject to include children at the time of initial move-in); or

Pregnant, if a physician has certified that she is unable to work; or

Unemployable (defined as "not able to hold or find a job")

An adult who believes that he/she is exempt under one or more of the aforementioned criteria must provide documentation to the Authority to support their position.

#### **Hardship Policy and Guidelines**

##### **i. Hardship Policy:**

Prior to imposition of any change in rent, the household will be provided with advanced notice as required by their lease and/or governing documents. Households that are notified of a rent increase will also be informed, in writing, of their ability to seek a waiver based on financial hardship provided that the hardship is related to extraordinary deductions or extraordinary cost of living (rent, utilities, medical expenses, child care expenses).

##### **ii. Hardship Criteria:**

The following criteria will trigger a review for consideration of a Hardship cash disbursement from the REEF.

##### **Extraordinary Cost of Living:**

In the CARES program, a hardship review will be conducted if the monthly total shelter costs (rent plus utilities), when combined with un-reimbursed monthly medical, disability, and dependent costs, exceeds forty percent (40%) of a household's monthly income (monthly income is defined as annual income divided by twelve).

##### **Medical, Disabled Expenses of \$6,000.00 or more:**

In the CARES program, hardship review may be conducted if a household's total unreimbursed medical, disability, and dependent expenses of \$6,000.00 or more per year. This includes the full cost of Medicare and private insurance.

Persons with disabilities always retain the right to request Reasonable Accommodations.



CARES Program Interim & Rent Hardship Rule During COVID19 and any similar pandemic or emergency affecting a significant number of families in the community:

CARES program will include an opportunity for families to request a rent adjustment during COVID19 and any similar pandemic or emergency affecting a significant number of families in the community. Families who experience a loss of income as a result of a natural disaster, local, state or national emergency such as COVID19 or the like, may have the opportunity to submit a request for interim rent change. The family must be able to provide documentation that proves that the loss of income is related to this a specific situation listed under this category.

In order to prevent the reprocessing of files when families go back to work during a time like this, the CARES coordinator will create a letter which advises the families of decrease to their rent for 3 months, as a result of loss or decrease in income. At the end of the 3 months, the rent will be adjusted back to what it was before the decrease. Staff would process 2 actions, the decrease, and a second action (effective on the 1st day of the 4th month) which would be an increase back to the amount prior to the decrease. This way, families will not need to report the increase and staff can give 30-day notice of the potential increase change at the same time they are giving the decrease notice.

The interim will allow for families to pay as little as the minimum rent of \$50 with the expectation that everyone pays something for housing. Residents who are unable to pay the minimum rent of \$50 can request a hardship exemption for \$0 rent.

These individuals meet with ECC/HANH Hardship Committee to determine the nature and length of the hardship and their rent is then modified accordingly based on the information collected.

If a family is unable to pay the minimum rent because of a financial hardship the family may be eligible for a temporary waiver from paying Minimum Rent.

A family may be exempt from Minimum Rent for 120 days when the family experiences a hardship as a result of COVID19 and other similar pandemic or national, state or local emergencies that affect a large number of families in the community.

There is no requirement to repay this rent during this type of circumstance, and no referral to FSS or community service will be required.

iii. **REEF Cash Disbursement Request Process:**

All REEF cash disbursement requests must originate with the household and must be submitted to Property Manager or Occupancy Specialist within thirty (30) calendar days of the date of the rent adjustment notification or hardship event, whichever occurs first. It will be the responsibility of the household to complete an "Application for Hardship Waiver" form and to provide all documentation required to show eligibility.

Once the Property Manager or the Occupancy Specialist receives the required documentation, the information shall be forwarded to the Director of Operations.

At the applicant's option, the Hardship Review Committee shall include a public housing resident.

In cases of hardship based on income loss, the Hardship Review Committee shall consider whether or not the applicant has made a good faith effort to secure alternative income sources. In addition, the Committee shall consider whether or not the loss of income is due to circumstances beyond the applicant's control.

The Hardship Review Committee shall render a decision on the request and a written decision shall be forwarded back to the Executive Director for signature. The Executive Director may sustain or decline the recommendation of the Committee. After signature by the Executive Director, the Director of Operations or Service Center Director, as applicable, will inform the parties of the decision. The written decision shall inform the parties as to the relief granted as well as the term of the relief. Households that disagree with the decision may request a grievance through the ECC/HANH grievance process. In cases where an appeal is sought, no action shall be taken by the ECC/HANH until the grievance process is completed.

iv. **Hardship Committee Remedies:**

The Hardship Review Committee will examine each family's circumstances on a case-by-case basis. The Hardship Review Committee has a choice of four remedies it can recommend as it deems appropriate. Depending on income, deductions and family circumstances the Committee may take action including, but not limited to:

Give exceptional expenses cash payment from the REEF account for rent payments and un-reimbursed utility expenses due to job loss, not to exceed a 90 day period.

Give exceptional expenses cash payment from the REEF account for medical expenses of \$6,000 or more after all other options have been exhausted.

Permanent exclusion from CARES due to a disability or other exemption listed under the definitions of exemptions above and re-entry into Public Housing or PBV units.

Appropriate combination of remedies listed above.

The Hardship Committee shall require that all family, except elderly and disabled families reapply to the Hardship Committee after the end of the 90 day period for which the exceptional expenses cash payment is granted if the family wants the exemption to continue for more than 90 days.

#### Cash Payments to Tenants

As a result of implementing a CARES Addendum to the lease agreement, which will replace HAP contracts, residents who enroll and participate in the CARES Program will begin receiving a monthly cash payment to cover their rental payments and utility expenses. This is in lieu of receiving a utility allowance reimbursement and a direct rental payment to the landlord. For the duration of the program the funds in the REEF may be used to cover the following costs; a hardship (as defined under the Hardship Policy and Guidelines), purchase of a vehicle to attain or maintain employment (a onetime payment not to exceed \$3,000 after all other options have been exhausted), start a small business (a onetime payment not to exceed \$2,500 after all other options have been exhausted), purchase a computer, down payment on a home, and/or enroll in higher education, subject to the approval of ECC/HANH. If the funds deposited in the REEF are fully expended prior to the final year of the program, there would be no available funds in the final year but if the funds deposited into the REEF have not been used by the end of the program term of rental assistance, it will be refunded to the resident as a bonus for program compliance. A CARES oversight committee will be created to review the requests of the participants to use the REEF funds will consist of the Executive Director's office, the Director of Operations or designee, the Service Center Director or designee, a WRIC elected representative, a representative from Workforce Alliance Board, and a representative from the Department of Social Services.

#### Individual Development Accounts (IDA)

Program participants must establish an Individual Development Account. The amount that the family must contribute toward this account will be determined by mutual agreement between the case manager and the individual. ECC/HANH's contribution will be the resident's income disallowance portion as a contribution to the IDA based upon the initial Individual Service Plan and income verification process that is established by the families and a case manager at the time of lease up to move to West Rock. If a family's income increases, they can voluntarily deposit the difference between the increase in income and the monthly rental payment into their REEF account. Families that can experience an increase in earned income will be allowed to exclude the increase from Annual Income for four years at 100 percent. The Authority also provides the same Optional Income Exclusion for any increase in income earned by a Resident Owned Business.

#### REEF Cash Deposit

In addition to the traditional IDA account, which we are calling a REEF for delineation of the CARES Program; ECC/HANH will deposit an amount equal to 12 months of cash payments that would have otherwise been received in the final year of the program into the REEF account. This money will be available to access

#### CARES Income Disregard

If a family's income increases, they can deposit the difference between the increase in income and the monthly rental payment into their REEF account. Families that enroll in the CARES Program that experience an increase in year three (in CARES) in earned income will be allowed an optional exclusion from the increase from Annual Income for the five years at 100 percent. Families already receiving the HUD mandatory income disallowance can, at the time of enrollment in the CARES program, stop receiving those benefits and begin with a new basis with the CARES REEF disallowance at 100 percent. For families enrolled in ECC/HANH's optional income disallowance, participants can elect to opt out of ECC/HANH's disallowance and enter the CARES REEF program. The REEF disallowance will establish a new baseline when they enter the program and continue for five additional years or to the end of the CARES program, whichever comes first. The Authority also provides the same Optional Income Exclusion for any increase in income earned by a Resident Owned Business.

#### Case Management

All CARES program participants must enroll in ECC/HANH's FSS program. Case management is the key to any successful Community and Supportive Services Plan (CSSP). The case management model will be provided through a **collaborative approach** that will include a variety of specialized CSS Partners. The case manager will coordinate all case management, assist residents in assessing their needs and ensuring that required services are provided, and serve as the primary provider of these services. Other CSS Partners like the Connecticut Department of Social Services and the New Haven Board of Education may serve as case managers for specific residents like those on the Temporary Financial Assistance (TFA) or those enrolled in Early Childhood Learning Program with whom they maintain an existing and positive relationship.

The goal of case management is to ensure positive outcomes for the residents which may vary depending upon the resident being served. Expected outcomes of our case management activities include resident education, information, advocacy and empowerment. By collecting and analyzing data through a web based tracking system, the case manager can make decisions based upon sound and unbiased information. The case manager will be responsible for sharing information with the CSS Team and CSS Partners,

government agencies, families, et al, while at the same time protecting the confidentiality and privacy of the residents. The CSS Team and CSS Partners will have access to this system to accurately and timely assess a resident's needs to measure his/her progress towards achieving his/her self-sufficiency goals. This is a critical component to successful case management.

#### Progress Meetings

The case management provider will conduct a minimum of two progress meetings each month, one of which shall be at the resident's apartment. The purpose of these meetings is to ensure that progress is being made towards economic self sufficiency and to ensure a higher level of coordination of all services. Quarterly Review of Compliance with Individual Service Plans will be conducted, as well.

#### Early Graduation from CARES Program

Residents can graduate from the program earlier than the seven years allocated if they meet the income levels required to obtain a market rate unit or other affordable unit on their own. The case manager will give them an early assessment to ensure that self-sufficiency can be sustained. As incentive to accelerate out of the program early, residents will receive the final year subsidy bonus as a cash payment to use as they deem necessary.

#### Coordination of Supportive Services Initiatives

The supportive services that will link residents include but are not limited to, the following initiatives:

- Programs that help eliminate barriers to self sufficiency.
- Educational activities that promote learning and serve as the foundation for young people from infancy through high school graduation, helping them to succeed in academia and the professional world. Such activities, which include early childhood education, after-school programs, mentoring, youth leadership development and tutoring, must be created with strong partnerships with public and private educational institutions.
- Adult educational activities, including remedial education, literacy training, tutoring for completion of secondary or postsecondary education, assistance in the attainment of certificates of high school equivalency, and English as a Second Language courses, as needed.
- Readiness and retention activities, which frequently are keys to securing private sector commitments to provide jobs.
- Employment training activities that include results-based job training, preparation, counseling, development, placement, and follow-up assistance after job placement.
- Programs that provide pre- apprenticeships in construction, construction-related, maintenance, or other related activities by providing GED classes and OSHA certifications to prepare for an entry-level, registered apprenticeship program. An entry-level, registered apprenticeship program is one that has been registered with a State Apprenticeship Agency recognized by the Department of Labor's (DOL).
- Training on topics such as parenting skills, consumer education, family budgeting, and credit management.
- Homeownership counseling so that, to the maximum extent possible, qualified residents will be ready to purchase new homeownership units when they are completed. The Family Self-Sufficiency program can also be used to promote homeownership, providing assistance with escrow accounts and counseling.
- Coordinating with health care providers or providing on-site space for health clinics, doctors, wellness centers, dentists, community health worker initiatives, and other health-related initiatives (e.g., With Every Heart Beat Is Life initiative, which is part of the National Heart, Lung, and Blood Institute's (NHLBI's) Educational Resources to Address Health Disparities initiative).etc., that will primarily serve the public housing residents.
- Substance and alcohol abuse treatment and counseling.
- Activities that address domestic violence treatment and prevention.
- Child care services that provide sufficient hours of operation to facilitate parental access to education and job opportunities, serve appropriate age groups, and stimulate children to learn.
- Transportation, as necessary, to enable all family members to participate in available CSS activities and to commute to their places of training and/or employment.
- Entrepreneurship training and mentoring, with the goal of establishing resident-owned businesses.

#### Violations of the CARES Program

Circumstances that constitute a violation of the CARES Program include but are not limited to the following:

Misappropriation of funds;

Fraudulent acts, as set forth in the ACOP and Administrative Plan respectively; and

Non-compliance of CARES Program per the CARES Contract

Any resident that is notified of a program violation will have the opportunity to appeal the claims being made against them as set forth in the aforementioned paragraph "5. Appeals Process".

Any resident who is found in violation can receive disciplinary action up to and including termination of their lease agreement which can result in Mandatory Bar that states that residents can no longer receive subsidy rental assistance for 10 years.

#### Appeal Process

A family who receives an adverse finding from ECC/HANH regarding the CARES Program has the right to appeal to ECC/HANH under the Authority's Grievance Process.

#### Moves

As outlined in the FY15 MTW Plan (Initiative 2.3), ECC/HANH will be initiating a policy to limit moves for CARES participants (those who elected to take the CPV option) unless an extraordinary situation exists. Limiting CARES moves to only extraordinary situations will allow participants to follow-through on the commitment they made at program entry and will give ECC/HANH data to evaluate the program as it was intended. Extraordinary situations could include moves to be closer to work, medical care, or full-time school, or to care for sick or disabled family member and will be evaluated by a ECC/HANH-appointed committee.

## Appendix 4

### HOUSING AUTHORITY OF THE CITY OF NEW HAVEN

#### MOVING TO WORK SUFFICIENCY PROGRAM

#### RENT SIMPLIFICATION PROCEDURES FOR THE PUBLIC HOUSING PROGRAM

## Public Housing Program Rent Simplification

ECC/HANH believes there is a better way to administer essential housing programs, one that encourages long-term self-sufficiency for both the program participants as well as the agency.

### Rent Simplification: Equity & Efficiency

The proposed system rewards families who increase their incomes, and provides them with more opportunities to save while easing ECC/HANH burden of administering these housing programs.

### Everyone Should Contribute

ECC/HANH believes that every family should contribute towards their housing. Under Rent Simplification, the criteria under which a family can claim zero income and not pay any rent are not changed. What will change is the amount of time families will be permitted to request an interim adjustment. The minimum rent will remain at \$50.00 per month.

### Fiscal Equity for ECC/HANH

Rent Simplification is forecast to be revenue-neutral. In other words, the implementation of Rent Simplification will not increase the amount of rental revenue to the ECC/HANH

### Approvable Method

Rent Simplification allows all stakeholders to easily understand how tenant rents are determined, and armed with some basic income data, anticipate what future rents will be. This will allow families to easily plan for future expenses and savings.

### Measurable Reduction in Administrative Time

By simplifying the rent determination and deduction procedures in Federal Public Housing, Rent Simplification makes the job of recertifying tenants significantly easier.

### Transition to Avoid Hardships

ECC/HANH has devised a system that is not only revenue neutral for the organization, but will not result in any undue hardship to our families. There will be a transition period of one year from the current income based rent determination process to the new income tiered rent determination process. No family will have an increase in Total Tenant Payment (TTP) during the first year they are subject to the requirements of this Rent Simplification Policy. Please note that this hold harmless provision does not apply to increases in TTP that result from an increase in family annual income above the amount earned in the reporting period immediately preceding the family being subject to Rent Simplification. No family shall be subject to an increase in TTP of greater than \$25.00 a month during the second year that the family is subject to the Rent Simplification Policy. The increase in TTP during the third year the family is subject to Rent Simplification shall not exceed \$50; \$75 a month during the fourth year; and \$100 a month above the monthly TTP in the year immediately following the implementation of Rent Simplification

## Asset Exclusion

Asset exclusion is raised to \$50,000.00. Increasing the asset exclusion amount allows residents to accumulate more assets before they are calculated as income. Families will self certify that they do not have assets in excess of \$50,000.00.

## Earned Income Disallowance (EID)

This benefit is embedded into the Rent Simplification rule so the provision of EID by definition of regulation, and annual tracking is eliminated for LIPH Participants. Families will not lose out on the benefit, however, ECC/HANH will help streamline staff responsibility by eliminating the requirement. The Federal Earned Income Disregard (EID) will continue to be implemented in the LIPH program for families who are required to report increase in wages or new job under the LIPH Rent Simplification Rules. The maximum amount of time a family can be enrolled in the Federal EID is 24 months with a start/stop clock of 48 months. At the beginning of the 12 months of 50% EID, an interim will not be conducted; the family will remain at the 100% until the scheduled bi/tri annual certification comes up. In many cases the 48 month window will not be used as most families will receive the Rent Simplification benefit throughout the life of the EID; for the most part eliminating the need to stop or restart the EID clock.

When individuals are up for bi/tri certs, anyone who would have benefited from the EID will have the months checked off in Elite for tracking purposes, however, a reduction from 100% to 50% does not occur, therefore, a family will generally benefit from a minimum of 48 months of discounted wage increases at 100% EID.

Families on Bi-annual updates who would have an income increase at year two; benefiting from a full 2 years at 100% discounted Income, & Families on Tri-annual Updates who would have an income Increase at year three, benefiting from a full 3<sup>rd</sup> year of 100% discounted income.

It is still required that at time of Bi-annual or Tri annual cert: The specialist enters EID dates in Elite, dating back to the Start of when benefit would have started, as well as end date.

ECC/HANH staff will still utilize worksheet as needed to determine if a person qualified, in order to check off boxes in Elite for PIC submission purposes, however, annual tracking and tracking at time of interim change would be eliminated in efforts to streamline the interim and certification process, relieving staff of the additional burden and allowing families to benefit from the full extent of Rent Simplification as written. Tracking in Elite will only occur at time of bi/tri certifications.

## Other Exclusions

All adoption assistance payments will be excluded from income calculations under Section 5.609(c) (8) (x11) as the \$480 dependent deduction is eliminated. All income earned by full-time college students will no longer be included in the determination since there will no longer be the \$480 dependent deduction to offset income.

## Annualized Income Calculation

Prospective and past income may be used to calculate resident rents, especially for families with irregular or sporadic employment histories. For families with income of up to and including \$5,000.00 we will accept a self-certification. For families earning more than \$5,000.00 of wages and salaries we want pay stubs covering the most recent four weeks of employment or a W-2 or 1099 within 180 days of the effective date of recertification. We must complete EIV or other UIV as required by HUD.

## Annual Reexaminations

Reexaminations are currently conducted every year for non-elderly households and every two year for elderly and disabled households. ECC/HANH spends on average three hours per annual reexamination. ECC/HANH must perform more than 3,200 LIPH reexaminations every year. This is inordinately time consuming and an exceedingly complex process. Under Rent Simplification, annual reexaminations will occur every two years

for non-elderly households and every three years for elderly and disabled households. These changes will allow families who experience increases in income to retain all of their increased earnings between annual reexaminations. CSSR requirements will be reviewed at time of bi-tri certification for families and individuals who are not exempt and required to complete the required 96 hours per year. Household members exempt from having to meet the CSSR will be required to certify exemption at time of bi-tri certification. This change relieves staff of the additional burden of annual tracking, and allowing families to benefit from the full extent of Rent Simplification as written. Tracking in Elite will only occur at time of bi/tri certifications

Effective FY15 (October 2014), ECC/HANH updated its definitions of elderly/disabled and work-able families. Under the policy change, an elderly/disabled family will be defined as one in which all adult members (excluding live-in attendants) are elderly and/or disabled. A work-able family will be one that doesn't meet the new elderly/disabled definition. Work-able households under the new definition will have reexaminations every two years (biennial schedule) and elderly/disabled households will have annual reexaminations every three years (triennial schedule).

ECC/HANH believes this new definition more closely matches the spirit of a "work-able" family since all work-able families would have at least one work-able adult. Under the prior definition, an elderly/disabled family only needed a head, co-head, or spouse to be elderly or disabled which led to some families with work-able adults being categorized as elderly/disabled. This change will also give ECC/HANH the ability to better track earnings and employment for work-able families; and the better population division will give ECC/HANH the flexibility to implement work-able specific rent policy changes in the future if it so chooses.

**Deductions for Exceptional Expenses**

Excess resources are dedicated to verifying deductions for child care, medical and disability allowances. Third party verifications of these amounts are difficult to accomplish and the agency more often than not relies upon second and first party verifications of these deductions. Obtaining verification data also places an undue burden on the resident. To simplify this process, ECC/HANH will eliminate standard deductions for these amounts for elderly, disabled and non-elderly households.

Households with exceptional expenses may request a rent reduction. This includes large families (with more than two (2) dependants). It also includes families with high medical expenses, disability assistance expenses, or childcare expenses.

The amount of expense is set in \$2,000.00 tiers. This allows ECC/HANH to move away from verifying every last dollar. Tenants are not required to provide documentation of every dollar of expense; rather, tenants need only provide documentation sufficient to meet the appropriate tier.

The amount of monthly rent reduction is established at the mid-range of the tier.

Households with exceptional expenses will receive a direct reduction of the monthly rent. However, no tenant's rent will be reduced below a rent of \$50.00 as a result.

<b>Tiered Amount of Expenses</b>	<b>Monthly Rent Reduction</b>
\$ 2,000 - \$ 3,999	\$ 75 (equivalent to \$3,000 deduction)
\$ 4,000 - \$ 5,999	\$ 125 (equivalent to \$5,000 deduction)
\$ 6,000 +	Hardship Review

## **Changes in Family Composition**

Residents are still required to get permission from the Housing Manager and the Director of Housing, Management to add anyone to a household and to report changes in family composition. A family's rent is recalculated if the addition or subtraction of a household member results in an income change of \$200.00 per month or more, or that causes the family to move from one income tier to another. This increase in rent does not count as an interim reexamination.

### **Mandatory Interim Reexaminations Policy**

Residents must request an interim reexamination if any of the following conditions occur:

Change in family composition that affects the voucher size or bedroom size.

The addition of a family member 18 years of age or older

Change in family composition that causes the family to move from one income tier to another with a higher rent schedule.

Addition of a live-in aid

Income increase following an interim rent reduction

If ECC/HANH grants an exceptional deduction for any family and there is a subsequent change then the family must report that change to ECC/HANH.

### **Optional Interim Reexaminations Policy**

Residents have the option to request three (3) interim reexaminations during every twelve (12) month period. Interims may be granted in the following instances:

Decrease in family income that is expected to last 90 days or more if it will result in a change in the family's income tier (exclude seasonal workers; see below)

Increase in Exceptional Expenses of at least \$2,000.00

Interim rents normally remain in place until the next scheduled reexamination. If a family experiences an increase in income it is not necessary for the family to report this increase in income until the next scheduled certification date, except when the increase occurs after an interim decrease has been processed.

Households receiving a requested interim rent reduction must report any subsequent income increase to ECC/HANH within thirty (30) days of occurrence. Failure to report the change within thirty (30) days results in retroactive rent changes, and depending on the severity of the circumstances, lease termination.

### **Rent Simplification Interims:**

Rent Simplification in both LIPH and HCV will include a request to adjust rent during COVID19 and any similar pandemic or national, state or local emergencies that affect a large number of families in the community. In order to prevent staff having to reprocess files when families go back to work during a time like this, ECC/HANH will create a letter which advises the families of decrease to their rent for 3 months, as a result of loss or decrease in income. At the end of the 3 months, the rent will be adjusted back to what it was before the decrease. Staff would process 2 actions, the decrease, and a second action (effective on the 1st day of the 4th month) which would be an increase back to previous amount. This way, families will not need to report the increase and staff can give 30 day notice of the potential increase change at the same time they are giving the decrease notice.



If families are not yet back to work or the change is permanent, they must report the change to ECC/HANH as soon as they are aware so that the second interim may be cancelled or adjusted. This change does not cancel or supersede the current interim change rule where families are not required to report a new income or increase in income if the previous decrease was associated with an annual certification. In other words Interim rents normally remain in place until the next scheduled reexamination. If a family experiences an increase in income it is not necessary for the family to report this increase in income until the next scheduled certification date, except when the increase occurs after an interim decrease has been processed.

Seasonal workers who are employed for a period of time less than 12 months annually will have their rent calculated over a 12 month period using the 9 or 10 months of income earned. During the months the worker is not actively working, the family will not be able to request a rent reduction as the rent has already been adjusted over a 12 month period.

Permanent loss of income (i.e., death of an income earner) results in a permanent, rather than interim, rent reduction. This decrease in rent does not count as an interim reexamination. Under this circumstance, the family is not required to report a subsequent increase in income until the next scheduled certification.

#### Verification of Annual Income from Wages and Salaries and Assets

To reduce the administrative burden associated with the verification of income ECC/HANH has amended its Admission and Continued Occupancy (ACOP) to specify that:

For earnings from wages and salaries where Annual Income for the prior period of up to and including \$5,000.00, self certification from family is all that shall be required as verification of income.

For earnings from and salaries of more than \$5,000.00 the most recent pay stubs for recent 4 weeks of employment, or W-2 or 1099 within 180 days of the anniversary date shall be required in addition to the self-certification, but only to the extent that verification of Annual Income is not available from a third party source of Upfront Income Verification.

Self-certification of all sources of Annual Income shall be required in all cases.

For families with total assets of \$50,000.00 or less a self-certification of said assets shall be required.

#### Income Tiered Rents Calculated within \$1,000 Bands

Rents are based on \$1,000.00 income bands starting at \$2,500.00. Using a band-based rent schedule allows the ECC/HANH and residents to move away from verifying every last dollar earned and deducted. (See Exhibit A)

**At January 31, 2007, both the median and mode percentage of Total Tenant Payment (TTP) to annual income is 28.5 percent. That is, most families pay 28.5 percent of their family income (before utility allowance) as rent. Fifty two (52) percent of households pay 28 percent or more of annual income for TTP; six percent pay less than 10 percent; 13 percent pay between 10 and 20 percent; and 26 percent pay between 20 and 27 percent of income as TTP.**

Rent will be set at 28.50 percent of income for income tiers of \$1000.00 starting at \$2,500.00. The rent will be calculated at the lower end of each tier. For example, for the \$2,500.00 to \$3,499.00 tier, the rent will be calculated at 28.50 percent of \$2,500.00. Families with incomes below \$2,500.00 will be charged the minimum rent. Families will be permitted to apply for a hardship if verifiable proof is provided that their total expenses exceed \$2,000.00

#### Minimum Rents and Flat Rents

**Families with annual income below \$2,500.00 will pay a minimum rent of \$50.00. In no event shall any family pay less than 25 percent of its Annual Income for TTP.**

All residents at a rent of \$50.00, except for the elderly and persons with disabilities, are referred to the Family Self Sufficiency (FSS) Program for job or benefit counseling. Families may still choose the existing Flat Rent option for public housing. The Flat Rent option certification form will only be signed at time of bi-tri certification, however, families will have the opportunity to switch to the Flat rent once a year. Annual notice will go out to families, but signature will not be required except for at time of scheduled bi/tri certification. This change is in line with efforts to streamline the certification process; relieving staff of the additional burden and allowing families to benefit from the full extent of Rent Simplification as written.

**Zero Income Households**

Families with Annual Income below \$2,500 annually shall pay the minimum rent of \$50.00 per month.

All families placed on minimum rent with the exception of elderly and disabled families will be referred to the Family Self Sufficiency Program.

If a family is unable to pay the minimum rent because of a financial hardship, the family is eligible for a temporary or long-term hardship exemption from the minimum rent requirements.

All families placed on minimum rent must be informed in writing of the procedures for applying for a hardship exemption from the Minimum Rent Requirement and the ability to have minimum rent waived.

All families who apply for such hardship exemption, with the exception of elderly persons and persons with disabilities, will be referred to the Family Self Sufficiency Program in order to assist the family in moving towards self sufficiency.

ECC/HANH will notify all families of their right to request a hardship exemption from the minimum rent requirements. Residents will be notified of their right to request a hardship exemption through the Application for Exemption from Minimum Rent, a copy of which will be provided to tenants at lease-up and at each recertification appointment and mailed to residents at each interim recertification. The policy and procedures for requesting such hardship exemption will also be included in tenant rent change notifications, the form lease agreement and all form documents related to the exemption process.

**Criteria for Hardship Exemption From Minimum Rent Requirement**

A family is automatically exempt from the minimum rent requirements for a 90 day period when the family's circumstances fall into any one of the following criteria:

When a family has lost eligibility or is awaiting eligibility determination from a Federal, State or local assistance program;

When the family would be evicted because it is unable to pay the minimum rent;

When the income of the family has decreased because of changed circumstances, including loss of employment;

When a death in the family has occurred; or

Other circumstances determined by ECC/HANH to be reasons to waive the minimum rent requirement (collectively, the "Criteria for Minimum Rent Exemption").

If a family is unable to pay the minimum rent because of a financial hardship, the family is eligible for a temporary or long-term hardship exemption from the minimum rent requirement.

A temporary hardship exemption exists when none of the above criteria is expected to last for more than 90 days.

A long-term hardship exemption exists when at least one of the above criteria is expected to last for more than 90 days.

A family may only receive one hardship exemption from the minimum rent requirement during a twelve month period, unless a tenant is elderly, disabled, or is enrolled in ECC/HANH's Family Self Sufficiency Program. The minimum rent requirement may be waived more than once during a twelve month period if at least one adult member of the household enrolls in the Family Self Sufficiency Program (the "FSS Program"). Elderly and disabled families are not required to enroll in the FSS Program.

Once the Authority identifies a resident's need for a hardship exemption from the minimum rent requirement or the family requests such exemption, the minimum rent shall be suspended immediately for a period of 90 days.

## 5. Hardship Review Committee

All "Applications for Exemption from Minimum Rent" shall be forwarded to the Hardship Review Committee.

The Hardship Review Committee shall consist of the Executive Director or his/her designee, the Chief Operations Officer or his/her designee, the Service Center Director or his/her designee, and the Assistant Executive Director of Community and Economic Development or his/her designee. At the family's option, the Hardship Review Committee may include one (1) resident of ECC/HANH who is in good standing.

The Application for Exemption from Minimum Rent shall originate from the family or from a ECC/HANH employee whenever evidence exists that the family falls into any one of the Criteria for Minimum Rent Exemption.

When a resident submits an application or a ECC/HANH employee submits an application on behalf of a resident, ECC/HANH will suspend the minimum rent requirement commencing on the first of the month following the date of the application for a period of 90 days.

The resident cannot be evicted for nonpayment of minimum rent while resident's Application for Exemption from Minimum Rent is pending or during the 90 day period of suspension, whichever is longer.

The Hardship Review Committee shall send a letter to all resident families who have applied for hardship exemption from minimum rent stating:

that ECC/HANH has received an Application for Exemption from Minimum Rent,

that ECC/HANH will suspend the minimum rent requirement for 90 days effective as of the first of the next month and the effective dates of the 90 day suspension,

that there can be no eviction for non-payment of rent during the suspension period;

the date for a meeting with the resident to discuss the hardship exemption request, giving the resident family at least ten days advance notice of such meeting and informing the resident that he or she may have one opportunity to reschedule the meeting; and

that, with the exception of elderly and disabled families, the resident family has been referred to the FSS program and will not be able to receive a hardship exemption in excess of 90 days without enrolling in the program.

The Hardship Review Committee will review the circumstances surrounding the request and determine if the request is temporary, long term or nonexistent.

If the Committee determines that *the hardship is of a temporary nature (the hardship is expected to last less than 90 days)*, at the end of the 90-day period, the resident's rent will be reinstated to the minimum rent retroactively to the initial date of suspension. The resident will have an opportunity to enter into a reasonable repayment agreement with ECC/HANH for any back rent that is due and owing to ECC/HANH.

If the Committee determines that the *hardship is of a long-term nature (the hardship is expected to last more than 90 days)*, the tenant shall be exempt from the minimum rent requirement from the first of the month following the date of the application for exemption from the minimum rent until such time that the hardship no longer exists.

ECC/HANH may deny a resident a long-term exemption from the minimum rent requirement, if the resident fails to attend the scheduled meeting with the Hardship Review Committee. ECC/HANH will provide each resident one opportunity to reschedule the meeting. If the resident fails to attend the scheduled meetings, ECC/HANH may deny the long-term exemption from the minimum rent requirement. The letter scheduling the meeting shall inform residents that persons with disabilities are entitled to reasonable accommodation with regard to this requirement.

Except for Elderly or Disabled families, no tenant shall be exempt from the minimum rent requirement for more than 90 days during a one year period unless at least one member of the family who is 18 years of age or older enrolls and actively participates in ECC/HANH's FSS Program for job or benefit counseling. Such family member(s) shall enroll in the FSS Program within 30 days from the date of the Application for Exemption from Minimum Rent.

If the *hardship is determined to be non-existent*, the resident will be responsible for paying rent to ECC/HANH for any rent that was suspended while tenant's Application for Exemption from Minimum Rent was pending. The minimum rent shall be re-instated retroactively to the initial date of the suspension. The resident will have an opportunity to enter into a reasonable repayment agreement with ECC/HANH for any back rent that is due and owing to ECC/HANH.

Upon completion of the review process, the Hardship Review Committee shall render a written recommendation to the Executive Director, who shall then adopt or reject the recommendation and shall issue a written decision that states as follows:

**If the hardship exemption is determined to be temporary:**

that a temporary hardship exemption was granted;

the effective dates of the exemption;

the basis for the decision to grant a temporary hardship exemption, including that a long-term exemption was denied and the reason that such long-term exemption was denied; and

that the resident has a right to enter into a reasonable repayment agreement with ECC/HANH for the minimum rent that was suspended and is now owing to ECC/HANH.

**If the hardship exemption is determined to be long-term:**

that a long-term hardship exemption was granted;

whether the long-term exemption is permanent or subject to periodic review and, if subject to periodic review, when such review will take place;

that all non-elderly, non-disabled residents are required to comply with FSS requirements as a condition of the receipt of a long-term exemption; and

that the resident must notify ECC/HANH within 10 days if the hardship ceases to exist because the resident has obtained a source of income sufficient to pay (at least) the minimum rent.

**Minimum Rent Hardship during COVID19 and any similar pandemic or national, state or local emergencies that affect a large number of families in the community:**

The three month hardship time-frame will be increased to four months during COVID19 and any similar pandemic or national, state or local emergencies that affect a large number of families in the community. Additionally, families who fall under the hardship repayment requirement will not be required to repay hardship. Referrals to FSS are not required as a result of this type of decrease.

**If the hardship is determined to be non-existent:**

that a hardship exemption was denied;

the reason for such determination; and

the terms and conditions on which the resident family must pay back the minimum rent that was suspended and is now owing to ECC/HANH.

All letters concerning Hardship Review Committee determinations shall state that any resident who disagrees with the decision may request a grievance in accordance with ECC/HANH's grievance procedures, a copy of which will be included with the written decision. In cases where a grievance is sought, no action shall be taken by ECC/HANH until the grievance process is completed.

**Mixed Families**

For mixed families, where some households include members with citizenship or eligible immigration status as well as those without, rents are calculated using the simplification model; subsidy is then prorated using current methods.

**Fraud Prevention**

After two or more instances of job loss or income drop within ninety (90) days of a scheduled reexamination (based on current and prior reexamination history), ECC/HANH sets a rent based on the past year's W-2 or other information available for income verification. Households are advised that this is a potential fraud issue and that they have the right to grieve through the normal process to more fully explain the reasons for the pattern of income loss. ECC/HANH will set the rent after the Conference Panel review.

Households with two or more instances of job loss or income drop within ninety (90) days of a scheduled certification do not have access to the Hardship Review Committee.

**Rent Simplification Implementation - Public Housing**

Residents will receive notice of the new policy on July 1, 2007 and the policy will take effect on January 1, 2008 for all reexaminations with an anniversary effective date on or after January 1, 2008 and for all new lease-ups and residents requesting interim reexaminations after January 1, 2008.

A staggered approach is used to integrate the two-year and three year reexamination cycles.

Initially in fiscal year 2008, all families will be re-examined during the first year.

In the second year of the program (2009), two thirds of the elderly/disabled families will be re-examined and one half of the non-elderly/non-disabled families.

In the third year of the program (2010), one third on the elderly/disabled families will be re-examined and one-half of the remaining non-elderly/non-disabled families.

Rent Simplification is expected to be fully implemented by December 31, 2010.

**Low Income Public Housing (LIPH) Program  
Rent Simplification Rent Tier Schedule**

<b>Rent Tier</b>						
<b>Income Range</b>						
\$0	\$2,499	\$50		\$36,500	\$37,499	\$867
\$2,500	\$3,499	\$59		\$37,500	\$38,499	\$891
\$3,500	\$4,499	\$83		\$38,500	\$39,499	\$914
\$4,500	\$5,499	\$107		\$39,500	\$40,499	\$938
\$5,500	\$6,499	\$131		\$40,500	\$41,499	\$962
\$6,500	\$7,499	\$154		\$41,500	\$42,499	\$986
\$7,500	\$8,499	\$178		\$42,500	\$43,499	\$1,009
\$8,500	\$9,499	\$202		\$43,500	\$44,499	\$1,033
\$9,500	\$10,499	\$226		\$44,500	\$45,499	\$1,057
\$10,500	\$11,499	\$249		\$45,500	\$46,499	\$1,081
\$11,500	\$12,499	\$273		\$46,500	\$47,499	\$1,104
\$12,500	\$13,499	\$297		\$47,500	\$48,499	\$1,128
\$13,500	\$14,499	\$321		\$48,500	\$49,449	\$1,152
\$14,500	\$15,499	\$344		\$49,500	Above	\$1,176
\$15,500	\$16,499	\$368				
\$16,500	\$17,499	\$392				
\$17,500	\$18,499	\$416				
\$18,500	\$19,499	\$439				
\$19,500	\$20,499	\$463				
\$20,500	\$21,499	\$487				
\$21,500	\$22,499	\$511				
\$22,500	\$23,499	\$534				
\$23,500	\$24,499	\$558				
\$24,500	\$25,499	\$582				
\$25,500	\$26,499	\$606				
\$26,500	\$27,499	\$629				
\$27,500	\$28,499	\$653				
\$28,500	\$29,499	\$677				
\$29,500	\$30,499	\$701				
\$30,500	\$31,499	\$724				
\$31,500	\$32,499	\$748				
\$32,500	\$33,499	\$772				
\$33,500	\$34,499	\$796				

\$34,500	\$35,499	\$819				
\$35,500	\$36,499	\$843				

## Hardship Waiver Policy and Guidelines

Families with Annual Income below \$2,500 annually shall pay the minimum rent of \$50.00 per month.

All families placed on minimum rent with the exception of elderly and disabled families will be referred to the Family Self Sufficiency Program.

If a family is unable to pay the minimum rent because of a financial hardship, the family is eligible for a temporary or long-term hardship exemption from the minimum rent requirements.

All families placed on minimum rent must be informed in writing of the procedures for applying for a hardship exemption from the Minimum Rent Requirement and the ability to have minimum rent waived.

All families who apply for such hardship exemption, with the exception of elderly persons and persons with disabilities, will be referred to the Family Self Sufficiency Program in order to assist the family in moving towards self sufficiency.

ECC/HANH will notify all families of their right to request a hardship exemption from the minimum rent requirements and in accordance with the provisions set forth herein. Residents will be notified of their right to request a hardship exemption through the Application for Exemption from Minimum Rent, a copy of which will be provided to tenants at lease-up and at each recertification appointment and mailed to residents at each interim recertification. The policy and procedures for requesting such hardship exemption will also be included in tenant rent change notifications, the form lease agreement and all form documents related to the exemption process.

### 1. Criteria for Hardship Exemption from Minimum Rent Requirement

A family is automatically exempt from the minimum rent requirements for a 90 day period when the family's circumstances fall into any one of the following criteria:

When a family has lost eligibility or is awaiting eligibility determination from a Federal, State or local assistance program;

When the family would be evicted because it is unable to pay the minimum rent;

When the income of the family has decreased because of changed circumstances, including loss of employment;

When a death in the family has occurred; or

Other circumstances determined by ECC/HANH to be reasons to waive the minimum rent requirement (collectively, the "Criteria for Minimum Rent Exemption").

If a family is unable to pay the minimum rent because of a financial hardship, the family is eligible for a temporary or long-term hardship exemption from the minimum rent requirement.

A temporary hardship exemption exists when none of the above criteria is expected to last for more than 90 days.

A long-term hardship exemption exists when at least one of the above criteria is expected to last for more than 90 days.

A family may only receive one hardship exemption from the minimum rent requirement during a twelve month period, unless a tenant is elderly, disabled, or is enrolled in ECC/HANH's Family Self Sufficiency Program. The minimum rent requirement may be waived more than once during a twelve month period if at least one adult member of the household enrolls in the Family Self Sufficiency Program (the "FSS Program"). Elderly and disabled families are not required to enroll in the FSS Program.

Once the Authority identifies a resident's need for a hardship exemption from the minimum rent requirement or the family requests such exemption, the minimum rent shall be suspended immediately for a period of 90 days.

## 2. Initiation of Hardship Exemption Review

An Application for Exemption from Minimum Rent may originate from either a ECC/HANH employee or the resident family.

ECC/HANH employees must complete and submit an Application for Exemption from Minimum Rent on behalf of a resident family whenever any evidence exists that the family falls into any one of the Criteria for Minimum Rent Exemption (as set forth above).

A resident family also has the right to request a hardship exemption from minimum rent. Such request must be in writing and must state the family circumstances that qualify the family for a hardship exemption.

## 3. Notification of the Right to a Hardship Exemption

ECC/HANH will notify all families of the ability to receive a hardship exemption from minimum rent and the procedures for applying for such a hardship exemption in the Application for Exemption from Minimum Rent, a copy of which will be provided to residents at lease up and at each recertification appointment or mailed to residents for interim recertifications.

ECC/HANH will also notify all families in writing of the ability to receive a hardship exemption from minimum rent and the procedures for applying for such a hardship exemption in the following documents: resident rent change notifications when monthly rent is set at the minimum rent, the form lease agreement and all form documents related to the hardship exemption process.

ECC/HANH will also notify all families in all of the above documents that all families that are exempt from the minimum rent requirement will be referred to the Family Self Sufficiency (FSS) Program in order to assist the family in moving toward self sufficiency. Elderly and disabled families are not required to participate in the FSS program.

## 4. Hardship Review Committee

All "Applications for Exemption from Minimum Rent" shall be forwarded to the Hardship Review Committee.

The Hardship Review Committee shall consist of the Executive Director or his/her designee, the Chief Operations Officer or his/her designee, the Service Center Director or his/her designee, and the Assistant Executive Director of Community and Economic Development or his/her designee. At the family's option, the Hardship Review Committee may include one (1) resident of ECC/HANH who is in good standing.



The Application for Exemption from Minimum Rent shall originate from the family or from a ECC/HANH employee whenever evidence exists that the family falls into any one of the Criteria for Minimum Rent Exemption.

When a resident submits an application or a ECC/HANH employee submits an application on behalf of a resident, ECC/HANH will suspend the minimum rent requirement commencing on the first of the month following the date of the application for a period of 90 days.

The resident cannot be evicted for nonpayment of minimum rent while resident's Application for Exemption from Minimum Rent is pending or during the 90 day period of suspension, whichever is longer.

The Hardship Review Committee shall send a letter to all resident families who have applied for hardship exemption from minimum rent stating:

that ECC/HANH has received an Application for Exemption from Minimum Rent,

that ECC/HANH will suspend the minimum rent requirement for 90 days effective as of the first of the next month and the effective dates of the 90 day suspension,

that there can be no eviction for non-payment of rent during the suspension period;

the date for a meeting with the resident to discuss the hardship exemption request, giving the resident family at least ten days advance notice of such meeting and informing the resident that he or she may have one opportunity to reschedule the meeting; and

that, with the exception of elderly and disabled families, the resident family has been referred to the FSS program and will not be able to receive a hardship exemption in excess of 90 days without enrolling in the program.

The Hardship Review Committee will review the circumstances surrounding the request and determine if the request is temporary, long term or nonexistent.

If the Committee determines that *the hardship is of a temporary nature (the hardship is expected to last less than 90 days)*, at the end of the 90-day period, the resident's rent will be reinstated to the minimum rent retroactively to the initial date of suspension. The resident will have an opportunity to enter into a reasonable repayment agreement with ECC/HANH for any back rent that is due and owing to ECC/HANH.

If the Committee determines that the *hardship is of a long-term nature (the hardship is expected to last more than 90 days)*, the tenant shall be exempt from the minimum rent requirement from the first of the month following the date of the application for exemption from the minimum rent until such time that the hardship no longer exists.

ECC/HANH may deny a resident a long-term exemption from the minimum rent requirement, if the resident fails to attend the scheduled meeting with the Hardship Review Committee. ECC/HANH will provide each resident one opportunity to reschedule the meeting. If the resident fails to attend the scheduled meetings, ECC/HANH may deny the long-term exemption from the minimum rent requirement. The letter scheduling the meeting shall inform residents that persons with disabilities are entitled to reasonable accommodation with regard to this requirement.

Except for Elderly or Disabled families, no tenant shall be exempt from the minimum rent requirement for more than 90 days during a one year period unless at least one member of the family who is 18 years of age or older enrolls and actively participates in ECC/HANH's FSS Program for job or benefit counseling. Such family member(s) shall enroll in the FSS Program within 30 days from the date of the Application for Exemption from Minimum Rent.

If the *hardship is determined to be non-existent*, the resident will be responsible for paying rent to ECC/HANH for any rent that was suspended while tenant's Application for Exemption from Minimum Rent was pending. The minimum rent shall be re-instated retroactively to the initial date of the suspension. The resident will have an opportunity to enter into a reasonable repayment agreement with ECC/HANH for any back rent that is due and owing to ECC/HANH.

Upon completion of the review process, the Hardship Review Committee shall render a written recommendation to the Executive Director, who shall then adopt or reject the recommendation and shall issue a written decision that states as follows:

**If the hardship exemption is determined to be temporary:**

That a temporary hardship exemption was granted;

the effective dates of the exemption;

the basis for the decision to grant a temporary hardship exemption, including that a long-term exemption was denied and the reason that such long-term exemption was denied; and

that the resident has a right to enter into a reasonable repayment agreement with ECC/HANH for the minimum rent that was suspended and is now owing to ECC/HANH.

**If the hardship exemption is determined to be long-term:**

that a long-term hardship exemption was granted;

whether the long-term exemption is permanent or subject to periodic review and, if subject to periodic review, when such review will take place;

that all non-elderly, non-disabled residents are required to comply with FSS requirements as a condition of the receipt of a long-term exemption; and

that the resident must notify ECC/HANH within 10 days if the hardship ceases to exist because the resident has obtained a source of income sufficient to pay (at least) the minimum rent.

**If the hardship is determined to be non-existent:**

that a hardship exemption was denied;

the reason for such determination; and

the terms and conditions on which the resident family must pay back the minimum rent that was suspended and is now owing to ECC/HANH.

All letters concerning Hardship Review Committee determinations shall state that any resident who disagrees with the decision may request a grievance in accordance with ECC/HANH's grievance

procedures, a copy of which will be included with the written decision. In cases where a grievance is sought, no action shall be taken by ECC/HANH until the grievance process is completed.

#### **7. Termination of Long-Term Exemptions**

ECC/HANH may conduct periodic reviews of all long-term hardship exemptions to determine if the hardship continues to exist and, for non-elderly and non-disabled residents, whether the resident is complying with FSS requirements.

If ECC/HANH determines that a family is no longer eligible for a long-term hardship exemption (because the hardship no longer exists or the non-elderly/non-disabled tenant has not complied with FSS requirements), ECC/HANH shall notify the family of the proposed termination of the long-term hardship exemption, the effective date of the proposed termination, and the reason for such proposed termination. This letter shall be delivered to the resident by first class mail no later than thirty (30) days prior to the effective date of the proposed termination. Any resident who disagrees with the proposed termination may request a grievance in accordance with ECC/HANH's grievance procedures, a copy of which will be included in the notice of termination. In cases where an appeal is sought, no action shall be taken by ECC/HANH until the grievance process is completed.

The Executive Director may waive any or all of these requirements in cases where he/she determines that the hardship conditions are likely to be permanent.

**PUBLIC HOUSING RENT SIMPLIFICATION SUMMARY**  
**EXCEPTIONS TO LIPH REGULATIONS**

Topic	Regulatory Provision	Current Policy	Alternative MTW Policy for Public Housing Program
Annual Income	24 CFR Part 5.609(a)(4)  5.609(c)(8)(x11)	Any income derived from an asset to which any member of the family has access  Adoption assistance payments for any child in excess of \$480.00 received.	Excludes asset from the determination of annual income to the extent the amount does not exceed \$50,000.  All income earned by fulltime student will be excluded who is over 18. Students who are HOH or spouse are not excluded.  All income earned by a family from adoption assistance will be excluded.
Income Exclusion for Person Enrolled in FSS Program	24 CFR Part 5.609(b)(1)	Incremental earnings and benefits resulting in any family member from participation in a qualifying <b>State or local employment training</b> programs (including training programs not affiliated with a local government) and training of a family member as resident management staff.	Exclude 100 percent of any incremental earnings from wages or salaries earned by any family member during the first year of FSS program participation, 75% in 2 <sup>nd</sup> year, 50% in 3 <sup>rd</sup> year, 25% in 4 <sup>th</sup> year and 0% in 5 <sup>th</sup> year, as long as the household is enrolled in the FSS Program. This will not exceed 5 years.  A family's eligibility to receive this optional income disallowance is limited to a total of 48 months. In addition, for families that qualify and receive the federal EID, the total number of months that a family may receive the optional income disallowance provided for under this subparagraph and under the Federal Earned Income Disregard (EID) may not exceed 48 months. In no event shall the family receive the exclusion provided for under this subparagraph during the same period said family member is receiving the federal EID as set forth in 24 CFR Part 5.617.

Topic	Regulatory Provision	Current Policy	Alternative MTW Policy for Public Housing Program
			Additionally, the current exclusion covering incremental earnings of any family participating in a state or local program will be expanded to include any qualifying <b>federal</b> program, whether or not the member is enrolled in the FSS program
Business Income for Resident Owned Businesses	24 CFR Part 5.609(b)(2)	The net income from the operation of a business or profession is included in determining annual income.	Exclude 100 Percent of any net income derived from the operation of a businesses; provided the business qualifies as <b>a resident owned business</b> under 24 CFR Part 963.5. During the first year of enrollment in FSS program 100 percent; 75 percent in the second year; 50 percent in the third year; 25 percent in the fourth year; 0 percent exclusion thereafter.
Earned Income Disallowance	24 CFR Part 960.255	Incremental income earned by a family member, provided the increase in income is the result (1) of employment of a family member was previously unemployed for one or more years prior to employment; (2) increased earnings by a family member during participation in any economic self-sufficiency or other job training program; or (3) result of new employment or increased earnings of a family member during or within six months after receiving assistance, benefits or services under any state program for temporary assistance for needy families	The Federal EID benefit is embedded into the Rent Simplification rule so the provision of EID by definition of regulation, and annual tracking is eliminated for LIPH Participants. Families will not lose out on the benefit, however, ECC/HANH will help streamline staff responsibility by eliminating the requirement. The Federal Earned Income Disregard (EID) will continue to be implemented in the LIPH program for families who are required to report increase in wages or new job under the LIPH Rent Simplification Rules. The maximum amount of time a family can be enrolled in the Federal EID is 24 months with a start/stop clock of 48 months. At the beginning of the 12 months of

Topic	Regulatory Provision	Current Policy	Alternative MTW Policy for Public Housing Program
			50% EID, an interim will not be conducted; the family will remain at the 100% until the scheduled bi/tri annual certification comes up. Families who do already receive the benefit of no increase in rent with higher wages under the Rent Simplification rule will be tracked in Elite under EID at time of Bi-Tri annual certifications.
Mandatory Deductions	24 CFR Part 5.611	<p>(1) \$480 for each dependent;</p> <p>(2) \$400 for any elderly family or disabled family;</p> <p>(3) The sum of the following to the extent the sum exceeds three percent of annual income: (i) Un-reimbursed medical expenses of any elderly family or disabled family; and (ii) reimbursed reasonable attendant care and auxiliary apparatus expenses for each member of the family who is a person with disabilities</p> <p>(4) Any reasonable child care expenses necessary to enable a member of the family to be employed or to further his or her education.</p>	Eliminate the outlined mandatory deductions under this part. These deductions will be considered as Exceptional Expense Deductions
Additional (Exception) Expenses Deductions	24 CFR 5.611	A PHA may adopt additional deductions from annual income. ECC/HANH had none	Families with verifiable deductions in excess of \$2,000 will be allowed to request that these additional expenses be used in determining TTP. These verifiable deductions must exceed \$2,000 and shall be the sum of (1) Mandatory Deductions determined in accordance with Section 5.611 (2), plus non-reimbursed utility expenses ( except telephone and cable)

Topic	Regulatory Provision	Current Policy	Alternative MTW Policy for Public Housing Program
Total Tenant Payment	24 CFR 5.628	<p>(a) Determining total tenant payment (TTP). Total tenant payment is the highest of the following amounts, rounded to the nearest dollar:</p> <ul style="list-style-type: none"> <li>(1) 30 percent of the family's monthly adjusted income;</li> <li>(2) 10 percent of the family's monthly income;</li> <li>(3) If the family is receiving payments for welfare assistance from a public agency and a part of those payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to meet the family's housing costs, the portion of those payments which is so designated; or</li> <li>(4) The minimum rent, as determined in accordance with Sec. 5.630.</li> </ul>	The Total Tenant Payment (TTP) will be based upon (1) income-tiered TTP structure or the minimum TTP \$50 for a family with income of up to \$2,500 annually.
Hardship Provision for Exceptional Expenses	24 CFR 5.611(2))	A PHA may adopt additional deductions from annual income. The PHA must establish a written policy for such deductions.	A family may be exempt from minimum rent as follows; When the family has lost eligibility for or is awaiting an eligibility determination for a Federal, State or local assistance program, including a family that includes a member who is a non-citizen

Topic	Regulatory Provision	Current Policy	Alternative MTW Policy for Public Housing Program
			<p>When the family would be evicted because it is unable to pay the minimum rent</p> <p>When the income of the family has decreased because of changed circumstances, including loss of employment.</p> <p>Family whose shelter expenses, plus un-reimbursed medical, childcare and disability expenses exceed 40 percent of annual income or whose medical, childcare or disability expenses of \$6,000 or more annually may seek a deduction in rent for exceptional expenses.</p>
Minimum Rent	24 CFR 5.630	<p>A family may be exempt from minimum rent of \$50.00 as follows: (i) When the family has lost eligibility for or is awaiting an eligibility determination for a Federal, State, or local assistance program, including a family that includes a member who is a non-citizen; (ii) When the family would be evicted because it is unable to pay the minimum rent; (iii) When the income of the family has decreased because of changed circumstances; (iv) a death has occurred in the family's household; (v) any other circumstances to be considered by the PHA to be reason to waive the minimum rent requirement.</p>	<p>A family may only receive one hardship exemption from the minimum rent requirement during a twelve month period, unless a tenant is elderly, disabled, or is enrolled in ECC/HANH's Family Self Sufficiency Program. The minimum rent requirement may be waived more than once during a twelve month period if at least one adult member of the household enrolls in the Family Self Sufficiency Program (the "FSS Program"). Elderly and disabled families are not required to enroll in the FSS Program.</p>
Utility Allowances and Reimbursements	24 CFR 5.632(a) and (b)	Tenant Paid Utilities to be deducted from TTP to determine tenant rent.	No. Change. ECC/HANH will pay all utilities except for electricity at Westville Manor, Fairmont Heights, McConaughy Terrace and all Scattered Site properties.



Topic	Regulatory Provision	Current Policy	Alternative MTW Policy for Public Housing Program
Annual Reexamination of Income and Family Composition	24 CFR 960 Part 257	Reexamination of income must occur every year, except every two years for elderly or disabled households.	Reexamination of income will occur every three years for Elderly and Disabled families and every two years for all other families. Annual update of changes in family composition for persons 18 years of age and older that are added or subtracted from the family. ECC/HANH will do UIV and submit a 50058 annually. Additionally the Community Service requirement will be reviewed annually for all household members who are not disabled, working less than 20 hours per week or enrolled in classes under the FSS program.
Interim Reexamination	24 CFR 960 Part 257	A family may request an interim reexamination of family income because of any changes since the last examination. The owner must make the interim reexamination within a reasonable time after the family request. Currently, family must report any change in income that amounts to \$200 or more a month.	A family can request only three interim re-examinations each 12 months with the exceptions of those conditions where they are required to report certain changes in family composition or certain changes in family income. A family, except for elderly or disabled or a family enrolled in FSS may make <b>one</b> request for an <b>interim</b> for a hardship exemption each 12 months.
Verification of Wages, Salaries and Assets below \$5,000 and Assets below \$50,000	24 CFR 5.659	The owner must obtain and document in the family's file third party verification of the following factors, or must document in the file why third party verification was not available : (1) Reported family annual income; (2) The value of assets; (3) Expenses related to deductions from annual income; and (4) Other factors that affect the determination of adjusted income.	Only a self-certification will be required for income up to and including \$5,000.00. For income above \$5,000.00 two most recent pay stubs or a W-2 or 1099 dated within 90 days of effective date of re-examination. ECC/HANH will continue to conduct EIV or UIV.  Asset exclusion is raised to \$50,000.00 and only self certification will be required.

Topic	Regulatory Provision	Current Policy	Alternative MTW Policy for Public Housing Program
Determination of Tenant Total Payment (TTP)	24 CFR 5.628	<p>a) Determining total tenant payment (TTP). Total tenant payment is the highest of the following amounts, rounded to the nearest dollar: (1) 30 percent of the family's monthly adjusted income; (2) 10 percent of the family's monthly income; (3) If the family is receiving payments for welfare assistance from a public agency and a part of those payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to meet the family's housing costs, the portion of those payments which is so designated; or (4) The minimum rent</p>	<p>TTP based upon income-tiered approach. No family shall be subject to an increase in TTP of greater than \$25.00 a month during the second year that the family is subject to the Rent Simplification Policy. The increase in TTP during the third year the family is subject to Rent Simplification shall not exceed more than \$50 during the third year; \$75 a month during the fourth year; and \$100 a month above the monthly TTP in the year immediately preceding the implementation of Rent Simplification. The families TTP after the fifth year shall be whatever amount is determined under Rent Simplification. These limitations on rent increase shall only apply to increases in TTP that result from the imposition of Rent Simplification and not for increases that result from changes in family composition or changes in family income.</p>

**HOUSING AUTHORITY OF THE CITY OF NEW HAVEN**

**MOVING TO WORK SUFFICIENCY PROGRAM**

**RENT SIMPLIFICATION PROCEDURES FOR THE SECTION 8 MTW VOUCHER PROGRAM**

## Housing Choice Voucher Program Rent Simplification

ECC/HANH believes there is a better way to administer essential housing programs, one that encourages long-term self-sufficiency for both the program participants as well as the agency.

**The Rent Simplification policies apply only to the Housing Choice Voucher (HCV) Program included under the agency's MTW Program. The Moderate Rehabilitation Program, Mainstream for Elderly, Welfare to Work VASH, RAD, and Enhanced Vouchers are not covered by this policy.**

### Rent Simplification: Equity & Efficiency

The proposed system rewards families who increase their incomes, and provides them with more opportunities to save while easing ECC/HANH's burden of administering these housing programs.

### Everyone Should Contribute

ECC/HANH believes that every family should contribute towards their housing. Under Rent Simplification, the criteria under which a family can claim zero income and not pay any rent are not changed. What will change is the amount of time families will be permitted to request an interim adjustment. The minimum rent will be increased from \$25.00 per month to \$50.00 per month for the HCV Program.

### Fiscal Equity for ECC/HANH

Rent Simplification is forecast to be revenue-neutral. In other words, the implementation of Rent Simplification will not increase the amount of rental revenue to the ECC/HANH.

### Approvable Method

Rent Simplification allows all stakeholders to easily understand how tenant rents are determined, and armed with some basic income data, anticipate what future rents will be. This will allow families to easily plan for future expenses and savings.

### Measurable Reduction in Administrative Time

By simplifying the rent determination and deduction procedures in Federal Public Housing, Rent Simplification makes the job of recertifying tenants significantly easier.

### Transition to Avoid Hardships

ECC/HANH has devised a system that is not only revenue neutral for the organization, but will not result in any undue hardship to our families. There will be a transition period of one year from the current income based rent determination process to the new income tiered rent determination process. No family will have an increase in Total Tenant Payment (TTP) during the first year they are subject to the requirements of this Rent Simplification Policy. Please note that this hold harmless provision does not apply to increases in TTP that result from an increase in family annual income above the amount earned in the reporting period immediately preceding the family being subject to Rent Simplification. No family shall be subject to an increase in TTP of greater than \$25.00 a month during the second year that the family is subject to the Rent Simplification Policy. The increase in TTP during the third year the family is subject to Rent Simplification shall not exceed \$50; \$75 a month during the fourth year; and \$100 a month above the monthly TTP in the year immediately following the implementation of Rent Simplification.

### Asset Exclusion

Asset exclusion is raised to \$50,000.00. Increasing the asset exclusion amount allows residents to accumulate more assets before they are calculated as income. Families will self certify that they do not have assets in excess of \$50,000.00.

### Earned Income Disallowance

**The Earned Income Disallowance (EID) under Sec. 5.617** for all HCV participants EID is eliminated.

### Other Exclusions

All adoption assistance payments will be excluded from income calculations under Section 5.609(c) (8) (v) as the \$480 dependent deduction is eliminated. All income earned by full-time college students will no longer be included in the determination since there will no longer be the \$480 dependent deduction to offset income.

### Annualized Income Calculation

Prospective and past income may be used to calculate resident rents, especially for families with irregular or sporadic employment histories. For families with income of up to and including \$5,000.00 we will accept a self-certification. For families earning more than \$5,000.00 of wages and salaries we want pay stubs covering the most recent four weeks of employment or a W-2 or 1099 within 180 days of the effective date of recertification. We must complete EIV or other UIV as required by HUD.

### Annual Reexaminations

Reexaminations are currently conducted every year for non-elderly households and every two year for elderly and disabled households. ECC/HANH spends on average three hours per annual reexamination. Under Rent Simplification, annual reexaminations will occur every two years for non-elderly households and every three years for elderly and disabled households. These changes will allow families who experience increases in income to retain all of their increased earnings between annual reexaminations. During the first year all families will be recertified. This process will be phased in over a three-year period.

Effective FY15 (October 2014), ECC/HANH updated its definitions of elderly/disabled and work-able families. Under the policy change, an elderly/disabled family will be defined as one in which all adult members (excluding live-in attendants) are elderly and/or disabled. A work-able family will be one that doesn't meet the new elderly/disabled definition. Work-able households under the new definition will have reexaminations every two years (biennial schedule) and elderly/disabled households will have annual reexaminations every three years (triennial schedule).

ECC/HANH believes this new definition more closely matches the spirit of a "work-able" family since all work-able families would have at least one work-able adult. Under the prior definition, an elderly/disabled family only needed a head, co-head, or spouse to be elderly or disabled which led to some families with work-able adults being categorized as elderly/disabled. This change will also give ECC/HANH the ability to better track earnings and employment for work-able families; and the better population division will give ECC/HANH the flexibility to implement work-able specific rent policy changes in the future if it so chooses.

### *Deductions for Exceptional Expenses*

Excess resources are dedicated to verifying deductions for child care, medical and disability allowances. Third party verifications of these amounts are difficult to accomplish and the agency more often than not relies upon second and first party verifications of these deductions. Obtaining verification data also places an undue burden on the resident. To simplify this process, ECC/HANH will eliminate standard deductions for these amounts for elderly, disabled and non-elderly households.

Households with exceptional expenses may request a rent reduction. This includes large families (more than two children). It also includes families with high medical expenses, disability assistance expenses, or childcare expenses. Combined, exceptional expenses must total no less than \$2000.00 in order for family to qualify for the additional monthly rent deduction.

The amount of expense is set in \$2,000.00 tiers. This allows ECC/HANH to move away from verifying every last dollar. Tenants are not required to provide documentation of every dollar of expense; rather, tenants need only provide documentation sufficient to meet the appropriate tier.

The amount of monthly rent reduction is established at the mid-range of the tier.

Households with exceptional expenses will receive a direct reduction of the monthly rent. However, no tenant's rent will be reduced below a rent of \$50.00 as a result.

<b>Tiered Amount of Expenses</b>	<b>Monthly Rent Reduction</b>
\$ 2,000 - \$ 3,999	\$ 75 (equivalent to \$3,000 deduction)
\$ 4,000 - \$ 5,999	\$ 125 (equivalent to \$5,000 deduction)
\$ 6,000 +	Hardship Review

### **Changes in Family Composition**

Residents are still required to get permission from the Housing Manager and the Director of Housing, Management to add anyone to a household and to report changes in family composition. A family's rent is recalculated if the addition or subtraction of a household member results in an income change of \$200.00 per month or more, or that causes the family to move from one income tier to another. This increase in rent does not count as an interim reexamination.

#### **Mandatory Interim Reexaminations Policy**

Residents must request an interim reexamination if any of the following conditions occur:

Change in family composition that affects the voucher size or bedroom size.

The addition of a family member 18 years of age or older

Change in family composition that causes the family to move from one income tier to another with a higher rent schedule.

Addition of a live-in aid

Income increase following an interim rent reduction

If ECC/HANH grants an exceptional deduction for any family and there is a subsequent change then the family must report that change to ECC/HANH.

#### **Optional Interim Reexaminations Policy**

Residents have the option to request three (3) interim reexaminations during every twelve (12) month period. Interims may be granted in the following instances:

Decrease in family income that is expected to last 90 days or more if it will result in a change in the family's income tier (exclude seasonal workers; see below)

Increase in Exceptional Expenses of at least \$2,000.00

Interim rents normally remain in place until the next scheduled reexamination. If a family experiences an increase in income it is not necessary for the family to report this increase in income until the next scheduled certification date, except when the increase occurs after an interim decrease has been processed. This rule does not apply to Hardships. See language related to hardships

Households receiving a requested interim rent reduction must report any subsequent income increase to ECC/HANH within thirty (30) days of occurrence. Failure to report the change within thirty (30) days results in retroactive rent changes, and depending on the severity of the circumstances, lease termination.

Seasonal workers who are employed for a period of time less than 12 months annually will have their rent calculated over a 12 month period using the 9 or 10 months of income earned. During the months the worker is not actively working, the family will not be able to request a rent reduction as the rent has already been adjusted over a 12 month period.

Permanent loss of income (i.e., death of an income earner) results in a permanent, rather than interim, rent reduction. This decrease in rent does not count as an interim reexamination. Under this circumstance, the family is not required to report a subsequent increase in income until the next scheduled certification.

#### Verification of Annual Income from Wages and Salaries and Assets

To reduce the administrative burden associated with the verification of income ECC/HANH has amended its Admission and Continued Occupancy (ACOP) to specify that:

For earnings from wages and salaries where Annual Income for the prior period of up to and including \$5,000.00, self certification from family is all that shall be required as verification of income.

For earnings from and salaries of more than \$5,000.00 the most recent pay stubs for recent 4 weeks of employment, or W-2 or 1099 within 180 days of the anniversary date shall be required in addition to the self-certification, but only to the extent that verification of Annual Income is not available from a third party source of Upfront Income Verification.

Self-certification of all sources of Annual Income shall be required in all cases.

For families with total assets of \$50,000.00 or less a self-certification of said assets shall be required.

#### Income Tiered Rents Calculated within \$1,000 Bands

Rents are based on \$1,000.00 income bands starting at \$2,500.00. Using a band-based rent schedule allows the ECC/HANH and residents to move away from verifying every last dollar earned and deducted. (See Exhibit A)

**At January 31, 2007, both the median and mode percentage of Total Tenant Payment (TTP) to annual income is 28.5 percent. That is, most families pay 28.5 percent of their family income (before utility allowance) as rent. Fifty two (52) percent of households pay 28 percent or more of annual income for TTP; six percent pay less than 10 percent; 13 percent pay between 10 and 20 percent; and 26 percent pay between 20 and 27 percent of income as TTP.**

Rent will be set at 28.50 percent of income for income tiers of \$1000.00 starting at \$2,500.00. The rent will be calculated at the lower end of each tier. For example, for the \$2,500.00 to \$3,499.00 tier, the rent will be calculated at 28.50 percent of \$2,500.00. Families with incomes below \$2,500.00 will be charged the minimum rent. Families will be permitted to apply for a hardship if verifiable proof is provided that their total expenses exceed \$2,000.00

#### Minimum Rents

**Families with annual income below \$2,500.00 will pay a minimum rent of \$50.00. In no event shall any family pay less than 25 percent of its Annual Income for TTP.**

#### Zero (0) Income Households

A family claiming zero (\$0) rent is automatically exempt from the minimum rent requirements for a 90 day period when the family's circumstances fall into any one of the following criteria:

When a family has lost eligibility or is awaiting eligibility determination from a Federal, State or local assistance program;

When the family would be evicted because it is unable to pay the minimum rent;

When the income of the family has decreased because of changed circumstances, including loss of employment;

When a death in the family has occurred; or

Other circumstances determined by ECC/HANH to be reasons to waive the minimum rent requirement (collectively, the "Criteria for Minimum Rent Exemption").

If a family is unable to pay the minimum rent because of a financial hardship, the family is eligible for a temporary or long term exemption from the minimum rent requirement and the HAP will be adjusted accordingly.

A temporary hardship exemption exists when none of the above criteria is expected to last for more than 90 days. At the end of the 90 days, the family will undergo an interim increase.

A long term hardship exemption exists when at least one of the above criteria is expected to last for more than 90 days. At the end of the long term hardship, an interim is conducted to adjust the family's income.

A family may only receive one hardship exemption from the minimum rent requirement during a twelve month period, unless a participant is elderly, disabled or is enrolled in ECC/HANH's Family Self-Sufficiency Program. The minimum rent requirement may be waived more than once during a twelve month period if at least one adult member of the household enrolls in the Family Self Sufficiency Program (the FSS Program). Elderly and disabled families are not required to enroll in the FSS Program.

Once ECC/HANH identifies a participant's need for a hardship exemption from the minimum rent requirement or the family requests such exemption, the minimum rent shall be suspended immediately for a period of 90 days. At the end of the hardship, an interim will be conducted to bring family up to speed on current household income.

#### Hardship Review

All "Applications for Exemption from Minimum Rent" shall be forwarded to the Hardship Review Committee.

The Hardship Review Committee shall consist of the Executive Director or his/her designee, the Chief Operations Officer or his/her designee, the Service Center Director or his/her designee, and the Assistant Executive Director of Community and Economic Development or his/her designee. At the family's option, the Hardship Review Committee may include one (1) participant of ECC/HANH who is in good standing.

The Application for Exemption from Minimum Rent shall originate from the family or a ECC/HANH employee if the family experiences any one of the Criteria for Minimum Rent Exemption.

When a participant submits an application or a ECC/HANH employee submits an application on behalf of a participant. ECC/HANH will suspend the minimum rent requirement commencing on the first of the month following the date of the application for a period of 90 days and adjust the HAP payment accordingly.

The participant's assistance cannot be terminated for nonpayment of minimum rent while participant's Application for Exemption from Minimum Rent is pending or during the 90 day period of suspension, whichever is longer.

The Hardship Review Committee shall send a letter to all participant families who have applied for Hardship Exemption from Minimum Rent stating:

that ECC/HANH has received an Application for Exemption from Minimum Rent,

that ECC/HANH will suspend the minimum rent requirement for 90 days effective as of the first of the next month and the effective dates of the 90 day suspension,

that there can be no termination of assistance for non-payment of rent during the suspension period;



the date for a meeting with the participant to discuss the hardship exemption request, giving the participant family at least ten days advance notice of such meeting and informing the participant that he or she may have one opportunity to reschedule the meeting; and

that, with the exception of elderly and disabled families, the participant family has been referred to the FSS program and will not be able to receive a hardship exemption in excess of 90 days without enrolling in the program.

The Hardship Review Committee will review the circumstances surrounding the request and determine if the request is temporary, long term or nonexistent.

If the Committee determines that *the hardship is of a temporary nature (the hardship is expected to last less than 90 days)*, at the end of the 90-day period, the participant's rent will be reinstated to the minimum rent retroactively to the initial date of suspension. The participant will have an opportunity to enter into a reasonable repayment agreement with ECC/HANH for any back rent that is due and owing to ECC/HANH.

If the Committee determines that the *hardship is of a long-term nature (the hardship is expected to last more than 90 days)*, the tenant shall be exempt from the minimum rent requirement from the first of the month following the date of the application for exemption from the minimum rent until such time that the hardship no longer exists.

ECC/HANH may deny a participant a long term exemption from the minimum rent requirement, if the participant fails to attend the scheduled meetings with the Hardship Review Committee. ECC/HANH will provide each participant one opportunity to reschedule the meeting. If the participant fails to attend the scheduled meetings, ECC/HANH may deny the long-term exemption from the minimum rent requirement. The letter scheduling the meeting, shall inform participants that persons with disabilities are entitled to reasonable accommodation with regard to this requirement.

Except for Elderly or Disabled families, no tenant shall be exempt from the minimum rent requirements for more than 90 days during a one year period unless at least one member of the family who is 18 years of age or older enrolls and actively participates in ECC/HANH's FSS Program for job or benefit counseling. Such family member(s) shall enroll in the FSS program within 30 days from the date of the Application of Exemption from Minimum Rent.

If the hardship is determined to be nonexistent, the participant will be responsible for paying rent to ECC/HANH for any rent that was suspended while tenant's Application for Exemption from Minimum Rent was pending. The minimum rent shall be re-instated retroactively to the initial date of the suspension. Participant will have an opportunity to enter into a reasonable repayment agreement with ECC/HANH for any back rent that is due and owing to ECC/HANH.

Upon completion of the review process, the Hardship Review Committee shall render a written recommendation to the Executive Director, who shall then adopt or reject the recommendation and shall issue a written decision that states as follows:

If the hardship exemption is determined to be short term:  
, that a short-term hardship exemption was granted;

the effective dates of the exemption;

the basis for the decision to grant a short-term exemption, including that a long-term exemption was denied and the reason that such long-term exemption was denied; and

that the participant has a right to enter into a reasonable repayment agreement with ECC/HANH for the minimum rent that was suspended and is now owing to ECC/HANH.

If the hardship exemption is determined to be long term:

that a long-term hardship exemption was granted;

whether the long-term exemption is permanent or subject to periodic review and, if subject to periodic review, when such review will take place; and

that all non-elderly, non-disabled participants are required to comply with FSS requirements as a condition of the receipt of a long term exemption; and

that the participant must notify ECC/HANH within 10 days if the hardship ceases to exist because the participant has obtained a source of income sufficient to pay (at least) the minimum rent.

If the hardship is determined to be non-existent:

that a hardship exemption was denied;

the reason for such determination; and

the terms and condition on which the participant family must pay back the minimum rent that was suspended and is now owing to ECC/HANH.

All letters concerning Hardship Review Committee determinations shall state that any participant who disagrees with the decision may request an informal hearing in accordance with ECC/HANH's hearing procedures, a copy of which will be included with the written decision. In cases where a hearing is sought, no action shall be taken by ECC/HANH until the grievance process is completed.

#### Mixed Families

For mixed families, where some households include members with citizenship or eligible immigration status as well as those without, rents are calculated using the simplification model; subsidy is then prorated using current methods.

#### Fraud Prevention

After two or more instances of job loss or income drop within ninety (90) days of a scheduled reexamination (based on current and prior reexamination history), ECC/HANH sets a rent based on the past year's W-2 or other information available for income verification. Households are advised that this is a potential fraud issue and that they have the right to grieve through the normal process to more fully explain the reasons for the pattern of income loss. ECC/HANH will set the rent after the Conference Panel review.

Households with two or more instances of job loss or income drop within ninety (90) days of a scheduled certification do not have access to the Hardship Review Committee.

#### Rent Simplification Implementation – Housing Choice

Residents will receive notice of the new policy on July 1, 2007 and the policy will take effect on January 1, 2008 for all reexaminations with an anniversary effective date on or after January 1, 2008 and for all new lease-ups and residents requesting interim reexaminations after January 1, 2008.

A staggered approach is used to integrate the two-year and three year reexamination cycles.

Initially in fiscal year 2008, all families will be re-examined during the first year.

In the second year of the program (2009), two thirds of the elderly/disabled families will be re-examined and one half of the non-elderly/non-disabled families.

In the third year of the program (2010), one third on the elderly/disabled families will be re-examined and one-half of the remaining non-elderly/non-disabled families.

Rent Simplification is expected to be fully implemented by December 31, 2010.

## SEMAP WAIVERS

The SEMAP verification methods and ratings are set forth under 24 CFR Part 983. As a result of the Rent Simplification Plan many of these indicators will either no longer be relevant or the Authority and/or HUD will be unable to measure ECC/HANH's performance; therefore, ECC/HANH will request a waiver of the following SEMAP indicators beginning October 1, 2007.

### Sec. 985.3(c). **Determination of Adjusted Income.**

Beginning October 1, 2007, Total Tenant Payment will be based Annual Income by income tiers. Additional, ECC/HANH will no longer include assets of less than \$50,000 in the determination of Annual Income. There will no longer be any Mandatory Deductions; therefore, a waiver of this Section is required.

### Section 985.3(j) **Annual reexaminations.**

This indicator shows whether the PHA completes a reexamination for each participating family at least every 12 months (24 CFR 5.617). A waiver of this indicator is required since ECC/HANH will no longer reexamine every family each year.

### Section 985.3(m) **Annual HQS Inspections.**

This indicator shows whether the PHA inspects each unit under contract at least annually. (24 CFR 982.405(a). ECC/HANH will no longer inspect every unit every year, but will instead inspect units according to the families' biennial or triennial recertification schedule.

### Section 985.507(m) **Rent to Owner: Reasonable Rent**

### Section 985.3(n) **Lease-Up.**

This indicator shows whether the PHA enters HAP contracts for the number of units reserved under ACC for at least one year. Due to the funding fungibility under MTW, Section 8 funds are used according to the priorities set forth in the MTW Annual Plan.

#### Alternative Inspection Schedule

ECC/HANH will no longer inspect each unit every year, but will instead inspect units according to the families' biennial or triennial recertification schedule, unless:

The participant or landlord requests a special inspection due to violations noticed by either party.

### Hardship Waiver Policy and Guidelines

Families with Annual Income below \$2,500 annually shall pay the minimum rent of \$50.00 per month.

All families placed on minimum rent with the exception of elderly and disabled families will be referred to the Family Self Sufficiency Program.

If a family is unable to pay the minimum rent because of a financial hardship, the family is eligible for a temporary or long-term hardship exemption from the minimum rent requirements.

All families placed on minimum rent must be informed in writing of the procedures for applying for a hardship exemption from the Minimum Rent Requirement and the ability to have minimum rent waived.

All families who apply for such hardship exemption, with the exception of elderly persons and persons with disabilities, will be referred to the Family Self Sufficiency Program in order to assist the family in moving towards self sufficiency.

ECC/HANH will notify all families of their right to request a hardship exemption from the minimum rent requirement and in accordance with the provisions set forth herein. Participants will be notified of their right to request a hardship exemption through the Application for Exemption from Minimum Rent, a copy of which will be provided to participants at lease-up and at each recertification appointment and mailed to participants at each interim recertification. The policy and procedures for requesting such hardship exemption will also be included in participant rent change notifications, Application for Exemption from Minimum Rent and all form documents related to the exemption process.

#### Criteria for Hardship Exemption from Minimum Rent Requirement.

A family is automatically exempt from the minimum rent requirements for a 90 day period when the family's circumstances fall into any one of the following criteria:

When a family has lost eligibility or is awaiting eligibility determination from a Federal, State or local assistance program;

When the family would be evicted because it is unable to pay the minimum rent;

When the income of the family has decreased because of changed circumstances, including loss of employment;

When a death in the family has occurred; or

Other circumstances determined by ECC/HANH to be reasons to waive the minimum rent requirement (collectively, the "Criteria for Minimum Rent Exemption").

If a family is unable to pay the minimum rent because of a financial hardship, the family is eligible for a temporary or long term exemption from the minimum rent requirement and the HAP will be adjusted accordingly.

A temporary hardship exemption exists when none of the above criteria is expected to last for more than 90 days. At the end of the 90 period, an interim will be completed to set the family to rent based on the new current income.

A long term hardship exemption exists when at least one of the above criteria is expected to last for more than 90 days. At the end of the long-term hardship, an interim will be completed to set the family to rent based on the new current income.

A family may only receive one hardship exemption from the minimum rent requirement during a twelve month period, unless a participant is elderly, disabled or is enrolled in ECC/HANH's Family Self-Sufficiency Program. The minimum rent requirement may be waived more than once during a twelve month period if at least one adult member of the household enrolls in the Family Self Sufficiency Program (the FSS Program).

Elderly and disabled families are not required to enroll in the FSS Program.

Once ECC/HANH identifies a participant's need for a hardship exemption from the minimum rent requirement or the family requests such exemption, the minimum rent shall be suspended immediately for a period of 90 days.

#### Initiation of Hardship Exemption Review

An application for Exemption from Minimum Rent may originate from either a ECC/HANH employee or the participant family.

ECC/HANH employees must complete and submit an Application for Exemption from Minimum Rent on behalf of a participant family whenever any evidence exists that the family falls into any one of the Criteria for Minimum Rent Exemption (as set forth above).

A participant family also has the right to request a hardship exemption from minimum rent. Such request must be in writing and must state the family circumstances that qualify the family for a hardship exemption.

#### Notification of the Right to a Hardship Exemption

ECC/HANH will notify all families of the ability to receive a hardship exemption from minimum rent and the procedures for applying for such a hardship exemption in the Application for Exemption from Minimum Rent, a copy of which will be provided to participants at lease up and at each recertification appointment or mailed to participants for interim recertifications.

ECC/HANH will also notify all families in writing of the ability to receive a hardship exemption from minimum rent and the procedures for applying for such a hardship exemption in the following documents: participant rent change notifications, the Application for Exemption from Minimum Rent and all form documents related to the hardship exemption process.

ECC/HANH will also notify all families in all of the above documents that all families that are exempt from the minimum rent requirements will be referred to the Family Self Sufficiency (FSS) Program in order to assist the family in moving toward self sufficiency. Elderly and disabled families are not required to participate in the FSS program.

#### Significant Change to MTW FY20 Plan Amendment #1

##### **Rent Simplification Interims HCV & LIPH:**

Rent Simplification in both LIPH and HCV will include a request to adjust rent during COVID19 and any similar pandemic or National, State or Local emergency affecting a large number of families in the community. In order to prevent staff having to reprocess files when families go back to work during a time like this, ECC/HANH will create a letter which advises the families of decrease to their rent for 120 days (4 months), as a result of loss or decrease in income. At the end of the 4 months, the rent will be adjusted back to what it was before the decrease. Staff would process 2 actions, the decrease, and a second action (effective on the 1st day of the 4th month) which would be an increase back to previous amount. This way, families will not need to report the increase and staff can give 30 day notice of the potential increase change at the same time they are giving the decrease notice.

If families are not yet back to work or the change is permanent, they must report the change to ECC/HANH as soon as they are aware so that the second interim may be cancelled or adjusted.

This interim option does not cancel or supersede the current interim change rule where families are not required to report a new income or increase in income if the previous decrease was associated with an annual certification. In other words Interim rents normally remain in place until the next scheduled reexamination. If a family experiences an increase in income it is not necessary for the family to report this increase in income until the next scheduled certification date, except when the increase occurs after an interim decrease has been processed. With that said, COVID19, or similar pandemic or national, state or local emergency related interim decreases will remain in effect for the full 120 days. Any increases after this time period must be reported to ECC/HANH within 10 days of the change.

During these moments, the start and end date of interim decrease requests will made clear to families of ECC/HANH via current forms of communication with families.

##### **Minimum Rent Hardship LIPH & HCV:**

The three month hardship time-frame will be increased to four months during COVID19 and any similar pandemic or national, state or local emergency affecting a large number of families in the community. Additionally, families who fall under the hardship repayment requirement will not be required to repay hardship.

##### **Housing Choice Voucher HQS Inspections**

HQS Inspections may be conducted via video conference on a case by case basis with the Owner or his/her designee present at the inspection site. Inspection appointments will be scheduled as usual and will be attended in person by the landlord or designee. All HQS inspections forms will be mailed to the owner or designee in advance of the scheduled appointment. A certified HQS inspector must participate on the video conference and will guide the homeowner or designee through the inspections process. This process will be allowed for initial inspections of previously inspected units, meaning if a unit was previously occupied by a family receiving HCV subsidy, the unit may qualify for a video inspection for initial inspection for new voucher holder, as well as special inspections and bi/triennial inspections. Failed initial inspections will follow the current inspections protocol and timeline with the added option of proceeding via video conference. A 2nd failed inspection will require that an inspector go out to the site and inspect the corrected deficiencies in person.

The landlord or designee will bring the provided forms to the inspections appt and will sign the landlord portions of all forms while on video conference. The Inspector will serve as the witness to the landlord or designee signature and will sign as such. The inspector must include any notes regarding the process, including any information or areas that were not inspected or discussed during this time. With the exception of HVAC & other home systems, special inspections may be conducted via video conference. In the same way as the Initial and bi/triennial inspections, a 2nd fail will trigger an in-person inspection by the HQS inspector.

*Exceptional Expenses*

**Applicability-** Deductions permitted under 24 CFR Part 5.611(a) shall be permitted only to the extent the sum of anticipated deductions permitted under said Part 5.611(a) for the year are expected to equal or exceed \$2,000. Families with Exceptional Expenses that equal or exceed \$2,000 may request a rent deduction. The amounts of expenses are set in \$2,000 tiers. This allows ECC/HANH to move away from having to verify every dollar of every deduction. Participants will no longer be required to provide documentation for every dollar of expenses, but, instead, participants need only provide documentation sufficient to the expenses of the appropriate tier. The amount of the rent deduction is established at the mid-range of each tier. Families with Exceptional Expenses will receive a reduction in the rental payment as set forth on the following table: Families must have more than two qualifying dependents in order to qualify for additional Dependent Deductions

The Elderly/Disabled deductions shall not be used in determining Exceptional Expenses.

Dependent deduction shall only be allowed for families with more than two dependents since the standard amount of this deduction has been included in the determination of the percentage used to calculate tenant rent.

<b>Tiered Amount of Exceptional Expenses</b>	<b>Monthly Rent Reduction</b>
\$ 2,000 - \$ 3,999	\$ 75 (equivalent to \$3,000 deduction)
\$ 4,000 - \$ 5,999	\$ 125 (equivalent to \$5,000 deduction)
\$ 6,000 +	Hardship Review

Elderly persons and persons with disabilities always have the right to request a Reasonable Accommodation(s). Rents are determined in accordance with the methods and income measures set forth in ECC/HANH’s Public Housing Rent Simplification Policies.

ATTACHMENT C-1  
EXCEPTION TO HCV REGULATIONS

Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
Annual Income	24 CFR Part 5.609(a)(4)	Any income derived from an asset, to which any member of the family has access.	Excludes assets, from the determination of annual income, to extent the amount is \$50,000 or less. All income earned by a fulltime student will be excluded. All income earned by a family from adoption assistance will be excluded.
Income Exclusion for Person Enrolled in FSS Program	24 CFR Part 5.609(b)(1)	Incremental earnings and benefits to any family member, received from participation in a qualifying State or local employment training program, (including training programs not affiliated with a local government); and training of a family member participating as resident management staff.	<p>Exclude 100 percent of any incremental earnings from wages or salaries earned by any family member during the first year of FSS program participation, 75% in 2<sup>nd</sup> year, 50% in 3<sup>rd</sup> year, 25% in 4<sup>th</sup> year and 0% in 5<sup>th</sup> year, as long as the household is enrolled in the FSS Program. This will not exceed 5 years.</p> <p>Additionally, the current exclusion covering incremental earnings of any family participating in a state or local program will be expanded to include any qualifying federal program, whether or not the member is enrolled in the FSS program.</p>
Business Income for Resident Owned Businesses	24 CFR Part 5.609(b)(2)	The net income from the operation of a business or profession is included in determining annual income.	During the first year of enrollment in the FSS program, exclude 100 percent of any net income derived from the operation of a business; provided the business qualifies as a resident owned business under 24 CFR Part 963.5.

Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
			50 percent exclusion during the second year; 25 percent exclusion the third year.
Earned Income Disallowance for Persons with Disabilities	24 CFR Part 5.617(a)	<p>Incremental income earned by a previously unemployed disabled person in the 12 months prior to becoming employed, provided the increase in income is the result of;</p> <p>employment of a family member, previously unemployed for one or more years prior to employment;</p> <p>(2) increased earnings by a family member during participation in any economic self-sufficiency or other job training program; or</p> <p>(3) result of new employment or increased earnings of a family member during or within six months after receiving assistance, benefits or services under any state program for temporary assistance for needy families.</p>	Eliminated from HCV program
Mandatory Deductions	24 CFR Part 5.611	<p>(1) \$480 for each dependent;</p> <p>(2) \$400 for any elderly family or disabled family;</p> <p>(3) The sum of the following, to the extent the sum exceeds three percent of annual income:</p> <p>(i) Un-reimbursed medical expenses of any elderly family or disabled family; and</p> <p>(ii) reimbursed reasonable attendant care and auxiliary apparatus expenses for each member of the family who is a person with disabilities</p> <p>(4) Any reasonable childcare expenses necessary to enable a member of the family to be employed or to further his or her education.</p>	Eliminate all mandatory deductions.



Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
Additional (Exception) Expenses Deductions	24 CFR 5.611	None	Families with verifiable deductions that or exceed of \$2,000 will be allowed to request that these additional expenses be used in determining TTP. These verifiable deductions must equal or exceed \$2,000 and shall be the sum of: Mandatory Deductions determined in accordance with Section 5.611 (a), plus non-reimbursed utility expenses (except telephone).
Total Tenant Payment	24 CFR 5.628	<p>Determining total tenant payment (TTP). Total tenant payment is the highest of the following amounts, rounded to the nearest dollar:</p> <ul style="list-style-type: none"> <li>(a) 30 percent of the family's monthly adjusted income;</li> <li>(b) 10 percent of the family's monthly income;</li> <li>(c) If the family is receiving payments for welfare assistance from a public agency and a part of those payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to meet the family's housing costs, the portion of those payments which is so designated; or</li> <li>(d) The minimum rent, as determined in accordance with Sec. 5.630.</li> </ul>	TTP to be based upon (1) income-tiered TTP structure or the minimum TTP \$50 for a family with income of up to \$2,500 annually

Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
Hardship Provision	24 CFR 5.630(b)	A family may be exempt from minimum rent as follows: (i) When the family has lost eligibility or is waiting an eligibility determination for a Federal, State, or local assistance program, including a family that includes a member who is a non-citizen; (ii) When the family would be evicted because it is unable to pay the minimum rent; (iii) When the income of the family has decreased because of changed circumstances, including loss of employment.	A family whose shelter expenses, plus unreimbursed medical, childcare and disability expenses exceed 40 % of annual income or whose medical, childcare or disability expenses of \$6,000 or more annually may seek hardship.
Minimum Rent	24 CFR 5.630	\$25.00 for HCV. \$50.00 for LIPH	HCV increased from \$25.00 a month to \$50.00 a month so that LIPH and HCV have same minimum rent amount.
Utility Allowances and Reimbursements	24 CFR 5.632(a) and (b)	Tenant Paid Utilities to be deducted from TTP to determine tenant rent.	No change. Tenant paid utilities to be deducted from TTP to determine tenant rent.
Medical Deductions	24 CFR 5.611(c)		No longer applicable unless they exceed applicable threshold.
Annual Reexamination of Income and Family Composition	24 CFR 982.516	Reexamination of income must occur every year, except every two years for elderly or disabled households.	Reexamination of family income will occur every three years for Elderly or Disabled families and every two years for all other families, instead of every year.  Reexamination of family composition will only occur if a family notifies ECC/HANH of a change in family composition since this will affect the determination of appropriate size unit. . Annual update of changes in family composition for persons 18 years of age and older that are added or

Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
			subtracted from the family. ECC/HANH will do UIV and submit a 50058 annually.
Interim Reexamination	24 CFR 982.516	<p>A family may request an interim reexamination of family income for any changes since the last annual reexamination.</p> <p>ECC/HANH must conduct the interim reexamination within a reasonable time period after the family request. Currently, family must report any change in income that exceeds \$200 or more a month.</p>	<p>A family may request a maximum of three interim re-examinations within a 12-month period, with the exception of those conditions where they are required to report certain changes in family composition or certain changes in family income.</p> <p>A family, except for elderly or disabled, may only make one request for an interim for a hardship exemption each 12 months, unless one (1) household member is enrolled in the FSS program..</p>
Verification of Wages, Salaries and Assets below \$5,000 and Assets below \$50,000	24 CFR 5.659	<p>ECC/HANH must obtain and document in the family's file third party verification of the following factors, or must document in the file why third party verification was not available:</p> <ol style="list-style-type: none"> <li>(1) Reported family annual income;</li> <li>(2) The value of assets;</li> <li>(3) Expenses related to deductions from annual income; and</li> <li>(4) Other factors that affect the determination of adjusted income.</li> </ol>	<p>Only a self-certification will be required for income up to and including \$5,000. For income above \$5,000 two most recent pay stubs or a W-2 or 1099 dated within 90 days of effective date of re-examination.</p> <p>ECC/HANH will continue to conduct EIV or UIV.</p>
Determination of Tenant Total Payment (TTP)	24 CFR 5.628	<p>Determining total tenant payment (TTP). Total tenant payment is the highest of the following amounts, rounded to the nearest dollar:</p> <ol style="list-style-type: none"> <li>(1) 30 percent of the family's</li> </ol>	<p>TTP based upon income-tiered approach. No family shall be subject to an increase in TTP greater than \$25.00 a</p>

Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
		<p>monthly adjusted income;</p> <p>(2) 10 percent of the family's monthly income;</p> <p>(3) if the family is receiving payments for welfare assistance from a public agency and a part of those payments, adjusted in accordance with the family's actual housing costs, is specifically designated by such agency to meet the family's housing costs, the portion of those payments which is so designated; or</p> <p>(4) The minimum rent</p>	<p>month during the second year family is of the Rent Simplification Policy.</p> <p>The increase in TTP during the third year of the Rent Simplification Policy shall not exceed \$50 a month.</p> <p>The increase in TTP during the fourth year of the Rent Simplification Policy shall not \$75 a month.</p> <p>The increase in TTP during the fifth year shall not exceed \$100 a month above the monthly TTP in the year immediately preceding the implementation of Rent Simplification Policy. These limitations on rent increase shall only apply to increases in TTP that result from the implementation of the Rent Simplification Policy and not rent increases that result from changes in family composition or changes in family income.</p>
Annual Inspections	24 CFR Part 982.405(a)	<p>ECC/HANH must inspect each unit annually during Section 8 assisted occupancy.</p> <p>24 CFRP Part 982.405 (a) states that : The PHA must inspect the unit leased to a family prior to the initial term of the lease, at least annually during assisted occupancy, and at other times as needed, to determine if the unit meets the HQS. (See §982.305(b)(2) concerning timing of initial inspection by the PHA.)</p>	<p>ECC/HANH will no longer inspect every unit every year, but will instead inspect units every two years, unless the first unit inspection conducted after the implementation of the Rent Simplification Policy shows that the unit;</p> <p>(1) failed an inspection, or</p>

Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
			(2) the unit had a failed inspection in the three
			<p>years prior to the implementation of the Rent Simplification Policy.</p> <p>A unit must have three consecutive years without a failed inspection to qualify for the bi-annual inspection.</p> <p>Units for which landlords are requesting increases in HAP payment will also be inspected prior to ECC/HANH granting any such increase.</p>
Waiver of SEMAP Indicator	24 CFR Part 985.3(c).		Determination of Adjusted Income. Beginning October 1, 2007, Total Tenant Payment will be based Annual Income by income tiers. Additional, ECC/HANH will no longer include assets of less than \$50,000 in the determination of Annual Income. There will no longer be any Mandatory Deductions; therefore, a waiver of this Section is required by HUD.

Topic	Exceptions to HCV Program Regulations	Current Policy	Alternative MTW Policy for Housing Choice Voucher Program
Waiver of SEMAP Indicator	24 CFR Part 985.3(m)		Annual HQS Inspections. This indicator shows whether the PHA inspects each unit under contract at least annually. CFR 982.405(a). ECC/HANH will no longer inspect every unit every year, but will instead inspect a unit every two years unless the unit's inspection history indicates a need for an annual inspection as set forth above.
Waiver of SEMAP Indicator	24 CFR Part 985.3 (n)		Lease-Up. This indicator shows whether or not ECC/HANH enters HAP contracts for the number of units reserved under ACC for at least one year. ECC/HANH currently has a waiver of this provision and request that it be extended until September 30, 2008
Portability procedures	24 CFR Part 983.355 (c) (1)	ECC/HANH would like to have the ability to re-determine the eligibility of adult household members by performing a background check to ensure that family members do not have a criminal background.	

Waiver of Requirement to give 12 month notice to family about Payment Standard decrease	24 CFR 982.505 (3)(iii)	(iii) The PHA must provide the family with at least 12 months' notice that the payment standard is being reduced during the term of the HAP contract before the effective date of the change.	The PHA will notify families at the time of biennial or triennial recertification that the payment standard may increase or decrease at the next reexamination
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			based on the approved FMR at that time.
Waiver to allow a decrease in payment standard the effective date of the family's second regular reexamination following the effective date of the decrease in payment standard.		The initial reduction in payment standard cannot take place before the effective date of the family's second regular reexamination following the effective date of the decrease in payment standard.	The PHA will use the payment standard in effect on the date of reexamination whether it is a decrease or an increase.

**Housing Choice Voucher (HCV) Program  
Rent Simplification Rent Tier Schedule**

<b>Income Range</b>						
\$0	\$2,499	\$50		\$34,500	\$35,499	\$819
\$2,500	\$3,499	\$59		\$35,500	\$36,499	\$843
\$3,500	\$4,499	\$83		\$36,500	\$37,499	\$867
\$4,500	\$5,499	\$107		\$37,500	\$38,499	\$891
\$5,500	\$6,499	\$131		\$38,500	\$39,499	\$914
\$6,500	\$7,499	\$154		\$39,500	\$40,499	\$938
\$7,500	\$8,499	\$178		\$40,500	\$41,499	\$962
\$8,500	\$9,499	\$202		\$41,500	\$42,499	\$986
\$9,500	\$10,499	\$226		\$42,500	\$43,499	\$1,009
\$10,500	\$11,499	\$249		\$43,500	\$44,499	\$1,033
\$11,500	\$12,499	\$273		\$44,500	\$45,499	\$1,057
\$12,500	\$13,499	\$297		\$45,500	\$46,499	\$1,081
\$13,500	\$14,499	\$321		\$46,500	\$47,499	\$1,104
\$14,500	\$15,499	\$344		\$47,500	\$48,499	\$1,128
\$15,500	\$16,499	\$368		\$48,500	\$49,449	\$1,152

\$16,500	\$17,499	\$392		\$49,500	Above	\$1,176
\$17,500	\$18,499	\$416				
\$18,500	\$19,499	\$439				
\$19,500	\$20,499	\$463				
\$20,500	\$21,499	\$487				
\$21,500	\$22,499	\$511				
\$22,500	\$23,499	\$534				
\$23,500	\$24,499	\$558				
\$24,500	\$25,499	\$582				
\$25,500	\$26,499	\$606				
\$26,500	\$27,499	\$629				
\$27,500	\$28,499	\$653				
\$28,500	\$29,499	\$677				
\$29,500	\$30,499	\$701				
\$30,500	\$31,499	\$724				
\$31,500	\$32,499	\$748				
\$32,500	\$33,499	\$772				
\$33,500	\$34,499	\$796				

**Appendix 5**

**HOUSING AUTHORITY OF THE CITY OF NEW HAVEN**

**ECC/HANH BELIEVES: YOUTH INITIATIVE!**



## **Housing Authority of the City of New Haven Background**

### **From the Housing Authority of the City of New Haven to Elm City Communities**

The Housing Authority of the City of New Haven (ECC/HANH) was established in 1938 by the City of New Haven in response to the United States Housing Act of 1937. Elm Haven, ECC/HANH's first housing development, planned in 1939, was one of the earliest public housing projects in the nation, a forward-thinking trend that still exists within ECC/HANH's philosophy today.

Quinnipiac Terrace and Farnam Courts were subsequently completed in 1941. As wartime labor flooded into New Haven, these family developments were noted for their effective use of space in a city facing a housing crisis. Again, ECC/HANH had prepared for the future.

The post-World War II population increased the housing shortage and the Housing Authority was the leading builder of new units in the city, which included moderate-income housing at McConaughy Terrace, Brookside and Rockview developments. In the 1950s and '60s, ECC/HANH completed expansion construction at Elm Haven and Farnam Courts.

In 1989, Elm Haven was rebuilt as the Monterey Place neighborhood, and in 2001, ECC/HANH received HUD status as a Moving to Work (MTW) agency, one of fewer than 36 MTW agencies in the nation at that time. In 2003, ECC/HANH received a grant for the reconstruction of Quinnipiac Terrace, and has since completed significant work at West Rock and Eastview Terrace.

MTW has enabled ECC/HANH to renovate senior housing, increase its number of accessible units to accommodate the needs of New Haven residents with disabilities, and has transformed its public housing stock into housing of choice. MTW has enabled ECC/HANH to provide a robust self sufficiency program.

In 2009, the Housing Authority changed its name to "Elm City Communities" (ECC) to better capture the essence of that to which the Housing Authority of New Haven aspires: creating affordable, safe, decent neighborhoods with stability and positive opportunities for all our residents.

Today, Elm City Communities' developments and scattered sites provide affordable community living and quality of life services for more than 1,900 families comprising low- and middle-income households, families with children, seniors, disabled, young couples

starting out, people in career transition and those saving to buy a home of their own. Since its inception, the Housing Authority of New Haven has continuously demonstrated its commitment to the people of New Haven with foresight, dedication and sensitivity.

## ECC/HANH Believes

### Placing a premium on youth

Elm City Communities/Housing Authority of the City of New Haven's (ECC/HANH) mission is to provide, now and in the future, affordable communities of choice and opportunities for greater self-sufficiency for residents of the City of New Haven. In the spirit of its original creation, Elm City Communities continues to find new ways to serve the ever-changing needs of an ever-growing population.

As a MTW agency, we not only have the flexibility to pilot programs that support families ability to gain self-sufficiency, it is our responsibility as a MTW agency to demonstrate innovative policies and programs that support our mission as well as model in this effort for public housing authorities around the country.

We, at Elm City Communities, are proud of our accomplishments to date but know we must do more if we are to truly help the majority of our families become self-sufficient; it is not enough to simply help the adults within our households. We must support our youth and by placing a premium on our young people's success, we achieve the results public housing authorities across the nation seek—higher turnovers and a shrinking waitlist.

### A youth initiative focused on academic achievement

Elm City Believes is a new youth initiative that leverages smart housing policy and programs in order to advance academic outcomes for student residents so that we may see success among New Haven's young people through increased high-school graduation, postsecondary completion, and employment attainment. Launched as ECC/HANH Believes in April of 2014, Elm City Believes provides a cradle-to-career pipeline of learning resources for children and youth and sustains the notion that our children's success relies on supportive in-school and out-of-school experiences. Elm City Believes has the potential to stop the cycle of poverty among the families utilizing ECC/HANH and in so doing we have the opportunity to build a new, vibrant middle class in New Haven.

Elm City Believes is comprised of supports that expand upon the good work ECC/HANH has been doing as well as enhance what the nationally recognized New Haven Public Schools are doing. Programs are research-based and best practice supported as well as founded on feedback from ECC/HANH residents, ECC/HANH staff, and community stakeholders. As such, we focus our youth initiative on 1) academic supports and afterschool programming to reduce the achievement gap; 2) parent and family engagement in their children's education; and 3) increasing New Haven Promise<sup>14</sup> admittance and other programs that support post-secondary opportunities. In addition to the array of ECC/HANH-wide programs, ECC/HANH has school-specific partnerships that cater to individual student needs (e.g. Tutoring and small group homework help, whole-family wraparound evaluations and mental health supports, student attendance and engagement assistance).

### Why now?

Although some young people are able to rise above the circumstances of birth and family structure in order to advance academically, personally, and professionally, most do not without intensive supports from an array of service providers and caring, community based organizations.

**Students are not hopeful:** 46% students surveyed<sup>15</sup> lack hope for the future, reporting they feel stuck in their lives (32%) or discouraged about the future (14%).

*The average earnings for a high school dropout is \$22,165*

*The average earnings for a high school graduate is \$33,137*

*The average earnings for a college graduate is \$55,722*

*42.2% of residents aged 25 years and over have a high school diploma / equivalent or less*

*The average earnings for a ECC/HANH family is \$14,091*

<sup>14</sup> New Haven Promise is a scholarship and support program for New Haven Public School students that reside in New Haven, which provides full tuition to any in-state public university or college: <http://newhavenpromise.org/>

<sup>15</sup> 2013 Gallup poll of more than 600,000 students in grades 5 through 12 from school districts across the country

**Students are not success-ready:** Only 33% of U.S. students surveyed<sup>16</sup> in grades 5 through 12 are success-ready, meaning students have hope<sup>17</sup>, are engaged<sup>18</sup>, and their well-being<sup>19</sup> is thriving—things that significantly relate to student performance and influence outcomes such as grades, credits earned, achievement scores, likelihood to stay in school, and future employment. The fact of the matter is that students in the U.S. become less engaged every year and we are in essence creating psychological dropout factories.

**Students are not workforce-ready:** Less than 30% of Americans (3 in 10)<sup>20</sup> feel high school graduates are prepared for college, and less than 20% (2 in 10)<sup>21</sup> of Americans feel graduates are ready to enter the labor force. Employers now rank reading and writing as top deficiencies in new hires—one in five U.S. workers reads at a lower skill level than their job requires;<sup>22</sup> written communications tops the list of applied skills found lacking in high school and college graduates alike.<sup>23</sup>

**Poverty rate in New Haven is too high (population ≥ 25 years)<sup>24</sup>**

25.0% of residents that have less than a high school degree

10.8% of residents that have high school graduates

3.8% of residents that have bachelor's degree or higher

Connecticut saw a 50% increase in child poverty since 1990<sup>25</sup>

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<sup>16</sup> Ibid.

<sup>17</sup> Student *hope* is defined by how students view their future. It's their belief that they can, and will, succeed at school and beyond.

<sup>18</sup> Student *engagement* is defined by the non-cognitive engagement—paying attention in class, how students feel, overall behavior, etc.

<sup>19</sup> Student *well-being* is defined by how students evaluate their lives and the extent to which they report positive daily experiences.

<sup>20</sup> 2013 Phi delta Kappa/Gallup poll

<sup>21</sup> 2013 Phi delta Kappa/Gallup poll

<sup>22</sup> <http://arts.gov/sites/default/files/ToRead.pdf>

<sup>23</sup> <http://arts.gov/sites/default/files/ToRead.pdf>

<sup>24</sup> [http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS\\_12\\_5YR\\_S1701](http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_12_5YR_S1701).

<sup>25</sup> <http://datacenter.kidscount.org/data#CT>

ECC/HANH Believes School Partnerships	Leverage opportunities for ECC/HANH to Address Mutual Challenges and Concerns as Part of ECC/HANH Believes	ECC/HANH Interventions and Strategies	Indicators
<b>Common Ground High School</b>	<ul style="list-style-type: none"> <li>• Coordinate with school to identify child-level needs</li> <li>• Individualized case management for students and families</li> </ul>	<ul style="list-style-type: none"> <li>• Homework help and tutoring</li> <li>• Attendance assistance</li> <li>• Technology assistance</li> <li>• Whole-family evaluations</li> <li>• Mental health support for students and families</li> </ul>	<ul style="list-style-type: none"> <li>• Academic increase on state standardized tests</li> <li>• Decrease in Ds and Fs</li> <li>• School attendance increase</li> <li>• School discipline decrease</li> <li>• Number of students graduating</li> <li>• Number of students matriculating to college</li> <li>• Number of students graduating from college</li> </ul>
<b>Wintergreen Interdistrict Magnet School (WIMS), an ACES K-8 school</b>	<ul style="list-style-type: none"> <li>• Coordinate with school to identify child-level needs</li> <li>• Individualized case management for students and families</li> </ul>	<ul style="list-style-type: none"> <li>• Homework help and tutoring</li> <li>• Attendance assistance</li> <li>• Whole-family evaluations</li> <li>• Mental health support for students and families</li> </ul>	<ul style="list-style-type: none"> <li>• Academic increase on state standardized tests</li> <li>• School attendance increase</li> <li>• School discipline decrease</li> <li>• Number of students matriculating to 9<sup>th</sup> grade</li> </ul>
<b>Lincoln Bassett preK-6 School (Partnership w/ ConnCAT in discussion for SY 2015-16)</b>	<ul style="list-style-type: none"> <li>• Coordinate with school to identify child-level needs</li> <li>• Increased supports for students and families</li> </ul>	<ul style="list-style-type: none"> <li>• Homework help and tutoring</li> <li>• After school enrichment, Coding program for grades 5-6</li> <li>• Parent engagement</li> <li>• Parent supports</li> </ul>	<ul style="list-style-type: none"> <li>• Academic increase on state standardized tests</li> <li>• Number of students matriculating to 7<sup>th</sup> grade</li> </ul>
<b>New Haven Public Schools</b>	<ul style="list-style-type: none"> <li>• Coordinate with school to identify child-level needs</li> <li>• Increased enrollment in schools of choice</li> </ul>	<ul style="list-style-type: none"> <li>• Youth Stat</li> <li>• TBD</li> </ul>	<ul style="list-style-type: none"> <li>• TBD</li> </ul>
<b>Adult Education (In partnership w/ existing work and Project MORE in discussion for SY 2015-16)</b>	<ul style="list-style-type: none"> <li>• Coordinate with school to identify student-level needs</li> <li>• Coordinate with school to identify family-level needs</li> </ul>	<ul style="list-style-type: none"> <li>• Attendance assistance</li> <li>• Whole-family evaluations</li> <li>• Mental health support for students and families</li> <li>• Parent engagement</li> <li>• Parent supports</li> <li>• Family supports</li> </ul>	<ul style="list-style-type: none"> <li>• School attendance increase</li> <li>• Number of students age 17-30 receiving GED</li> <li>• Number of formerly incarcerated students age 17-30 completing GED</li> </ul>

ECC/HANH Believes Programs	Leverage Opportunities that Addresses Challenges and Concerns as Part of ECC/HANH Believes	ECC/HANH interventions and Strategies	Indicators
<p><b>Academic Supports and Afterschool Programming to Reduce Achievement Gap</b></p>	<ul style="list-style-type: none"> <li>Partner or administer out-of-school enrichment programs to support achievement in identified academic areas of need</li> <li>Use housing authority developments to support high quality out of school enrichment programs</li> <li>Raise awareness among parents about out-of-school academic programs</li> <li>Leverage role as Housing Authority to drive quality programs</li> </ul>	<ul style="list-style-type: none"> <li>Dinner Pilot during standardized testing window *AGR</li> <li>After school program w/ ConnCAT: for 40 kids in Grades 5-8 *AGR</li> <li>After school program w/ Solar Youth: for 86 kids in Grades k-12 *AGR</li> <li>After school program w/ BGCNH: for 125 kids in Grades k-8 *AGR</li> <li>After school program w/ Leap for Kids: for 20 kids in Grades k-12 *AGR</li> <li>Nonprofit Evaluations *AGR</li> <li>Homework Clubs @ every site *AGR</li> <li>Computer Labs @ every site *AGR</li> <li>Middle College for remediation: Wilbur Cross, Coop, and NHA *AGR</li> <li>Technology for blended learning and flipped classrooms *AGR</li> </ul>	<ul style="list-style-type: none"> <li>Increase in student participation in community programs and improved quality of community programs</li> <li>Percent of 12<sup>th</sup> graders receiving a high school diploma</li> <li>Increase in 12<sup>th</sup> grade cohort</li> <li>Academic increase on state standardized tests</li> <li>Decrease in Ds and Fs</li> <li>School attendance increase</li> <li>School discipline decrease</li> <li>Number of students graduating</li> <li>Number of students matriculating to college</li> <li>Number of students graduating from college</li> </ul>
<p><b>Access to High-Quality Early Learning and High-Quality Childcare</b></p> <p><b>*ECC/HANH Believes Flagship Program*</b></p> <p><b><u>POINT:</u> Karen DuBois-Walton</b></p>	<ul style="list-style-type: none"> <li>Leverage role as Housing Authority to encourage more youth to read, especially at an early age with parents</li> <li>Leverage role as Housing Authority to advocate for the importance of high-quality early learning</li> <li>Leverage role as Housing Authority to advocate for the importance of high-quality early childcare</li> <li>Leverage role as Housing Authority to advocate and change policies that support parents and families w/ OEC</li> </ul>	<ul style="list-style-type: none"> <li>Summer Read Program *AGR, PFE</li> <li>Early learning and literacy campaign *AGR, PFE</li> <li>Regulation and/or legislation changes to Care 4 Kids *AGR</li> <li>Regulation and/or legislation changes to public transportation *AGR</li> </ul>	<ul style="list-style-type: none"> <li>Percent of 2-5 year olds that enroll in quality early learning programs</li> <li>Percent of 2-5 year olds that complete quality early learning programs</li> <li>Pre-K Oral Language assessment</li> <li>Percent of students entering Kindergarten age-level expectations in all 6 areas: social-emotional, physical, cognitive, language, literacy, math</li> </ul>

	<ul style="list-style-type: none"> <li>• Leverage role as Housing Authority to advocate and change policies that support parents and families w/ DOT</li> </ul>		
<b>Parent and Family Engagement in Children's Education</b>	<ul style="list-style-type: none"> <li>• Organize formal and informal platforms for engaging families around the importance of education and academic opportunities for their children and parental engagement with the school system.</li> <li>• Demonstrate cultural competency and offer translation services to parents and families with limited English-speaking abilities</li> <li>• Educate parents on the importance of school and classroom stability</li> </ul>	<ul style="list-style-type: none"> <li>• Parent Support Network *<b>PFE</b></li> <li>• Summer BBQs *<b>PFE</b></li> <li>• Sports League *<b>PFE</b></li> <li>• Parent workshops and trainings *<b>PFE, AGR</b></li> <li>• Parent Ambassadors *<b>PFE</b></li> <li>• Facts for Families *<b>PFE</b></li> <li>• Text 4 Education * <b>PFE, AGR</b></li> </ul>	<ul style="list-style-type: none"> <li>• Attendance of parents in school sponsored events and conferences</li> <li>• Stable numbers of Parent Ambassadors</li> <li>• Increase numbers of parents who attend workshops and/or trainings</li> <li>• Increase numbers of parents who have leadership opportunities around the city</li> <li>• Increase numbers of parents who have leadership opportunities within their child's school and influence on decision making at their school or district</li> </ul>

<p><b>Student Attendance, Truancy, and Discipline</b></p> <p><b>*ECC/HANH Believes Flagship Program*</b></p> <p><b><u>POINT:</u> Sheila Allen-Bell</b></p>	<ul style="list-style-type: none"> <li>• Leverage role as Housing Authority to improve student attendance</li> <li>• Leverage role as Housing Authority to improve student truancy</li> <li>• Leverage role as Housing Authority to reduce student discipline</li> </ul>	<ul style="list-style-type: none"> <li>• Direct case management work w/ NHPS students through Youth Stat <b>*AGR, PFE</b></li> <li>• Direct case management work w/ identified ECC/HANH students attending NHPS <b>*AGR, PFE</b></li> <li>• Homework help <b>*AGR</b></li> <li>• Whole-family evaluations <b>*AGR, PFE</b></li> <li>• Mental health support for students and families <b>*AGR, PFE</b></li> </ul>	<ul style="list-style-type: none"> <li>• School attendance increase</li> <li>• School discipline decrease</li> <li>• Decrease in chronic absence, defined as missing 10% or more of the school year</li> <li>• Percent of K-5 students missing fewer than 10 days</li> <li>• Percent of 9<sup>th</sup> graders triggering early warning indicators (e.g., six or more absences and one or more course failures; one or more suspensions or expulsions)</li> </ul>
<p><b>New Haven Promise Informational Sessions and other Programs to Support Postsecondary Opportunities</b></p>	<ul style="list-style-type: none"> <li>• Offer support during academic transitions: middle to high; high to postsecondary; postsecondary to employment and self-sufficiency</li> <li>• Leverage role as Housing Authority to create postsecondary avenues</li> <li>• Leverage role as Housing Authority to provide adult relationships through youth employment</li> <li>• Leverage role as Housing Authority to celebrate youth</li> <li>• Provide supports for completion of a postsecondary degree or credential</li> </ul>	<ul style="list-style-type: none"> <li>• NHP informational sessions for parents <b>*PSO, AGR, PFE</b></li> <li>• NHP informational sessions for students <b>*PSO, AGR</b></li> <li>• NHP applications for 8<sup>th</sup> graders <b>*PSO, AGR, PFE</b></li> <li>• PSAT and SAT supports <b>*PSO, AGR</b></li> <li>• ECC/HANH apprenticeship program <b>*PSO, AGR</b></li> <li>• Afterschool job shadow program <b>*PSO, AGR</b></li> <li>• Student Training and Employment Program (STEP) <b>*PSO, AGR</b></li> <li>• Graduation gift <b>*PSO, AGR, PFE</b></li> <li>• Youth Leadership Council (YLC) and STEP alumni group <b>*PSO, AGR</b></li> </ul>	<ul style="list-style-type: none"> <li>• Percent of eligible students that complete the New Haven Promise application</li> <li>• Percent of graduating college bound students that complete the FAFSA</li> <li>• Developmental assets data (savings)</li> <li>• Increase in percent of seniors that take the PSAT and SAT</li> <li>• Percent of students receiving New Haven Promise awards</li> <li>• Percent of graduates that enroll in postsecondary college or technical school</li> <li>• Percent of students at state universities, community colleges, and technical colleges enrolling in pre-college and/or remedial coursework</li> </ul>

			<ul style="list-style-type: none"> <li>• Percent of students continuing past the first year of postsecondary</li> <li>• Percent of students that graduate from 2- and 4-year colleges and universities</li> </ul>
<p><b>College Week</b></p> <p><b>*ECC/HANH Believes Flagship Program*</b></p> <p><b><u>POINT:</u> Emily Byrne</b></p>	<ul style="list-style-type: none"> <li>• Leverage role as Housing Authority to avail students of the fact that postsecondary is a viable option for after high school graduation</li> <li>• Offer support during academic transitions: middle to high; high to post-secondary; post-secondary to employment and self-sufficiency</li> <li>• Offer support during the winter break when school is not in session</li> </ul>	<ul style="list-style-type: none"> <li>• 5 days of intensive supports during winter break for grades 9-12 that is geared toward postsecondary <b>*PSO, AGR, PFE</b></li> <li>• Early years will be large groups; if there is more interest it will be separated into grade cohorts <b>*PSO, AGR, PFE</b></li> <li>• Student Ambassadors <b>*PSO, AGR</b></li> </ul>	(Same as above)
<b>System issues that need to be addressed</b>			
<ul style="list-style-type: none"> <li>• <b>MOUS, Data Sharing Agreements, Consent Forms, and FERPA</b></li> </ul>			
<ul style="list-style-type: none"> <li>• <b>Culture of high expectations and excellence at ECC/HANH</b></li> <li>• <b>Moving to Work status</b></li> </ul>			



- **Start-up funds**
- **Financial sustainability**
- **Culture change among academic, community and stakeholder partners**
- **Sustainable social capital between schools and families**

**Appendix 6**

**HOUSING AUTHORITY OF THE CITY OF NEW HAVEN**

**POLICIES FOR MIXED FINANCE DEVELOPMENT**

## **NON-MTW ACTIVITY**

### **Policy is entered in the plan to inform the public of Policies of Mixed Finance Developments.**

ECC/HANH's public housing portfolio presently includes fifteen mixed finance developments: Monterey Place Phase 1, 2, 3, 4, 5 and 2R, Eastview Terrace Phase 1, William T. Rowe, Brookside Phase 1, Brookside Phase II, Rockview Phase 1 Rental, 122 Wilmot Road and Quinnipiac Terrace Phase 1, 2 and 3. The housing in all developments is owned and managed by private companies, according to management agreements, which have established their own policies for admissions and occupancy, according to the following guidelines:

The management agent of the mixed finance development must establish written policies for admissions and occupancy. The admissions and occupancy policies for the mixed finance development must be submitted to, and approved by ECC/HANH.

The admissions and occupancy policies for the mixed finance developments must comply with HUD regulations and federal fair housing and civil rights requirements. The aforementioned mixed-finance developments have had their admissions and occupancy plans and policies set forth in previous MTW plans.

The West Rock Redevelopment consists of the Brookside Phase 1 Rental, Brookside Phase 2 Rental and Rockview developments. As such, pursuant to the MOA these units are subject to the Preferences indicated below, however, notwithstanding the method of selection for new admissions, the Owner is permitted to transfer families among and in between Brookside Phase 1, Brookside Phase 2 and Rockview Rental Phase 1; provided that such transfers are in accordance with the Transfer Procedures set forth in Priorities 1-6 below:

#### **1. Relocation due to modernization**

Where modernization activities will make units uninhabitable during construction, the Owner will require residents to relocate, either temporarily or permanently, and relocation options may include transfer to another PHA Assisted unit owned and managed by the Owner.

The relocation options of resident families will be specified in a Relocation Plan, and all Owner relocation activities will be conducted according to the requirements of the Uniform Relocation Act and implementing regulations. Resident families are entitled to all the rights specified in the URA and implementing regulations, including proper notice, offers of comparable units, and payment of certain relocation costs.

If a resident family refuses or has failed to relocate after 2 appropriate unit offers, provided that the Owner has complied with the requirements of the URA (and its implementing regulations, including requirements for proper notice, the Owner will begin lease termination proceedings against the family.

#### **2. Families occupying units with accessibility or other special features that are not needed by the occupant family**

The Owner has a limited number of accessible units with special features suited to persons with mobility-related disabilities. According to this ACOP, accessible units will be assigned first to current resident families or applicants in need of accessibility features. If there are no current residents nor applicants in need of the unit's accessibility features, the unit may be offered to another family that does not need that unit's accessibility features. However, as a condition of admission, the occupant family is required to consent to transfer to another appropriately-sized unit when/if the Owner has a resident or applicant in need of the unit's accessibility features. Families who are admitted to an accessible unit, but who do not require the unit's accessibility features, are required to sign a lease addendum to this effect. The Owner will maintain a list of households residing in accessible units but not needing their apartments' accessibility features, who will be required to transfer when the Owner has a resident or applicant in need of the apartment's accessibility features.

If an accessible unit (or unit with other special features) is occupied by a family that doesn't require the unit's accessibility features, when the Owner identifies that there is a need for the unit's accessibility features, the Owner will require the unit's occupant family to transfer to another, appropriately sized unit. The Owner will provide at least 30 days written notice that, when a unit of the proper size becomes available, the family will be expected to consent to a transfer.

Families required to transfer under this policy will be offered 1 comparable unit of the appropriate size for the household. If a family has rejected the unit offer, the Owner may begin lease termination proceedings against the family.

#### **3. Emergency transfers due to un-inhabitability of unit**

The Owner will prioritize, and may require, transfers in cases where the resident's unit has been damaged by fire, flood, or other causes to such a degree that the unit is not habitable, provided the damage was not the result of an intentional act, carelessness, or negligence on the part of the resident or a member or guest of the resident's household.

The Owner may, at its discretion, permit continued occupancy and permit and prioritize a transfer in cases where the damages that resulted in the unit's un-inhabitability were a result of carelessness or negligence of the resident or a member or guest of the resident's household, provided that the resident has, in writing, accepted the responsibility for such damage and has agreed to make restitution to the Owner for the expense of repairing such damage.

#### **4. Protection of victims and witnesses**

The Owner will authorize emergency transfers in cases where the Owner has received sufficient documented evidence of an emergency situation in which the family is subject to risk of violence and that a transfer to a different HANH public housing development will be effective in reducing the family's risk of threatened violence. Emergency transfers due to risk of violence may be provided in the following circumstances:

- Residents who are participants in a government-sponsored witness protection program.
- Residents who have been subjected to domestic violence.

Households who have provided documentation that indicates a reasonable probability of threatened violence due to fear of retaliation for witnessing an incident, or providing testimony in an eviction or criminal proceeding.

- Residents who are victims of hate crimes.

Before considering an administrative transfer based on threats of violence, the Owner will require documentation that (1) there is a reasonable probability of violence, (2) the risk of violence is not due to the lease violations or other actions of family members, and (3) the family has taken any available actions to reduce its vulnerability to threats of violence (such as police involvement with documented reports, restraining orders, criminal trespass, etc.). In addition, the family must demonstrate that a transfer to another unit at the Brookside Phase 1 Community or HANH public housing unit or development will effectively reduce the family's risk of violence.

In cases in which the Owner determines that the risk of violence is valid (and sufficiently documented and that transfer to another public housing development will effectively end the threatened violence), and after approval by Owner the application will be forwarded to HANH for approval. HANH will prioritize this transfer to the next available unit of the appropriate size. HANH will also consider issuing a voucher on a case-by-case basis. The family is permitted to reject this unit and maintain its priority emergency transfer status only if:

- The resident provides evidence that the threatened violence would continue in this new site, or
- The offered unit does not have accessibility or other special features to accommodate a disability, which features were present in the resident's current apartment and/or were requested and approved through HANH's reasonable accommodations procedures.

Otherwise, if a family has requested an emergency transfer due to threats of violence but has rejected a unit offer that would address their emergency needs, the family will be removed from consideration as an emergency transfer and will be offered the opportunity to request a transfer based on good cause.

In cases in which HANH determines that there is a reasonable probability of violence that is sufficiently documented and that transfer to another public housing unit would not at all be effective in reducing the threat of violence, HANH may, at its discretion, refuse to transfer a family and, instead, may offer the family a Section 8 voucher so that they could relocate in the private market. This is an exceptional measure, and HANH will grant a Section 8 voucher to families under these circumstances only when (a) it is clear that transfer to another public housing development would not reduce the family's vulnerability to documented threats of violence, (b) relocation into the private apartment market with a voucher may effectively reduce the family's vulnerability to documented threats of violence, and (c) the family has taken steps necessary to reduce the family's vulnerability to threatened violence, including police reports, restraining orders, criminal trespass procedures, etc.

#### **5. Under-housed or over-housed.**

The Owner may initiate or require transfers of households who are under-housed by a degree of 2 bedrooms, or who are over-housed, according to the Owner's occupancy standards.

At the Brookside Phase 1 Community, the household is over or under-housed by a degree of two bedrooms. Over and under housed transfers by a degree of one bedroom shall also be considered on a case by case basis for reasons of good cause. Transfers to larger units may be approved only when the family size has increased through birth, marriage, legal adoption, award of custody (permanent or temporary custody greater than six (6) months), reconciliation of separated co-heads, return of a minor to legal custody of the household, or for approved medical or disability purposes.

If the Owner determines a resident family is over or under housed, the Owner will inform the resident in writing that when a unit of proper size becomes available, the Resident will have to move.. The resident will receive at least 30 days notice of the date by which the transfer must be complete.

## 6. Emergency Transfers

HANH may permit or require a transfer in emergencies, such as severe medical needs, upon approval of the Executive Director or her designee.

CARES – Brookside Phase II and Rockview Phase 1 Rental – the following preferences was approved by the ECC/HANH Board of Commissioners via Resolution # 11-225/11-R and Resolution # 01-02/13-S respectively: The following modifications will be made to the ECC/HANH ACOP specific to the Brookside Phase 2 and Rockview Phase 1 Rental Mixed Finance Development:

- An admission preference for “working families” for all PBV units;
- An admission preference for former and current West Rock residents for all ACC units will apply pursuant to the agreement between the Tenant Resident Council (“TRC”) for West Rock and the Developer and is as follows:
  - **First preference** –all residents of Brookside at the time of the execution of the Memorandum of Agreement (MOA) (7/17/1999) between TRCs of West Rock and ECC/HANH by order of when people initially moved into the development,
  - **Second preference**—all residents of Rockview at the time of the execution of the MOA between TRCs of West Rock and ECC/HANH,
  - **Third preference**—all residents of Westville Manor or Ribicoff Cottages at the time of the execution of the MOA between TRCs of West Rock and ECC/HANH,
  - **Fourth preference**—applicants in accordance with all other preference set forth in the ACOP.
- In accordance with the MOA, all relocated residents that are in “good standing” as defined in the ACOP will be permitted to exercise their right to return.
- Accessible vacant units shall be offered first to former residents of West Rock with a disability that qualifies them for the units, in order of the preferences, then to families on the Authority's transfer waiting list, then to families on the Authority's accessible waiting list.
- Returning residents that voluntarily accept a PBV unit will be provided with same transfer rights as other ACC residents.
- In the event of a conflict between the Declaration of Restrictive Covenants, the Regulatory and Operating Agreement, the Mixed Finance ACC Amendment any deal-specific management documents and this ACOP those documents shall control. Provided however that in all events notwithstanding anything in this addendum to the contrary the applicable public housing requirements shall control.
- Income tiering in accordance with the ACOP such that 100 percent of the public housing units shall be rented to households with annual income at or below 30 percent of area median income.
- Rent determination for returning families will continue to be done in accordance with ECC/HANH's Rent Simplification Policies under ECC/HANH's Alternative Rent Determination Policy.
- Rent determination for all new admissions shall be done in accordance with HUD regulations at 24 CFR Part 5.
- Flat Rent determination for new families shall be done annually.
- CARES (Caring About Resident Economic Self-Sufficiency) as further defined in Exhibit C attached hereto.

- Definition of “Tenant in Good Standing” for “returning residents” who have preference are as follows (i) ECC/HANH deems a household not to be in good standing if ECC/HANH has taken legal action against the household and has obtained an execution for possession, allowing it to evict the household. At this stage of the legal process, all rights to cure the lease violation have been exhausted, and so have the appeals processes through both the Housing Court and the Housing Authority’s internal grievance procedure; (ii) Households which have reached court-stipulated agreements with the Housing Authority to cure lease violations (such as nonpayment of rent) are considered to be in good standing as long as they abide by the terms of the stipulated agreement; (iii) Households which have received a pre-termination notice or notice to quit or are at any subsequent stage of eviction process are still considered to be in “good standing” for the purposes of the MOA until they have “exhausted all rights to cure and appeals”, this means that households under eviction remain in good standing until ECC/HANH obtains an execution for eviction.

In addition, the policies governing the 122 Wilmot Road development were approved via Resolution 12-243/11-R and included the following: Thirteen (13) PBV units will be designated for the elderly with preference for former West Rock residents pursuant to the agreement between the Tenant Resident Council (“TRC”) for West Rock and the Developer and is as follows:

#### THE PREFERENCE SYSTEM

- a) An Admission preference does not guarantee admission.
- b) Preferences establish the order of applicants on the waiting list.
- c) Every applicant must still meet the Wilmot Crossing at West Rock’s Selection Criteria as set forth in the ACOP before being offered an apartment.
- d) Verification must be submitted in order to be given a preference.
- e) Preferences will be granted to applicants who are otherwise qualified and who, at the time of the offer (prior to execution of a lease), have the oldest application date on the waiting list for the size and type of unit sought.
- f) An admission preference for the thirteen (13) Project Based Section 8 (PBV) units are set forth below:
  - a. The thirteen (13) PBV units are designed Elderly Only.
    - i. Preference for these 13 PBV units are as follows:
      1. First preference – all residents of Brookside at the time of the execution of the Memorandum of Agreement (MOA) (7/17/1999) between TRCs of West Rock and ECC/HANH by order of when people initially moved into the development;
      2. Second preference - all residents of Rockview at the time of the execution of the MOA between TRCs of West Rock and ECC/HANH;
      3. Third preference - all residents of Westville Manor or Ribicoff Cottages at the time of the execution of the MOA between TRCs of West Rock and ECC/HANH;
      4. Fourth preference - applicants in accordance with all other preference set forth in the ACOP.
- g) Within the aforementioned preferences, the following preferences will prevail:
  - a. Displaced Persons as defined under Section II Housing Glossary Terms of the ACOP.
  - b. Documented victims of domestic violence, dating violence or stalking.
  - c. Local preference based on Income Targeting 24 CFR 960.202. The Owner and ECC/HANH have agreed pursuant to the Regulatory and Operating Agreement.
- h) Accessible vacant units shall be offered first to former residents of West Rock with a disability that qualifies them for the units, in order of the preferences, then to a family on the Authority’s transfer waiting list, then to the Authority’s accessible waiting list.
- i) Returning residents that voluntarily accept a PBV unit will be provided with same transfer rights as other ACC residents.
- j) In the event of a conflict between the Declaration of Restrictive Covenants, the Regulatory and Operating Agreement, the Mixed Finance ACC Amendment, any deal-specific management documents and this ACOP, those documents shall control. Provided however, that in all events notwithstanding anything in this addendum to the contrary, the applicable public housing requirements shall control.
- k) Income tiering in accordance with the ACOP such that 100% percent of the public housing units shall be rented to households with annual income at or below 30 percent of area median income and that public housing units shall be leased to families with income above 30 percent of the area median income if

households below 30% area median income are not available and eligible for occupancy so that vacant units are not unoccupied.

- l) Rent determination for returning families will continue to be done in accordance with ECC/HANH's Rent Simplification Policies under ECC/HANH's Alternative Rent Determination Policy.
- m) Rent determination for all new admissions shall be done in accordance with HUD regulations at 24 CFR Part 5.
- n) Flat rent determination for new families shall be done annually.